### III. APPENDICES

### A. ACTUARIAL ESTIMATES FOR THE OASDI AND HI PROGRAMS, COMBINED

In this appendix, long-range actuarial estimates for the OASDI and Hospital Insurance (HI) programs are combined to facilitate analysis of the adequacy of the combined income and assets of the trust funds relative to their combined expenditures. Combining cost and income rates as percentages of taxable payroll requires a note of caution. The taxable payrolls for the HI program are larger than those estimated for the OASDI program because of a larger contribution and benefit base beginning in 1991 and more extensive coverage of government and railroad employment. Therefore a cost rate of a given size represents more cost in dollars under the HI program than under the OASDI program. Even with this difference, combined OASDI and HI rates shown in this appendix are computed by adding the separately derived rates for the programs. The resulting combined rates may be interpreted as those applicable to the taxable payroll in the amount of the OASDI payroll, with the separate HI rates being additionally applicable to the excess of the HI payroll over the OASDI payroll.

Long-range estimates are subject to much uncertainty and should not be considered precise forecasts. Instead they should be considered as indicative of the general trend and range of costs that could reasonably be expected to occur. The emphasis in this appendix on combined operations, while significant, should not obscure the analysis of the financial status of the individual trust funds, which are legally separate and cannot be comingled. In addition, the factors which determine the costs of the OASI, DI, and HI programs differ substantially.

As with the OASI and DI Trust Funds, income to the HI Trust Fund comes primarily from contributions paid by employees, employers, and self-employed persons. The combined OASDI and HI contribution rate for employees and their employers is often referred to as the FICA tax, because it is authorized by the Federal Insurance Contributions Act. Contribution rates for the OASDI and HI programs are shown in table III.A.1.

TABLE III.A.1.—CONTRIBUTION RATES FOR THE OASDI AND HI PROGRAMS

[in percent]											
	Employees	and em	ployers,	Self employed							
Calendar years	OASDI	н	Com- bined	OASDI	н	Com- bined					
1966	3.85	0.35	4.20	5.80	0.35	6.15					
1967	3.90	.50	4.40	5.90	.50	6.40					
1968	3.80	.60	4.40	5.80	.60	6.40					
1969-70	4.20	.60	4.80	6.30	.60	6.90					
1971-72	4.60	.60	5.20	6.90	.60	7.50					
1973	4.85	1.00	5.85	7.00	1.00	8.00					
1974-77	4.95	.90	5.85	7.00	.90	7.90					
1978	5.05	1.00	6.05	7.10	1.00	8.10					
1979-80	5.08	1.05	6.13	7.05	1.05	8.10					
1981	5.35	1.30	6.65	8.00	1.30	9.30					
1982-83	5.40	1.30	6.70	8.05	1.30	9.35					
19841	5.70	1.30	7.00	11.40	2.60	14.00					
19851	5.70	1.35	7.05	11.40	2.70	14.10					
1986-871	5.70	1.45	7.15	11.40	2.90	14.30					
1988-891	6.06	1.45	7.51	12.12	2.90	15.02					
1990 and later	6.20	1.45	7.65	12.40	2.90	15.30					
1000 and later	0.20	1.43	7.05	12.40	2.90	10.30					

<sup>1</sup>See section entitled "Description of the Trust Funds" for description of tax credits allowed against the combined OASDI and HI taxes on net earnings from self-employment in 1984-89.

Table III.A.2 shows estimated annual income rates and cost rates for the OASDI program, the HI program, and the combined OASDI and HI programs, based on the sets of assumptions, alternatives I, II, and III, described earlier in this report. Income rates exclude interest earned on trust fund assets. Table III.A.2 also shows the difference between income rates and cost rates, called balances. Estimates shown for the combined trust funds are theoretical because no authority currently exists for transferring assets from one trust fund to another.

Under all three sets of assumptions, combined OASDI and HI cost rates are projected to rise above current levels, with the sharpest increase occurring during the period 2010-2030. Under the more pessimistic set of assumptions, alternative III, annual deficits are projected to occur within the next 3 years, and to continue for the remainder of the 75-year projection period. Cost rates are projected to rise to about three and one-half times their current level by the end of the projection period. Under the intermediate alternative II assumptions, annual deficits begin by the year 1998, with cost rates doubling by the end of the projection period. Under the more optimistic assumptions, alternative I, cost rates are projected to increase by about 30 percent, with annual deficits beginning before the year 2020.

TABLE III.A.2.—COMPARISON OF ESTIMATED INCOME RATES AND COST RATES¹
FOR OASDI AND HI BY ALTERNATIVE, CALENDAR YEARS 1993-2070

[As a percentage of taxable payroll1]

[As a percentage of taxable payroll1]										
_		OASDI			HI		(	Combine	d	
Calendar year	Income rate	Cost rate	Balance	Income rate	Cost rate	Balance	Income rate	Cost rate	Balance	
Alternative I: 1993 1994 1995 1996 1997 1998 1999 2000 2001 2002	12.63 12.63 12.58 12.62 12.61 12.61 12.60 12.60	11.48 11.26 11.05 10.87 10.72 10.58 10.47 10.26 10.17	1.15 1.37 1.54 1.74 1.89 2.03 2.13 2.23 2.23 2.43	2.90 2.90 2.90 2.90 2.90 2.90 2.90 2.90	3.17 3.32 3.44 3.55 3.62 3.68 3.75 3.81 3.87 3.93	-0.27 42 54 65 72 78 85 91 97	15.53 15.53 15.54 15.52 15.51 15.50 15.50 15.50	14.66 14.58 14.49 14.43 14.34 14.26 14.22 14.18 14.14	0.87 .95 .99 1.09 1.17 1.24 1.28 1.32	
2005 2010 2015 2020 2025 2030 2040 2045 2050 2060 2065 2060	12.67 12.89 12.94 12.99 13.01 13.01 12.99 12.98 12.97 12.97 12.97 12.97	10.02 10.13 10.84 11.87 12.77 13.21 13.17 12.79 12.48 12.34 12.37 12.42 12.42 12.41 12.39	2.65 2.67 2.05 1.07 .22 20 16 .21 .50 .63 .55 .56	2.90 2.90 2.90 2.90 2.90 2.90 2.90 2.90	4.07 4.21 4.69 4.92 5.20 5.42 5.61 5.78 5.90 6.05 6.24 6.71	-1.03 -1.17 -1.31 -1.61 -1.79 -2.02 -2.30 -2.52 -2.71 -2.88 -3.00 -3.15 -3.34 -3.57	15.57 15.70 15.79 15.84 15.89 15.91 15.89 15.87 15.87 15.87 15.87	14.09 14.34 15.34 16.56 17.69 18.41 18.59 18.25 18.24 18.42 18.67 18.88 19.10	1.48 1.36 72 -1.80 -2.50 -2.68 -2.50 -2.37 -2.37 -2.55 -2.79 -3.01	
Alternative II: 1993 1994 1995 1996 1997 1998 1999 2000 2001	12.63 12.63 12.63 12.63 12.62 12.62 12.62 12.62 12.62	11.63 11.56 11.53 11.54 11.55 11.57 11.59 11.61 11.62 11.62	1.00 1.07 1.08 1.09 1.08 1.05 1.05 1.03 1.02 1.00	2.90 2.90 2.90 2.90 2.90 2.90 2.90 2.90	3.21 3.41 3.60 3.78 3.91 4.05 4.19 4.32 4.46 4.59	31 51 70 88 -1.01 -1.15 -1.29 -1.42 -1.56 -1.69	15.53 15.53 15.51 15.53 15.53 15.52 15.52 15.52 15.52 15.52	14.84 14.98 15.14 15.32 15.46 15.62 15.78 15.93 16.08 16.21	.69 .56 .38 .21 .06 10 25 41 56 69	
2005	12.71 12.86 12.97 13.04 13.10 13.15 13.17 13.17 13.17 13.17 13.19 13.22 13.23 13.24	11.58 11.79 12.68 14.04 15.35 16.25 16.63 16.60 16.63 16.84 17.26 17.67 17.95 18.18	1.13 1.08 .29 -1.00 -2.25 -3.10 -3.46 -3.43 -3.47 -3.67 -4.07 -4.46 -4.72 -4.94	2.90 2.90 2.90 2.90 2.90 2.90 2.90 2.90	4.99 5.57 6.44 7.31 8.30 9.31 10.10 10.61 11.93 11.17 11.45 11.81 12.24 12.72	-2.09 -2.67 -3.54 -4.41 -5.40 -6.41 -7.20 -7.71 -8.03 -8.27 -8.55 -8.91 -9.34	15.61 15.76 15.87 15.94 16.00 16.07 16.07 16.07 16.07 16.09 16.12 16.13 16.14	16.57 17.36 19.11 21.35 23.65 25.56 26.73 27.21 27.57 28.02 28.71 29.48 30.19 30.90	96 -1.59 -3.25 -5.41 -7.65 -9.52 -10.67 -11.14 -11.50 -11.94 -12.62 -13.37 -14.06 -14.76	

TABLE III.A.2.—COMPARISON OF ESTIMATED INCOME RATES AND COST RATES¹
FOR OASDI AND HI BY ALTERNATIVE, CALENDAR YEARS 1993-2070 (Cont.)

