

Table 1.—Rough estimates of State and local government employment covered under old-age, survivors, and disability insurance through voluntary agreements and of dual coverage, by State, as of January 1957

[Continental United States]

State	Covered by old-age, survivors, and disability insurance		Number with dual coverage ³			
	Number ¹	Approximate percent of all State and local government employment ²	Total	Previous system dissolved and reinstated	No previous system (added after OASDI coverage)	Members covered under referendum provisions
Total.....	4 1,988,000	38	982,450	347,160	30,070	604,740
Alabama.....	76,700	90	39,810	150	10	5 39,650
Arizona.....	29,500	90	15,920	5 8,920	0	6 7,000
Arkansas.....	26,500	56	3,520	0	100	3,420
California.....	26,900	6	4,460	420	100	3,940
Colorado.....	16,900	28	960	0	0	960
Connecticut.....	9,400	14	1,420	0	730	690
Delaware.....	11,300	85	7,500	5 6,500	0	1,000
District of Columbia ⁷						
Florida.....	14,300	11	220	0	100	120
Georgia.....	24,700	25	3,330	610	550	2,170
Idaho.....	15,800	69	60	0	0	60
Illinois.....	10,100	4	110	90	20	0
Indiana.....	104,000	80	60,000	0	0	5 60,000
Iowa.....	90,900	94	79,090	5 78,930	70	90
Kansas.....	66,700	85	24,760	6,590	250	5 17,920
Kentucky.....	42,400	56	1,000	0	0	1,000
Louisiana.....	25,000	24	14,460	1,400	5,700	5 7,360
Maine.....	6,400	20	280	0	0	280
Maryland.....	8,000	10	410	0	410	0
Massachusetts.....	300	(8)	0	0	0	0
Michigan.....	197,500	80	138,390	0	190	5 138,200
Minnesota.....	2,200	2	960	0	0	960
Mississippi.....	52,300	84	40,010	5 20,000	5 20,000	10
Missouri.....	76,800	66	6,100	0	600	5 5,500
Montana.....	15,200	83	13,330	0	0	5 13,330
Nebraska.....	52,600	97	29,150	920	0	5 28,230
Nevada.....	700	7	0	0	0	0
New Hampshire.....	10,000	47	300	0	0	300
New Jersey.....	135,500	83	120,700	72,500	0	5 48,200
New Mexico.....	2,800	10	1,820	0	0	1,820
New York.....	102,100	18	0	0	0	0
North Carolina.....	87,300	75	74,280	0	0	5 74,280
North Dakota.....	2,400	9	1,160	0	0	5 1,160
Ohio ¹⁰						
Oklahoma.....	51,000	63	9,370	10	0	5 9,360
Oregon.....	64,800	102	48,150	5 44,000	0	5 4,150
Pennsylvania.....	32,400	11	2,520	1,290	1,230	0
Rhode Island.....	10,300	43	2,630	0	0	2,630
South Carolina.....	59,900	93	53,110	0	0	5 53,110
South Dakota.....	23,000	83	390	0	0	390
Tennessee.....	27,500	29	930	0	0	930
Texas.....	113,000	45	49,740	0	0	5 49,740
Utah.....	31,800	104	11,900	5 11,770	0	130
Vermont.....	7,300	55	1,410	0	10	5 1,400
Virginia.....	96,200	92	51,290	5 50,540	0	750
Washington.....	33,900	34	24,410	0	0	5 24,410
West Virginia.....	37,400	74	120	0	0	20
Wisconsin.....	42,000	32	35,000	5 35,000	0	0
Wyoming.....	13,400	95	8,000	5 8,000	0	0

¹ Current estimate of employment for which coverage has been approved, regardless of effective dates. Includes, in addition to employment shown in wage reports, data on employees recently covered but not yet represented in tabulated wage reports.

² Approximate percent of all State and local government employment (other than that under compulsory old-age, survivors, and disability insurance coverage) that is actually covered. Based on data from the Bureau of the Census for total State and local government employment as of October 1956 (latest available).

³ Based on estimates furnished by the State or made by the Bureau of Old-Age and Survivors Insurance at the time the groups were brought under old-age, survivors, and disability insurance rather than on wage reports. (Employees with dual coverage are not identified in wage reports.) Some retirement systems, particularly the smaller ones,

may not be included because States are not required to report information of this type.

⁴ Includes 600 employees of interstate instrumentalities not distributed by State.

⁵ Includes State employees.