[As a percentage of taxable payroll1]

		OASDI			н		C	Combined		
Calendar year	Income rate	Cost rate	Balance	Income rate	Cost rate	Balance	Income rate	Cost rate	Balance	
Alternative III:	:									
1993	12.63	11.71	0.92	2.90	3.23	-0.33	15.53	14.94	0.60	
1994	12.64	11.96	.68	2.90	3.50	60	15.54	15.46	.08	
1995	12.66	12.11	.55	2.90	3.77	87	15.56	15.88	32	
1996	12.64	12.20	.44	2.90	3.97	-1.07	15.54	16.17	63	
1997	12.65	12.72	07	2.90	4.21	-1.31	15.55	16.92	-1.38	
1998	12.65	13.02	37	2.90	4.44	-1.54	15.55	17.46	-1.91	
1999	12.65	13.13	48	2.90	4.65	-1.75	15.55	17.78	-2.23	
2000	12.65	13.18	53	2.90	4.87	-1.97	15.55	18.04	-2.49	
2001	12.65	13.26	61	2.90	5.10	-2.20	15.55	18.36	-2.81	
2002	12.65	13.36	71	2.90	5.33	-2.43	15.55	18.69	-3.14	
2005	12.76	13.46	70	2.90	6.08	-3.18	15.66	19.54	-3.88	
2010	12.94	13.75	81	2.90	7.36	-4.46	15.84	21.10	-5.27	
2015	13.06	14.81	-1.76	2.90	9.25	<b>6.35</b>	15.96	24.07	-8.11	
2020	13.14	16.54	-3.39	2.90	11.51	-8.61	16.04	28.04	-12.00	
2025	13.23	18.35	-5.12	2.90	14.15	-11.25	16.13	32.49	-16.37	
2030	13.30	19.82	-6.52	2.90	16.84	-13.94	16.20	36.66	-20.46	
2035	13.35	20.86	-7.50	2.90	18.96	-16.06	16.25	39.81	-23.56	
2040	13.38	21.52	-8.13	2.90	20.26	-17.36	16.28	41.77	-25.49	
2045	13.41	22.25	-8.84	2.90	20.92	-18.02	16.31	43.17	-26.85	
2050	13.46	23.23	-9.77	2.90	21.38	-18.48	16.36	44.61	-28.25	
2055	13.52	24.50	-10.98	2.90	21.90	-19.00	16.42	46.40	-29.98	
2060	13.58	25.73	-12.14	2.90	22.61	-19.71	16.48	48.33	-31.85	
2065	13.63	26.75	-13.12	2.90	23.43	-20.53	16.53	50.19	-33.65	
2070	13.67	27.62	-13.95	2.90	24.28	-21.38	16.57	51.90	-35.33	

<sup>1</sup>The taxable payroll for HI is somewhat larger than the taxable payroll for OASDI because the HI taxable maximum amount is significantly higher than the taxable maximum for OASDI beginning 1991, and because HI covers all Federal civilian employees, including those hired before 1984, all State and local government employees hired after April 1, 1986, and railroad employees. Combined OASDI and HI rates as a percent of taxable payroll are computed as the sum of the rates for the separate programs.

#### Notes

<sup>1.</sup> The income rate excludes interest income and certain transfers from the general fund of the Treasury.

<sup>2.</sup> Totals do not necessarily equal the sums of rounded components.

Table III.A.3 shows the estimates of summarized OASDI and HI income rates, cost rates and balances for various time periods, based on all three sets of assumptions. Values are summarized over the three 25-year subperiods (excluding the beginning fund balances and the cost of reaching and maintaining ending fund targets) as well as the 25-year, 50-year, and 75-year valuation periods (for which beginning fund balances are included in the summarized income rates, and the costs of reaching and maintaining an ending fund balance equal to 100 percent of annual expenditures by the end of the period are included in the summarized cost rates). Estimates shown for the combined trust funds are theoretical because no authority currently exists for transferring assets from one trust fund to another.

Under alternative III, the combined OASDI and HI system is projected to experience large deficits during the 25-year, 50-year, and 75-year valuation periods (including beginning trust fund balances and the cost of ending fund targets). Deficits are projected to occur during each 25-year subperiod of the 75-year projection period (excluding beginning trust fund balances and the cost of ending fund targets). Under intermediate alternative II assumptions, deficits of smaller magnitude than those for alternative III are projected to occur for each of the three 25-year subperiods and for each of the three valuation periods. Under alternative I, the combined OASDI and HI system is projected to show positive balances for the 25-year valuation period and for the first 25-year subperiod. Relatively small deficits are projected for the 50-year and the 75-year valuation periods and for the second and third 25-year subperiods.

TABLE III.A.3.—COMPARISON OF SUMMARIZED INCOME RATES AND COST RATES¹ FOR OASDI AND HI BY ALTERNATIVE, CALENDAR YEARS 1993-2067

[As a percentage of taxable payroll1]

		OASDI	•		HI		Combined		
Calendar year period	Income rate	Cost rate	Balance	Income rate	Cost rate	Balance	Income rate	Cost rate	Balance
Alternative I:									
25-year subperior									
1993-2017	12.68	10.53	2.15	2.90	3.99	-1.09	15.58	14.51	1.07
2018-2042	12.97	12.76	.21	2.90	5.15	-2.25	15.87	17.91	-2.04
2043-2067	12.96	12.44	.52	2.90	6.08	-3.18	15.86	18.51	-2.66
Valuation periods 25-year:	;;3								
1993-2017 50-vear:	13.24	10.96	2.28	3.09	4.16	-1.07	16.33	15.12	1.21
1993-2042	13.12	11.75	1.36	3.00	4.61	-1.61	16.12	16.36	24
75-year: 1993-2067	13.07	11.91	1.16	2.98	5.01	-2.03	16.05	16.92	87
Alternative II:									
25-year subperior	ds·2								
1993-2017	12.72	11.87	.86	2.90	4.92	-2.02	15.62	16.79	-1.17
2018-2042	13.10	15.73	-2.63	2.90	9.04	-6.14	16.00	24.77	-8.77
2043-2067	13.18	17.28	-4.10	2.90	11.48	-8.58	16.08	28.76	-12.68
Valuation periods 25-year:	3:3								
1993-2017	13.31	12.37	.95	3.10	5.18	-2.08	16.41	17.55	-1.14
50-year:	40.00	40.04		0.04	0.00	0.04	40.00	00.70	-4.53
1993-2042 75-year:	13.22	13.84	62	3.01	6.92	-3.91	16.23	20.76	-4.53
1993-2067	13.21	14.67	-1.46	2.98	8.06	-5.07	16.19	22.73	-6.53
Alternative III:									
25-year subperio									
1993-2017	12.77	13.46	69	2.90	6.13	-3.23	15.67	19.59	-3.92
2018-2042	13.26	19.32	-6.07	2.90	16.09	-13.19	16.16	35.42	-19.26
2043-2067	13.50	24.39	-10.89	2.90	21.96	-19.06	16.40	46.35	-29.95
Valuation periods 25-year:	5:3								
1993-2017	13.39	14.04	66	3.11	6.53	-3.42	16.50	20.57	-4.07
50-vear:	10.00	14.04	.50	0.11	0.00	U72	. 0.00	_0.07	
1993-2042	13.33	16.40	-3.07	3.02	10.89	-7.87	16.35	27.29	-10.94
75-year:									
1993-2067	13.37	18.33	-4.96	2.99	13.57	-10.58	16.36	31.90	-15.54

<sup>&</sup>lt;sup>1</sup>The taxable payroll for HI is considerably larger than the taxable payroll for OASDI because the HI taxable maximun amount is significantly higher than the taxable maximum for OASDI beginning 1991, and because HI covers all Federal civilian employees, including those hired before 1984, all State and local government employees hired after April 1, 1986, and railroad employees. Combined OASDI and HI rates are computed as the sum of the separately derived rates for each program.

Note: Totals do not necessarily equal the sums of rounded components.

<sup>2</sup>Income rates do not include beginning trust fund balances and cost rates do not include the cost of reaching ending fund targets.

Income rates include beginning trust fund balances and cost rates include an ending fund target equal to 100 percent of annual expenditures by the end of the period.

### B. LONG-RANGE ESTIMATES OF SOCIAL SECURITY TRUST FUND OPERATIONS IN DOLLARS

This appendix presents long-range projections in dollars of the operations of the combined OASI and DI Trust Funds and in some cases the HI Trust Fund. It provides the means to track the progress of the funds during the projection period. Meaningful comparison of current dollar values over long periods of time can be difficult because of the tendency toward inflation. Some means of removing inflation is thus generally desirable. Several economic series, or "indices," are provided to allow current dollars to be adjusted for changes in prices, wages, and certain other aspects of economic growth during the projection period.

The selection of a particular index for adjustment of current dollars depends upon the analyst's decision as to which index provides the most useful standard for adjusting dollar amounts, over time, to create values that are appropriately comparable. Table III.B.1 presents five such indices for adjustment.

One of the most common forms of standardization is based on some measure of change in the prices of consumer goods. One such price index is the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W, hereafter referred to as "CPI"), which is published by the Bureau of Labor Statistics, Department of Labor. This is the index used to determine annual increases in OASDI monthly benefits payable after the year of initial eligibility. The CPI is assumed to increase ultimately at annual rates of 3.0, 4.0, and 5.0 percent for alternatives I, II, and III, respectively. Constant-dollar values (those adjusted by the CPI) are provided in table III.B.2.

Another type of standardization combines the effects of price inflation with real-wage growth. The wage index presented here is the "SSA average wage index," as defined in section 215(i)(1)(G) of the Social Security Act. This index is used to make annual adjustments to many earnings-related quantities embodied in the Social Security Act, such as the contribution and benefit base. The average annual wage is assumed to increase ultimately by 4.7, 5.1, and 5.6 percent under alternatives I, II, and III, respectively.

The taxable payroll index adjusts for the effects of changes in the number of workers and changes in the proportion of earnings that are taxable, as well as for the effects of price inflation and real-wage

growth. The OASDI taxable payroll consists of all earnings subject to OASDI taxation, adjusted for the lower effective tax rate on multiple-employer "excess wages," and including deemed wage credits for military service.

The gross domestic product (GDP) index adjusts for the growth in the aggregate amount of goods and services produced in the United States. Values adjusted by GDP (see appendix III.C) indicate their relative share of the total output of the economy. No explicit assumptions are made about growth in taxable payroll or GDP. These series are computed reflecting the other more basic economic and demographic assumptions, as discussed in section II.H.

Discounting with interest is another way of adjusting current dollars. The series of interest-rate factors included here is based on the average of the assumed annual interest rates for special public-debt obligations issuable to the trust funds. This series is slightly different from the interest rates used to create summarized values elsewhere in this report, where the actual yield on currently held trust fund assets is used for each year. Ultimate nominal interest rates compounded semiannually, are assumed to be approximately 6.0, 6.3, and 6.5 percent for alternatives I, II, and III, respectively.

TABLE III.B.1.—SELECTED ECONOMIC VARIABLES BY ALTERNATIVE, CALENDAR YEARS 1992-2070

[GDP and taxable payroll in billions]

11.4	Adjusted	SSA average	Taxable	Gross domestic	Compound interest-rate
Calendar year	CPI <sup>1</sup>	wage index2	payroll 3	product	factor4
Alternative I:					
1992	97.31	22,664.02	2,532	5,949	0.9328
1993	100.00	23,586.64	2,683	6,316	1.0000
1994	102.82	24,674.96	2,868	6,737	1.0635
1995	105.90	25,906.27	3,061	7,189	1.1264
1996	109.07	27,141.33	3,261	7,649	1.1936
1997	112.34	28,433,96	3,468	8,120	1.2657
1998	115.71	29,766.82	3,682	8,609	1.3428
1999	119.17	31,144.96	3,900	9,111	1.4246
2000	122.76	32,622.59	4,131	9,641	1.5114
2001	126.43	34,178,15	4,373	10.205	1.6041
2002	130.22	35,859,14	4,631	10,805	1.7038
2005	142.30	41,156,64	5,485	12.804	2.0369
2010	164.96	51,781,34	7,194	16,859	2.7374
2015	191.23	65,148.85	9,309	21,903	3.6789
2020	221.69	81,967,21	11,948	28,243	4,9441
2025	257.00	103,127.28	15,313	36.372	6.6445
2030	297.93	129,749.88	19,748	47,133	8.9296
2035	345.39	163,245,19	25,605	61,405	12.0006
2040	400.40	205,387.39	33,226	80,066	16.1278
2045	464.17	258,408.73	43,023	104,174	21.6745
2050	538.10	325,117.69	55,650	135,397	29.1287
2055	623.81	409.047.75	71,994	176,006	39.1465
2060	723.17	514,644.59	93,284	229,151	52.6096
2065	838.35	647,501.56	120,909	298,439	70.7029
2070	971.87	814,655.94	156,600	388,391	95.0188

### Operations in Dollars

## TABLE III.B.1.—SELECTED ECONOMIC VARIABLES BY ALTERNATIVE, CALENDAR YEARS 1992-2070 (Cont.)

[GDP and taxable payroll in billions]

Calendar year	Adjusted CPI <sup>1</sup>	SSA average wage index <sup>2</sup>	Taxable payroll <sup>3</sup>	Gross domestic product	Compound interest-rate factor <sup>4</sup>
Alternative II:					
1992	97.08	22,630.79	2,527	5,946	0.9328
1993	100.00	23,431.82	2,658	6,276	1.0000
1994	103.10	24,443.84	2,817	6,655	1.0635
1995	106.42	25,526.64	2,975	7,042	1.1268
1996	109.97	26,599.36	3,137	7,435	1.1942
1997	113.79	27,763.31	3,309	7,845	1.2669
1998	117.96	29,017.51	3,488	8,281	1.3445
1999	122.56	30,413.96	3,683	8,766	1.4281
2000	127.46	31,921.18	3,897	9,294	1.5192
2001	132.56	33,531.26	4,127	9,867	1.6176
2002	137.86	35,274.95	4,375	10,481	1.7242
2005	155.07	40,951.95	5,211	12,548	2.0788
2010	188.67	52,515.58	6,914	16,796	2.8337
2015	229.55	67,344.44	9,053	22,186	3.8627
2020	279.28	86,360.53	11,720	28,990	5.2655
2025	339.79	110,746.21	15,111	37,740	7.1776
2030	413.40	142,017.69	19,535	49,258	9.7842
2035	502.97	182,119.33	25,340	64,511	13.3374
2040	611.94	233,544.48	32,842	84,419	18.1810
2045	744.52	299,490.59	42,354	109,916	24.7834
2050	905.82	384,057.97	54,505	142,812	33.7836
2055	1,102.07	492,504.66	70,039	185,281	46.0523
2060	1,340.83	631,573.56	90,074	240,575	62.7764
2065	1,631.33	809,911.44	115,964	312,704	85.5738
2070	1,984.76	1,038,606.63	149,157	406,083	116.6503
Alternative III:					
1992	96.42	22,549.63	2,521	5,942	.9328
1993	100.00	23,365.85	2,647	6,273	1.0000
1994	103.97	24,267.53	2,763	6,512	1.0654
1995	109.60	25,479.71	2,903	6,891	1.1330
1996	116.62	27,230.46	3,119	7,492	1.2134
1997	122.36	28,248.08	3,259	7,716	1.3091
1998	128.43	29,625.19	3,408	8,134	1.4151
1999	134.86	31,256.46	3,627	8,768	1.5255
2000	141.60	32,932.57	3,876	9,408	1.6348
2001	148.68	34,744.14	4,126	10,046	1.7497
2002	156.11	36,681.81	4,383	10,704	1.8705 2.2683
2005	180.72	43,195.90	5,254 7,004	12,974	2.2083 3.1188
2010	230.65	56,723.38	7,094 9,464	17,752 24,005	4.2881
2015	294.37 375.70	74,487.21 97,814.06	9,464 12,447	24,005 32,018	5.8957
2020 2025	479.50	128,446.09	16,233	42,363	8.1061
	611.97	168,671.02	21,185	56,086	11.1453
2030	011.8/	100,071.02	£1,100	50,000	11.1400

TABLE III.B.1.—SELECTED ECONOMIC VARIABLES BY ALTERNATIVE, CALENDAR YEARS 1992-2070 (Cont.)