⁶ Includes public school teachers covered under a statewide retirement system.

⁷ Not included in statutory definition of State for purposes of agreement.

⁸ Less than 0.5 percent.

⁹ Includes public school teachers in one or more school districts, counties, or cities; or school teachers covered under city or township retirement systems.

¹⁰ No agreement.

¹¹ Special Federal legislation made dissolution of previous system unnecessary.

Source: Estimates by Division of Program Analysis, Bureau of Old-Age and Survivors Insurance.

Use of the current Census Bureau data as the base has also affected this distribution, especially with respect to employment at the State level, and invalidates any comparison with the earlier tabulation.

Approximate percent of employment covered ¹	Number of States			
	Total	Type of government		
		State	County	Local
Total.....	48	48	2 47	48
None or unknown.....	1	2	5	1
Less than 20.....	12	16	7	13
20-39.....	7	2	2	10
40-59.....	6	1	4	9
60-79.....	6	8	5	4
80 or more.....	16	19	24	11
80-89.....	7	6	1	6
90 or more.....	9	13	23	5

¹ Current estimates.

² Rhode Island has no county governments.

Dual coverage.—Only some 13,000 of the newly covered State and local employees were added through the referendum provisions of the 1954 amendments. The number with dual coverage (coverage under old-age, survivors, and disability insurance and membership in a State or local government retirement system) is approaching 1 million and accounts for almost half the total number with coverage under the Federal program. In eight States—Iowa, Mississippi, Montana, New Jersey, North Carolina, Oregon, South Carolina, and Wisconsin—three-fourths or more of the employees covered by the Social Security Act also have protection under special systems. With the exception of Wisconsin, these are States where the approximate percentage of all public employment covered by old-age, survivors, and disability insurance considerably exceeds the national average; in five of them, more than 4 out of every 5 State and local government employees were covered as of January 1957.

Employment, Workers, and Wages Under OASDI

Greater economic activity brought a rise from April-June 1955 to April-June 1956 in the number of workers covered by old-age, survivors, and

Estimated number of employers¹ and workers and amount of earnings in employment covered under old-age, survivors, and disability insurance, for specified periods, 1940-56²

[Data corrected to Mar. 5, 1957. Beginning 1951, annual data include self-employment; quarterly data exclude self-employment and, after 1954, agricultural labor. Beginning 1951, estimates are preliminary.]