[GDP and taxable payroll in billions]

Calendar year	Adjusted CPI1	SSA average wage index <sup>2</sup>	Taxable payroll 3	Gross domestic product	Compound interest-rate factor4
Alternative III:(Cont.)					
2035	781.05	221.493.03	27.641	74.236	15.3238
2040	996.84	290,857.09	35,913	97.850	21.0690
2045	1,272.24	381,943.59	46,355	128,129	28.9681
2050	1,623.74	501,555.31	59,492	166,817	39.8288
2055	2,072.35	658,625.31	76,137	216,579	54.7613
2060	2,644.91	864,884.31	97,492	281,336	75.2923
2065	3,375.64	1,135,736.50	124,913	365,682	103.5207
2070	4,308.27	1,491,410.50	159,992	475,147	142.3324

1The CPI used to adjust OASDI benefits is the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI), as defined by the Bureau of Labor Statistics, Department of Labor. The values shown are adjusted by dividing the calendar-year annual average CPI by the analogous value for 1993, and multiplying the result by 100, thereby initializing the CPI at 100 for 1993.

Table III.B.2 shows estimated operations of the combined OASI and DI Trust Funds in constant 1993 dollars (i.e., adjusted by the CPI indexing series as discussed above). Items included in the table are: income excluding interest, interest income, total income, total outgo, and assets at the end of the year. Income excluding interest consists of payroll-tax contributions, income from taxation of benefits, and miscellaneous reimbursements from the general fund of the Treasury. Outgo consists of benefit payments, administrative expenses, net transfers from the OASI and DI Trust Funds to the Railroad Retirement program under the financial-interchange provisions, and payments for vocational rehabilitation services for disabled beneficiaries. These estimates are based on the three sets of assumptions I, II, and III described earlier in this report.

<sup>&</sup>lt;sup>2</sup>The "SSA average wage index" is defined in section 215(i)(1)(G) of the Social Security Act; it is used in the calculations of initial benefits and the automatic adjustment of the contribution and benefit base and other wage-indexed program amounts.

<sup>&</sup>lt;sup>3</sup>Taxable payroll consists of total earnings subject to OASDI contribution rates, adjusted to include deemed wages based on military service and to reflect the lower effective contribution rates (compared to the combined employee-employer rate) which apply to multiple-employer "excess wages."

<sup>&</sup>lt;sup>4</sup>The compound interest-rate factor is based on the average of the assumed annual interest rates for special public-debt obligations issuable to the trust funds in the 12 months of the year, under each alternative.

TABLE III.B.2.—ESTIMATED OPERATIONS OF THE COMBINED OASI AND DI TRUST FUNDS IN CONSTANT 1993 DOLLARS<sup>1</sup> BY ALTERNATIVE, CALENDAR YEARS 1993-2070

		[in billions]			
	Income		· · · · · · · · · · · · · · · · · · ·		
	excluding	Interest	Total		Assets at
Calendar year	interest	income	income	Outgo	end of year
Alternative I:					
1993	\$330.9	\$28.1	\$359.0	\$308.1	\$382.3
1994	351.7	30.4	382.1	314.0	439.9
1995	362.3	33.2	395.4	319.3	503.2
1996	376.6	36.4	413.0	325.1	576.5
1997	387.4	40.3	427.7	330.9	656.5
1998	399.6	44.6	444.2	336.7	744.9
1999	411.1	49.4	460.6	342.7	841.1
2000	422.8	54.8	477.6	348.8	945.4
2001	434.8	61.0	495.8	355.0	1,058.6
2002	446.6	67.6	514.2	361.6	1,180.4
2005	486.9	90.0	576.9	386.4	1.597.9
2010	556.7	137.8	694.5	441.8	2,463.0
2015	625.7	194.4	820.1	527.4	3,442.6
2020	695.7	250.2	945.9	639.9	4,395.7
2025	771.8	300.3	1,072.1	760.9	5,249.7
2030	860.0	346.3	1,206.4	875.7	6.040.9
2035	961.9	395.7	1,357.5	976.0	6,903.1
2040	1.075.2	458.0	1,533.1	1,060.9	8.003.2
2045	1,199.5	539.9	1,739.4	1,156.4	9,445.7
2050	1,337.7	642.5	1,980.2	1,276.1	11,244.6
2055	1,492.9	764.9	2,257.8	1,427.7	13,381.1
2060	1,669.0	907.2	2,576.2	1,602.3	15,864.0
2065	1,866.0	1.073.7	2.939.7	1,790.2	18,772.3
2070	2,084.6	1,270.3	3,354.9	1,997.2	22,206.2
Alternative II:	_,	.,	0,00	.,	,
1993	327.9	28.0	355.8	309.1	378.3
1994	344.8	29.8	374.6	315.9	425.5
1995	351.3	31.7	383.0	322.5	472.8
1996	359.9	33.9	393.8	329.2	522.1
1997	365.4	36.1	401.5	335.9	570.2
1998	371.9	38.3	410.2	342.1	618.1
1999	378.2	40.7	418.9	348.3	665.5
2000	384.8	43.2	428.0	354.9	713.1
2001	392.1	46.0	438.1	361.8	762.0
2002	399.3	48.9	448.1	368.7	812.2
2005	425.6	58.1	483.7	389.2	979.7
2010	470.0	77.1	547.1	431.9	1,308.8
2015	510.0	95.0	605.1	500.0	1,595.6
2020	545.6	101.2	646.8	589.2	1,673.9
2025	581.1	89.2	670.3	682.8	1,448.8
2030	619.5	58.1	677.6	767.9	909.4
20352	661.5	11.0	672.5	837.7	114.0
Alternative III:		•	0.2.0		
1993	326.6	28.0	354.5	310.0	376.1
1994	336.1	29.4	365.5	317.8	409.4
1995	334.0	30.4	364.4	320.8	432.0
1996	337.5	31.6	369.1	326.4	448.7
1997	335.8	32.9	368.7	338.7	457.7
1998	334.1	33.2	367.4	345.6	457.8
1999	338.9	32.8	371.7	353.2	454.6
2000	345.2	32.1	377.3	360.7	449.5
2001	350.2	31.3	381.5	368.0	441.6
2002	354.0	30.3	384.3	375.2	429.7
2005	369.6	25.4	395.0	391.3	385.7
2010	396.6	18.3	414.8	422.8	290.8
	418.5	6.6	425.1	476.3	87.9

<sup>&</sup>lt;sup>1</sup>The adjustment from current to constant dollars is by the CPI indexing series shown in table III.B.1. <sup>2</sup>Estimates for later years are not shown because the combined OASI and DI Trust Funds are estimated to become exhausted in 2036 under alternative II and in 2017 under alternative III.

Figure III.B.1 provides a comparison of outgo with total annual income (including interest) and annual income excluding interest, for the OASDI program under alternative II assumptions. All values are expressed in constant dollars, as shown in table III.B.2. The difference between the income values for each year is equal to the trust fund interest earnings. Thus the figure illustrates the fact that, under intermediate assumptions, combined OASDI expenditures will be payable from (1) current tax income alone through 2016, (2) current tax income plus a portion of annual interest income for years 2017 through 2024, and (3) current tax income, annual interest income, plus a portion of the principal balance in the trust funds for years 2025 through 2036, i.e., through the year of exhaustion.

FIGURE III.B.1.--ESTIMATED OASDI INCOME AND OUTGO IN CONSTANT DOLLARS, BASED ON ALTERNATIVE II, CALENDAR YEARS 1993-2036

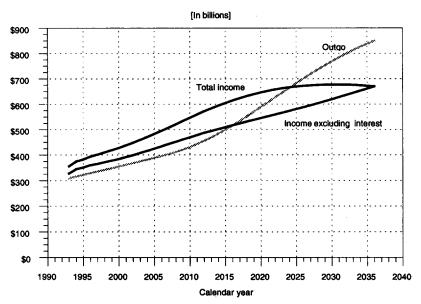


Table III.B.3 shows estimated operations of the combined OASI and DI Trust Funds in current dollars—that is in dollars unadjusted for inflation. Items included in the table are: income excluding interest, interest income, total income, total outgo, and assets at the end of the year. These estimates, based on the three sets of economic and demographic assumptions I, II, and III described earlier in this report, are presented to facilitate independent analysis.

TABLE III.B.3.—ESTIMATED OPERATIONS OF THE COMBINED OASI AND DI TRUST FUNDS IN CURRENT DOLLARS BY ALTERNATIVE, CALENDAR YEARS 1993-2070

		[In billions]			
Calendar year	Income excluding interest	Interest income	Total income	Outgo	Assets at end of year
Alternative I:					
1993	\$330.9	\$28.1	\$359.0	\$308.1	\$382.3
1994	361.6	31.2	392.9	322.9 338.2	452.3 532.9
1995	383.6 410.8	35.1 39.7	418.7 450.5	354.6	628.9
1996	435.2	45.3	480.4	371.8	737.5
1998	462.4	51.6	514.0	389.6	861.9
1999	490.0	58.9	548.9	408.4	1,002.4
2000	519.0	67.3	586.3	428.2	1,160.5
2001	549.8	77.1	626.9	448.9	1,338.5
2002	581.5	88.1	669.6	470.9	1,537.2
2005	692.8	128.0	820.8	549.8	2,273.8
2010	918.3	227.3	1,145.6	728.7 1.008.6	4,062.9 6,583.5
2015	1,196.6 1,542.3	371.8 554.6	1,568.3 2,096.9	1,418.7	9,744.8
2020	1,983.6	771.7	2,755.3	1,955.6	13,491.9
2030	2.562.4	1.031.8	3,594.2	2,609.0	17,998.0
2035	3,322.1	1,366.6	4,688.7	3,371.1	23,842.3
2040	4,304.9	1,833.6	6,138 6	4,248.0	32,044.6
2045	5,567.7	2,506.0	8,073.6	5,367.7	43,844.4
2050	7,198.0	3,457.4	10,655.5	6,866.9	60,508.5
2055	9,312.9	4,771.5	14,084.4	8,906.2	83,472.7
2060	12,069.6	6,560.7 9,001.5	18,630.3 24,645.0	11,587.5 15,008.3	114,723.1 157,376.8
2065	15,643.5 20,260.0	12,345.8	32,605.8	19,410.2	215,815.9
Alternative II:	20,200.0	12,040.0	02,000.0	10,410.2	210,01010
1993	327.9	28.0	355.8	309.1	378.3
1994	355.5	30.7	386.2	325.7	438.7
1995	373.9	33.8	407.6	343.2	503.2
1996	395.8	37.2	433.0	362.0	574.2
1997	415.8	41.0	456.9	382.2 403.6	648.8 729.1
1998	438.7 463.5	45.2 49.9	483.9 513.4	403.6 426.8	815.7
2000	490.5	55.1	545.6	452.3	908.9
2001	519.8	61.0	580.8	479.6	1.010.2
2002	550.4	67.4	617.8	508.3	1,119.6
2005	660.1	90.1	750.1	603.5	1,519.3
2010	886.7	145.4	1,032.2	814.9	2,469.3
2015	1,170.7	218.2	1,388.9	1,147.8	3,662.7
2020	1,523.8	282.6	1,806.4	1,645.6	4,674.9
2025	1,974.4 2,561.0	303.2 240.0	2,277.6 2,801.1	2,320.1 3.174.3	4,922.9 3,759.6
2030	3,327.2	55.3	3,382.5	4,213.6	573.4
Alternative III:	0,027.2	55.5	0,002.0	4,210.0	0,0,,
1993	326.6	28.0	354.5	310.0	376.1
1994	349.5	30.5	380.0	330.4	425.7
1995	366.0	33.3	399.4	351.6	473.5
1996	393.5	36.9	430.4	380.6	523.3
1997	410.9	40.3	451.2 471.8	414.4	560.0 588.0
1998	429.1 457.1	42.7 44.2	471.8 501.3	443.8 476.3	613.1
1999	457.1 488.8	44.2 45.5	534.3	510.8	636.5
2001	520.7	46.6	567.3	547.2	656.6
2002	552.6	47.2	599.9	585.7	670.7
2005	667.9	45.9	713.8	707.2	697.0
2010	914.7	42.1	956.8	975.2	670.7
20151	1,231.9	19.4	1,251.4	1,402.0	258.8

<sup>&</sup>lt;sup>1</sup>Estimates for later years are not shown because the combined OASI and DI Trust Funds are estimated to become exhausted in 2036 under alternative II and in 2017 under alternative III.

Table III.B.4 shows estimated income excluding interest and estimated total outgo of the combined OASI and DI Trust Funds, of the HI Trust Fund, and of the combined OASI, DI, and HI Trust Funds, based on the three sets of assumptions I, II, and III described earlier in this report. For OASDI, income excluding interest consists of payroll-tax contributions, proceeds from taxation of benefits, and miscellaneous transfers from the general fund of the Treasury. Outgo consists of benefit payments, administrative expenses, net transfers from the trust funds to the Railroad Retirement program, and payments for vocational rehabilitation services for disabled beneficiaries. For HI, income excluding interest consists of contributions (including contributions from railroad employment) and payments from the general fund of the Treasury for contributions on deemed wage credits for military service. Total outgo consists of outlays (benefits and administrative expenses) for insured beneficiaries. Income and outgo estimates are shown on a cash basis for the OASDI program and on an incurred basis for the HI program.

Table III.B.4 also shows the difference between income excluding interest and outgo, which is called the balance. The balance indicates the size of the net cash flow from tax income and expenditures to the funds.

# TABLE III.B.4.—ESTIMATED OASDI AND HI INCOME EXCLUDING INTEREST, OUTGO, AND BALANCE IN CURRENT DOLLARS BY ALTERNATIVE, CALENDAR YEARS 1993-2070

[In billions]									
		OASDI			Н			ombined	
Calen- dar year	Income exclud- ing interest	Outgo	Balance	Income exclud- ing interest	Outgo	Balance	Income exclud- ing interest	Outgo	Balance
Altomotiv	n l:								
Alternative 1993 1994 1995 1996 1997 1998 1999 2000 2001 2002	\$331 362 384 411 435 462 490 519 550 582	\$308 323 338 355 372 390 408 428 449 471	\$23 39 45 56 63 73 82 91 101 111	\$87 93 99 106 112 119 126 133 141 150	\$95 107 118 130 140 151 163 175 189 202	-\$8 -13 -19 -24 -28 -32 -37 -42 -47 -53	\$418 455 483 517 548 582 616 652 691 731	\$404 429 456 484 512 541 572 604 638 673	\$15 25 27 32 36 41 45 49 53 58
2005 2010 2015 2020 2025 2030 2035 2040 2045 2050 2055 2060 2065 2070	693 918 1,197 1,542 1,984 2,562 3,322 4,305 5,568 7,198 9,313 12,070 15,644 20,260	550 729 1,009 1,419 1,956 2,609 3,371 4,248 5,368 6,867 8,906 11,588 15,008 19,410	143 190 188 124 28 -47 -49 57 200 331 407 482 635 850	177 233 301 387 640 830 1,078 1,396 1,805 2,336 3,027 3,924 5,083	249 338 468 626 842 1,148 1,553 2,083 2,780 3,676 4,871 6,517 8,756 11,753	-71 -105 -167 -239 -345 -507 -723 -1,006 -1,384 -1,870 -2,535 -3,490 -4,832 -6,670	870 1,151 1,498 1,929 2,480 3,203 4,152 5,383 6,963 9,003 11,696 19,567 25,343	798 1,066 1,477 2,045 2,797 3,757 4,924 6,331 8,147 10,542 13,777 18,104 23,764 31,163	72 84 21 -115 -317 -554 -772 -949 -1,184 -1,539 -2,128 -3,008 -4,197 -5,820
Alternativ 1993 1994 1995 1996 1997 1998 1999 2000 2001 2002	e II:  328 355 374 396 416 439 464 491 520 550	309 326 343 362 382 404 427 452 480 508	19 30 31 34 34 35 37 38 40 42	86 92 97 102 107 113 119 126 134	96 108 120 133 145 158 172 188 206 224	-9 -16 -23 -31 -37 -45 -53 -62 -72 -83	414 447 471 498 523 552 583 617 654 692	405 433 463 495 527 562 599 641 685 733	10 14 7 3 -4 -10 -16 -24 -32
2005 2010 2015 2025 2025 2030 2035 2045 2045 2050 2055 2060 2065 2065	660 887 1,171 1,524 1,974 2,561 3,327 4,312 5,561 7,162 9,217 11,872 15,300 19,697	604 815 1,148 1,646 2,320 3,174 4,214 5,452 7,045 9,179 12,090 15,918 20,818 27,116	57 72 23 -122 -346 -613 -886 -1,140 -1,484 -2,018 -2,873 -4,046 -5,517 -7,420	169 224 294 381 492 636 825 1,070 1,380 1,776 2,283 2,937 3,782 4,866	290 431 652 960 1,408 2,042 2,875 3,913 5,202 6,843 9,012 11,958 15,957 21,338	-121 -206 -358 -579 -916 -1,406 -2,050 -2,843 -3,822 -5,067 -6,729 -9,022 -12,176 -16,472	829 1,111 1,465 1,905 2,466 3,197 4,152 5,382 6,941 8,938 11,499 14,809 19,082 24,562	894 1,246 1,800 2,606 3,728 5,216 7,088 9,364 12,246 16,023 21,102 27,876 36,775 48,454	-65 -135 -336 -701 -1,262 -2,019 -2,936 -3,983 -5,305 -7,085 -9,602 -13,067 -17,693 -23,892

TABLE III.B.4.—ESTIMATED OASDI AND HI INCOME EXCLUDING INTEREST, OUTGO, AND BALANCE IN CURRENT DOLLARS BY ALTERNATIVE, CALENDAR YEARS 1993-2070 (Cont.)