Year and quarter	Employers reporting wages (in thousands)	Workers with taxable earnings ³ during period (in thousands)	Taxable earnings ⁴		All workers in covered employment during period ⁵ (in thousands)	Total earnings in covered employment ⁶	
			Total (in millions)	Average per worker		Total (in millions)	Average per worker
1940	2,500	35,393	\$32,974	\$932	35,393	\$35,668	\$1,008
1941	2,646	40,976	41,848	1,021	40,976	45,463	1,110
1942	2,655	46,363	52,939	1,142	46,363	58,219	1,256
1943	2,394	47,656	62,423	1,310	47,656	69,653	1,462
1944	2,469	46,296	64,426	1,392	46,296	73,349	1,584
1945	2,614	46,392	62,945	1,357	46,392	71,560	1,543
1946	3,017	48,845	69,088	1,414	48,845	79,280	1,623
1947	3,246	48,908	78,372	1,602	48,908	92,449	1,890
1948	3,298	49,018	84,122	1,716	49,018	102,255	2,086
1949	3,316	46,796	81,808	1,748	46,796	99,989	2,137
1950	3,345	48,283	87,498	1,812	48,283	109,804	2,274
1951	4,440	58,100	121,000	2,080	58,100	148,000	2,550
1952	4,450	59,600	128,800	2,160	59,600	161,000	2,700
1953	4,350	61,000	136,000	2,230	61,000	173,000	2,840
1954	4,350	59,700	134,000	2,240	59,700	172,000	2,880
1955	5,000	66,000	156,000	2,360	66,000	194,000	2,940
1946							
January-March	2,287	35,038	16,840	467	36,038	17,397	483
April-June	2,416	38,055	17,845	469	38,153	19,079	500
July-September	2,478	39,670	17,709	446	40,228	20,222	503
October-December	2,513	37,945	16,694	440	39,930	22,552	565
1947							
January-March	2,509	38,765	20,805	537	38,765	21,497	555
April-June	2,587	39,801	20,655	519	40,175	22,245	554
July-September	2,617	40,255	19,555	486	41,155	23,035	560
October-December	2,609	37,448	17,357	463	40,748	25,672	630
1948							
January-March	2,588	39,560	23,080	583	39,560	23,023	605
April-June	2,690	40,245	22,708	564	40,524	24,668	609
July-September	2,699	40,685	21,150	521	41,675	25,700	617
October-December	2,661	36,790	17,184	467	41,540	27,964	673
1949							
January-March	2,639	38,162	23,376	613	38,162	24,254	636
April-June	2,693	38,591	22,571	585	38,864	24,570	632
July-September	2,697	38,333	20,160	526	39,601	24,971	631
October-December	2,692	34,529	15,701	455	39,477	26,194	664
1950							
January-March	2,671	37,393	23,490	628	37,393	24,316	650
April-June	2,766	39,264	24,052	613	39,557	26,210	663
July-September	2,768	40,486	22,382	553	41,923	28,165	672
October-December	2,741	35,609	17,574	494	41,792	31,113	744
1951							
January-March	3,552	43,908	30,336	691	43,908	31,000	710
April-June	3,658	45,483	30,693	675	45,718	33,000	720
July-September	3,635	45,693	27,815	609	46,778	33,000	710
October-December	3,638	41,846	22,702	543	46,107	35,000	760
1952							
January-March	3,595	45,000	33,159	737	45,000	34,000	760
April-June	3,690	46,890	32,627	697	47,000	35,000	740
July-September	3,663	46,700	29,166	625	48,100	36,000	750
October-December	3,640	42,600	24,067	565	47,900	39,000	810
1953							
January-March	3,590	47,000	36,382	774	47,000	37,000	790
April-June	3,662	48,300	35,963	745	48,500	39,000	800
July-September	3,654	47,800	30,864	646	49,200	39,000	790
October-December	3,652	41,400	22,824	551	48,000	41,000	850
1954							
January-March	3,620	46,000	35,813	779	46,000	37,000	800
April-June	3,704	46,800	35,084	750	47,100	38,000	810
July-September	3,715	46,300	30,058	649	48,000	38,000	790
October-December	3,748	40,300	22,596	561	47,000	41,000	870
1955							
January-March	3,810	46,200	37,600	814	46,200	39,000	840
April-June	3,930	47,800	38,200	800	48,000	41,000	850
July-September	3,930	48,700	35,300	725	50,000	43,000	860
October-December	3,950	43,900	27,500	626	49,000	45,000	920
1956							
January-March	3,920	48,000	42,000	880	48,000	43,000	900
April-June	4,040	50,000	42,000	840	50,500	45,000	890

¹ Annual data represent number of different employers filing returns for year; quarterly data, number of returns for quarter. A return may relate to more than 1 establishment if employer operates several separate establishments but reports for concern as a whole.

² Excludes joint coverage under the railroad retirement and old-age, survivors, and disability insurance programs.

³ Reported workers with taxable earnings. An-

nual limit on taxable earnings was \$3,000 through 1950; for 1951-54, it was \$3,600; beginning 1955 it is \$4,200.

⁴ Excludes earnings in excess of taxable limit.

⁵ Includes workers with earnings in excess of annual taxable limit.

⁶ Includes earnings in excess of annual taxable limit.

⁷ Rounded to nearest \$10.

disability insurance and the amount of their wages. During the second quarter of 1956 an estimated 50.5 million workers had covered employment, and those with wages taxable under the program numbered an estimated 50.0 million. These totals—both of which exclude the self-employed and workers in agriculture—were about 2.0 million higher than those in both January-March 1956 and April-June 1955.

The taxable wages of covered workers in the second quarter of 1956 totaled an estimated \$42 billion—about the same amount as in the preceding quarter but approximately 10 percent more than in the second quarter of 1955. The total wages, including nontaxable wages, of these workers amounted to an estimated \$45 billion, also an increase of about 10 percent from the amount earned in April-June 1955.

Average taxable wages in covered employment usually show a seasonal decline in the second quarter of the year, and they followed this pattern in 1956. A comparison with the quarterly average a year earlier, however, shows a 5-percent rise in average taxable earnings, to \$840. This increase is in line with the rise in average hourly earnings and average weekly earnings during the 12 months. The same influences are apparent also in the rise from \$850 to \$890 in estimated average wages, taxable and nontaxable, earned in covered employment.

An estimated 4.0 million employers paid taxable wages in the second quarter of 1956, about 3 percent more than in the corresponding quarter of 1955 and in January-March 1956.

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