	[In billions]											
		OASDI			HI			Combined				
Calen- dar year	Income exclud- ing interest	Outgo	Balance	Income exclud- ing interest	Outgo	Balance	Income exclud- ing interest	Outgo	Balance			
Alternative	111:											
1993 1994 1995 1996 1997 1998 1999 2000 2001 2002	\$327 349 366 394 411 429 457 489 521 553	\$310 330 352 381 414 476 511 547 586	\$17 19 14 13 -4 -15 -19 -22 -26 -33	\$86 90 95 102 106 111 118 126 134 142	\$96 109 123 139 154 170 189 211 236 262	-\$10 -19 -28 -38 -48 -59 -71 -85 -101 -119	\$413 439 461 495 517 540 575 615 655 695	\$406 439 474 520 568 613 666 722 783 847	\$7 (1) -14 -25 -51 -74 -91 -107 -128 -152			
2005 2010 2015 2020 2025 2030 2035 2040 2045 2050 2055 2065 2065 2070	668 915 1,232 1,631 2,141 2,810 3,680 4,793 6,202 7,986 10,267 13,206 16,984 21,821	707 975 1,402 2,058 2,978 4,199 5,765 7,727 10,314 13,822 18,652 25,080 33,418 44,189	-39 -61 -170 -427 -837 -1,390 -2,084 -2,934 -4,113 -5,836 -8,386 -11,874 -16,434 -22,368	171 231 308 406 530 692 903 1,173 1,515 1,945 2,490 3,191 4,090 5,241	358 585 983 1,610 2,585 4,015 5,990 8,196 10,927 14,340 18,806 24,873 33,049 43,885	-187 -355 -675 -1,204 -2,055 -3,324 -4,997 -7,023 -9,412 -12,395 -16,316 -21,682 -28,959 -38,644	839 1,145 1,540 2,037 2,671 3,501 4,583 5,966 7,716 9,932 12,757 16,396 21,074 27,062	1,065 1,560 2,385 3,668 5,563 8,215 11,665 15,923 21,241 28,163 37,459 49,953 66,467 88,074	-226 -415 -845 -1,631 -2,892 -4,713 -7,082 -9,957 -13,524 -18,231 -24,701 -33,557 -45,393 -61,012			

<sup>1</sup>Negligible, i.e., between -0.005 and 0.005 percent of taxable payroll.

Note: Annual figures are available from the Office of the Actuary, Social Security Administration.

Table III.B.5 shows estimated future benefit amounts payable to persons attaining age 65 in various years based on retirement at the normal retirement age and at age 65, for various steady levels of pre-retirement earnings, based on alternative II assumptions. The benefit amount is shown in current dollars, constant dollars (adjusted by the CPI indexing series shown in table III.B.1), and as a percentage of earnings in the 12-month period preceding retirement. The normal retirement age is currently 65, and is scheduled to increase to age 66 during the period 2000-2005 (at a rate of 2 months per year as workers attain age 62), and to age 67 during the period 2017-2022 (also by 2 months per year as workers attain age 62). The pre-retirement earnings levels shown are: low (earnings at 45 percent of the projected SSA average wage index), average (earnings at the amount of the projected SSA average wage index), and maximum (earnings at the amount of the projected SSA contribution and benefit base).

TABLE III.B.5.—ESTIMATED AVERAGE BENEFIT AMOUNT PAYABLE¹ TO RETIRED WORKERS WITH VARIOUS STEADY PRE-RETIREMENT EARNINGS LEVELS BASED ON ALTERNATIVE II ASSUMPTIONS, CALENDAR YEARS 1992-2070

Percent of Year Current dollars Constant 1992 dollars2 earnings attain Age at Maxi-Maxi-Mayi. Average retiremum<sup>5</sup> Low<sup>4</sup> Average mum<sup>5</sup> Low4 age mum5 653 Low<sup>4</sup> Average ment Retirement at normal retirement age: \$13,570 13,647 14,707 \$5,967 43.5 \$9,853 58.6 24.5 \$13,570 65:0 \$5,967 \$9,853 9,780 57.3 57.1 24.3 42.6 10,408 5,924 6,305 14,523 1995 65:0 42.4 25.6 7,814 12,907 18,746 6,130 10,126 65:0 2000 16,638 25.056 6,368 10,521 15,844 56.0 41.6 26.3 10,071 2005 65:6 34,025 17,340 18,590 6,743 11,155 11,761 56.0 41.7 27.3 21,889 2010 66:0 13,232 56.0 41.7 27.8 16,976 28,077 44,379 7,111 2015 66:0 27.8 41.6 19,651 2020 66:2 21,912 36,249 57,450 7,495 12,399 55.9 29,185 37,420 47,992 7,941 8,369 13,157 13,867 48,353 76,514 20,819 55.7 41.5 27.6 2025 67:0 21,942 55.7 41.5 27.6 62,006 2030 67:0 98,113 8,822 23,112 24,323 55.7 41.5 14,618 27.6 79,524 2035 67:0 125,734 61,548 78,934 55.7 41.5 27.5 101,979 160,987 9,299 15,408 16,240 67:0 2040 27.5 206,318 9,802 25,621 55.7 41.5 130,779 2045 67:0 17,117 18,043 101,220 167,705 264,627 10,331 10,890 27,010 55.7 41.5 27.5 2050 67:0 55.7 41.5 27.5 28,478 2055 67:0 129,804 215,071 339,455 55.7 27.5 19,018 30,023 41.5 11,478 12,099 2060 67:0 166,465 275,801 435,403 27.5 31,650 55.7 41.6 213,481 273,754 67:0 353,687 558,439 20,045 2065 27.5 716,188 12,752 21,128 33,362 55.7 41.6 453,559 67:0 2070 Retirement at age 65: \$9,853 10,408 \$13,570 58.6 43.5 24.5 \$13,570 \$9,853 65:0 65:0 \$5,967 6,305 \$5,967 1993 24.3 42.6 14,523 5,924 9,780 13,647 57.3 1995 14,707 15,303 18,746 57.1 42.4 25.6 12,907 6,130 10,126 2000 65:0 7,814 54.5 40.5 25.6 2005 65:0 9,548 15,772 23,731 6,157 10,171 16,049 52.6 39.1 25.5 11,824 19,529 30,280 6,267 10,351 2010 65:0 39,588 50,399 17,246 15,170 19,227 25,055 31,749 6.609 10,915 52.6 39.1 26.0 65:0 2015 6,884 11,368 18,046 52.0 38.6 25.8 2020 65:0 17,883 48.9 36.3 24.2 6,817 11,261 2025 65:0 23,165 38,263 60,765 36.3 24.2 18,846 49,063 62,921 77,911 99,847 11,868 48.8 2030 65:0 29,702 7,185 38,095 19,852 36.3 24.2 7,574 12,510 48.9 65:0 2035 13,186 13,898 48,858 80,692 127,840 20,891 48.9 36.3 24.1 7,984 2040 65:0 163,828 22,005 48.9 36.3 24.1 8,416 2045 65:0 62,656 103,472 14,649 23,198 48.9 36.3 24.1 2050 80,343 132,693 210,134 8,870 65:0 36.3 103,039 170,173 269,540 345,753 9,350 15,441 24,458 48.9 24.1 65:0 2055 24.1 9,855 10,387 16,275 25,786 48.9 36.3 218,225 2060 65:0 132,139 36.3 24.1 17,154 27,184 48.9 2065 65:0 169,451 279,846 443,457 18,081 36.3 24.1 568,745 10,948 48.9 217,298 358,864 28,656 2070 65:0

<sup>1</sup>Annual benefit amount is the benefit payable for the 12-month period starting with the month of retirement.

<sup>&</sup>lt;sup>2</sup>The adjustment from current to constant dollars is made using the CPI indexing series shown in table III.B.1.

<sup>3</sup>Assumed to attain age 65 in January of the year.

<sup>4</sup>Earnings equal to 45 percent of average.

<sup>5</sup>Earnings equal to the contribution and benefit base.

### C. LONG-RANGE ESTIMATES OF SOCIAL SECURITY TRUST FUND OPERATIONS AS A PERCENTAGE OF THE GROSS DOMESTIC PRODUCT

This appendix presents long-range projections of the operations of the combined Old-Age and Survivors Insurance and Disability Insurance (OASI and DI) Trust Funds and of the Hospital Insurance (HI) Trust Fund expressed as a percentage of the gross domestic product (GDP). While expressing these fund operations as a percentage of taxable payroll is the most useful approach for assessing the financial status of the programs, (see table II.F.12 and section III.A), analyzing them as a percentage of GDP provides an additional perspective on these fund operations in relation to the total value of goods and services produced in the United States.

Table III.C.1 shows estimated income excluding interest, total outgo. and the resulting balance of the combined OASI and DI Trust Funds, of the HI Trust Fund, and of the combined OASI, DI, and HI Trust Funds, expressed as percentages of GDP on the basis of each of the three alternative sets of assumptions. The estimated GDP on which these percentages are based is also shown in table III.C.1. For OASDI. income excluding interest consists of payroll-tax contributions, proceeds from taxation of benefits, and various reimbursements from the general fund of the Treasury. Total outgo consists of benefit payments, administrative expenses, net transfers from the trust funds to the Railroad Retirement program, and payments for vocational rehabilitation services for disabled beneficiaries. For HI, income excluding interest consists of contributions (including contributions from railroad employment) and payments from the general fund of the Treasury for contributions on deemed wage credits for military service. Total outgo consists of outlays (benefits and administrative expenses) for insured beneficiaries. Both the HI income and outgo are on an incurred basis.

For the next 13 years (through 2005), the OASDI balance (income excluding interest less outgo) as a percentage of GDP is projected to increase on the basis of alternatives I and II, and to decline on the basis of alternative III. The projected HI balance as a percentage of GDP, however, decreases through 2005 under all three alternatives. The combined OASDI and HI balance as a percentage of GDP is projected, for the next 13 years, to increase under alternative I, and to decline under alternatives II and III. Between 2005 and about

2030, under all three alternatives, both the OASDI and HI balances as percentages of GDP are projected to decline substantially because the "baby-boom" generation reaches retirement age during these years. By 2020, balances are projected to become permanently negative in each case except for the OASDI program under alternative I. After 2020, both the HI and OASDI deficits (negative balances) as percentages of GDP are projected to continue to increase in size, except for OASDI under alternative I, for which the balance as a percentage of GDP is projected to be negative for a brief period and a small positive thereafter.

By the year 2070, the combined OASDI and HI balances as percentages of GDP, based on the three alternatives, are projected to differ by a relatively large amount: from a deficit of 1.50 percent for alternative I to a deficit of 12.84 percent for alternative III. Projected balances differ by a much smaller amount by the year 2005: from a positive balance of 0.56 percent for alternative I to a deficit of 1.74 percent for alternative III. In addition, the summarized long-range (75-year) balance as a percentage of GDP varies by a relatively large amount (from a deficit of 0.46 percent, based on alternative I, to a deficit of 6.45 percent, based on alternative III), while the 25-year summarized balance varies by a smaller amount (from a positive of 0.46 percent to a deficit of 1.83 percent). Summarized rates are calculated on the present-value basis including the trust fund balances on January 1, 1993 and the cost of reaching and maintaining a target trust fund level equal to 100 percent of annual expenditures by the end of the period. (See section II.F for further explanation.)

TABLE III.C.1.—ESTIMATED OASDI AND HI INCOME EXCLUDING INTEREST, OUTGO, AND BALANCE AS A PERCENTAGE OF GDP BY ALTERNATIVE, CALENDAR YEARS 1993-2070

	Percentage of GDP									
		OASDI			HI		Combined			00n :-
	In	- Out-	Bal-	In-	Out-	Bal-	In-	Out-	Bai-	GDP in dollars
Calendar year	come1	go	ance	come1	go	ance	come1	go	ance	(billions)
Alternative I:										
1993 1994	5.24 5.37	4.88 4.79	0.36 .58	1.38 1.38	1.51 1.58	-0.13	6.62	6.39	0.23	6,316
1995	5.34	4.70	.63	1.38	1.64	20 26	6.75 6.72	6.37 6.35	.38 .37	6,737
1996	5.37	4.64	.73	1.38	1.69	31	6.75	6.33	.42	7,189 7,649
1997	5.36	4.58	.78	1.38	1.73	34	6.74	6.30	.44	8,120
1998 1999	5.37 5.38	4.53 4.48	.84 .90	1.38 1.38	1.76 1.79	37	6.75	6.28	.47	8,609
2000	5.38	4.44	.94	1.38	1.82	41 44	6.76 6.77	6.27 6.26	.49 .51	9,111 9,641
2001	5.39	4.40	.99	1.38	1.85	47	6.77	6.25	.52	10.205
2002	5.38	4.36	1.02	1.38	1.87	49	6.77	6.23	.53	10,805
2005	5.41	4.29	1.12	1.38	1.94	56	6.79	6.23	.56	12,804
2010	5.45	4.32	1.12	1.38	2.00	62	6.83	6.33	.50	16,859
2015 2020	5.46 5.46	4.60 5.02	.86 .44	1.38	2.14	76	6.84	6.74	.10	21,903
2025	5.45	5.38	.08	1.37 1.37	2.22 2.31	85 95	6.83 6.82	7.24 7.69	41	28,243
2030	5.44	5.54	10	1.36	2.43	-1.08	6.80	7.03	87 -1.18	36,372 47,133
2035	5.41	5.49	08	1.35	2.53	-1.18	6.76	8.02	-1.26	61,405
2040 2045	5.38 5.34	5.31 5.15	.07	1.35	2.60	-1.26	6.72	7.91	-1.18	80,066
2050	5.32	5.07	.19 .24	1.34 1.33	2.67 2.71	-1.33 -1.38	6.68 6.65	7.82 7.79	-1.14 -1.14	104,174
2055	5.29	5.06	.23	1.33	2.77	-1.44	6.62	7.79	-1.14 -1.21	135,397 176,006
2060	5.27	5.06	.21	1.32	2.84	-1.52	6.59	7.90	-1.31	229,151
2065 2070	5.24 5.22	5.03 5.00	.21 .22	1.31 1.31	2.93 3.03	-1.62	6.56	7.96	-1.41	298,439
Summarized rat		3.00	.22	1.31	3.03	-1.72	6.53	8.02	-1.50	388,391
25-year:	162:2									
1993-2017 .	5.65	4.68	.97	1.47	1.98	<b>-</b> .51	7.13	6.66	.46	
50-year:							70	0.00	.40	
1993-2042 . 75-year:	5.56	4.98	.58	1.42	2.18	76	6.98	7.16	18	
1993-2067	5.48	5.00	.49	1.39	2.35	95	6.88	7.34	46	
Alternative II:					_,_,		0.00	1.04	40	
1993	5.22	4.92	.30	1.38	1.52	15	6.60	6.45	.15	6,276
1994	5.34	4.89	.45	1.38	1.62	24	6.72	6.51	.21	6,655
1995 1996	5.31 5. <b>3</b> 2	4.87 4.87	.44	1.37	1.71	33	6.68	6.58	.10	7,042
1997	5.30	4.87	.45 .43	1.37 1.37	1.79 1.85	41 48	6.69 6.67	6.65 6.72	.04 05	7,435
1998	5.30	4.87	.42	1.37	1.91	54	6.66	6.78	05 12	7,845 8,281
1999	5.29	4.87	.42	1.36	1.97	60	6.65	6.84	19	8,766
2000 2001	5.28 5.27	4.87 4.86	.41 .41	1.36	2.03	67	6.64	6.89	26	9,294
2002	5.25	4.85	.40	1.36 1.35	2.08 2.14	73 79	6.62 6.60	6.95 6.99	32 39	9,867 10,481
2005	5.26	4.81								•
2010	5.28	4.85	.45 .43	1.35 1.34	2.31 2.56	~.97 -1.23	6.61	7.12	52	12,548
2015	5.28	5.17	.10	1.33	2.94	-1.23 -1.62	6.62 6.60	7.42 8.11	80 -1.51	16,796
2020	5.26	5.68	42	1.31	3.31	-2.00	6.57	8.99	-2.42	22,186 28,990
2025	5.23	6.15	92	1.30	3.73	-2.43	6.53	9.88	-3.34	37,740
2030 2035	5.20 5.16	6.44 6.53	-1.25 -1.37	1.29 1.28	4.15 4.46	-2.85 -3.18	6.49 6.44	10.59	-4.10	49,258
2040	5.11	6.46	-1.35	1.27	4.63	-3.16 -3.37	6.38	10.99 11.09	-4.55 -4.72	64,511 84,419
2045	5.06	6.41	-1.35	1.26	4.73	-3.48	6.31	11.14	-4.83	109,916
2050 2055	5.01	6.43	-1.41	1.24	4.79	-3.55	6.26	11.22	-4.96	142,812
2060	4.97 4.93	6.53 6.62	-1.55 -1.68	1.23 1.22	4.86 4.97	-3.63 -3.75	6.21	11.39	-5.18	185,281
2065	4.89	6.66	-1.76	1.21	5.10	-3.75 -3.89	6.16 6.10	11.59 11.76	-5.43 -5.66	240,575 312,704
2070	4.85	6.68	-1.83	1.20	5.25	-4.06	6.05	11.93	-5.88	406,083

TABLE III.C.1.—ESTIMATED OASDI AND HI INCOME EXCLUDING INTEREST, OUTGO, AND BALANCE AS A PERCENTAGE OF GDP BY ALTERNATIVE, CALENDAR YEARS 1993-2070 (Cont.)

				Percer	tage o	GDP				
		ASDI			Н		Combined			GDP in
Calendar year	In- come <sup>1</sup>	Out- go	Bal- ance	In- come <sup>1</sup>	Out- go	Bal- ance	In- come <sup>1</sup>	Out- go	Bal- ance	dollars (billions)
Alternative II: (	Cont.)									
Summarized ra 25-year:	ates:2									
1993-2017 . 50-year:	5.54	5.14	0.39	1.44	2.41	-0.97	6.98	7.55	-0.57	
1993-2042 . 75-year:	5.38	5.64	25	1.37	3.16	-1.78	6.76	8.79	-2.04	
1993-2067 .	5.28	5.86	58	1.34	3.61	-2.27	6.62	9.47	-2.86	
Alternative III: 1993 1994 1995 1996 1997 1998 1999 2001 2002	5.21 5.37 5.31 5.25 5.32 5.28 5.21 5.20 5.18 5.16	4.94 5.07 5.10 5.08 5.37 5.46 5.43 5.43 5.43	.26 .29 .21 .17 05 18 22 23 26	1.37 1.38 1.37 1.36 1.38 1.36 1.35 1.34 1.33	1.53 1.67 1.78 1.86 1.99 2.08 2.16 2.25 2.34 2.44	16 29 41 50 62 72 81 91 -1.01	6.58 6.75 6.68 6.61 6.70 6.64 6.56 6.53 6.52 6.49	6.47 6.74 6.89 6.94 7.37 7.54 7.59 7.68 7.79	.11 .01 20 33 67 90 -1.03 -1.14 -1.27	6,273 6,589 7,492 7,716 8,134 8,768 9,408 10,046 10,704
2005 2010 2015 2020 2025 2035 2040 2055 2050 2055 2060 2065 2060 2070	5.15 5.15 5.13 5.09 5.05 5.01 4.96 4.84 4.79 4.69 4.64 4.59	5.45 5.49 5.84 6.43 7.03 7.49 7.77 7.90 8.29 8.61 8.91 9.14 9.30	30 34 71 -1.33 -1.98 -2.48 -2.81 -3.00 -3.21 -3.50 -3.50 -4.22 -4.49 -4.71	1.32 1.30 1.28 1.27 1.25 1.23 1.22 1.20 1.18 1.17 1.15 1.13 1.12	2.76 3.30 4.10 5.03 6.10 7.16 7.95 8.38 8.53 8.60 8.68 8.84 9.04 9.24	-1.44 -2.00 -2.81 -3.76 -4.85 -5.93 -6.73 -7.18 -7.35 -7.43 -7.53 -7.71 -7.92 -8.13	6.46 6.45 6.42 6.36 6.24 6.17 6.10 6.02 5.89 5.89 5.76 5.70	8.21 8.79 9.94 11.46 13.13 14.65 15.71 16.27 16.58 16.88 17.30 17.76 18.18 18.54	-1.74 -2.34 -3.52 -5.10 -6.83 -8.40 -9.54 -10.56 -10.93 -11.41 -11.93 -12.41 -12.84	12,974 17,752 24,005 32,018 42,363 56,086 74,236 97,850 128,129 166,817 216,579 281,336 365,682 475,147
Summarized ra 25-year:	ates:2									
1993-2017 . 50-year:		5.72	27	1.42	2.98	-1.56	6.87	8.70	-1.83	
1993-2042 . 75-year:	5.25	6.46	-1.21	1.33	4.82	-3.48	6.59 6.41	11.28 12.86	-4.69 -6.45	
1993-2067	5.12	7.02	-1.90	1.29	5.84	-4.55	0.41	12.00		

Income excludes interest on the trust funds.

<sup>2</sup>Summarized rates are calculated on the present-value basis including the value of the trust funds on January 1, 1993 and the cost of reaching and maintaining a target trust fund level equal to 100 percent of annual expenditures by the end of the period.

The difference between trust fund operations expressed as percentages of taxable payroll and those expressed as percentages of GDP can be seen by analyzing the estimated ratios of taxable payroll to GDP, which are presented in table III.C.2. The cost as a percentage of GDP is approximately equal to the cost as a percentage of taxable payroll multiplied by the ratio of taxable payroll to GDP.

Projections of GDP for the first several years were based on assumed

quarterly changes in real GDP and the GDP price deflator. Thereafter, projections of GDP were based on the projected increases in U.S. employment, labor productivity, and the GDP price deflator. Productivity projections are consistent with assumed changes in the level of average earnings, the ratio of earnings to worker compensation, the ratio of worker compensation to GDP, and average hours worked per year (see section II.H).

Projections of taxable payroll, which are described in detail in section II.H, were based on the projected increases in covered employment and average taxable earnings. Therefore, the projected increases in taxable payroll differ from projected increases in GDP primarily to the extent that average taxable earnings are assumed to increase more slowly than is productivity and to the extent that OASDI program coverage of employment changes over time.

TABLE III.C.2.—RATIO OF TAXABLE PAYROLL TO GDP BY ALTERNATIVE, CALENDAR YEARS 1993-2070

Calendar year	I		
1993	0.425	0.423	0.422
1994	.426	.423	.424
1995	.426	.422	.421
1996	.426	.422	.416
1997	.427	.422	.422
1998	.428	.421	.419
1999	.428	.420	
2000	.428	.420	.414
2001	.429	.418	.412
2002	.429		.411
	.425	.417	.409
2005	.428	.415	405
2010	.427	.412	.405
2015	.425	.408	.400
2020	.423		.394
2025	.421	.404	.389
2030	.419	.400	.383
2035	.417	.397	.378
2040		.393	.372
2045	.415	.389	.367
2050	.413	.385	.362
0055	.411	.382	.357
2055	.409	.378	.352
2060		.374	.347
2065	.405	.371	.342
2070	.403	.367	.337

The long-range trend in the ratio of taxable payroll to GDP reflects the assumed trend in the ratio of wages to total employee compensation—i.e., wages plus fringe benefits. The ratio of wages to total employee compensation declined at average annual rates of 0.34 percent for the 30 years 1962-91 and 0.36, 0.59, and 0.07 percent for the 10-year periods 1962-71, 1972-81, and 1982-91, respectively. Ultimate future annual rates of decline in the ratio of wages to employee compensation are assumed to be 0.1, 0.2, and 0.3 percent for

alternatives I, II, and III, respectively. An additional factor that has made the overall ratio of taxable payroll to GDP decline in recent years is the decline in the ratio of taxable earnings to covered earnings, as a result the relatively greater increases in earnings for persons with earnings above the benefit and contribution base. This decline in the taxable ratio is assumed to continue at a slower pace through the end of this century.

Between 1983 and 2015, however, the tendency toward decreases in the ratio of taxable payroll to GDP, discussed above, is at least partially offset by the gradually expanding OASDI coverage of Federal civilian employment resulting from the 1983 amendments.

For alternative I, the ratio of taxable payroll to GDP is projected to rise slowly through the year 2001, and then to decrease for the remainder of the long-range period. For alternatives II and III, the ratio of taxable payroll to GDP is projected to decrease essentially throughout the long-range period.