

July 20, 2017

The Honorable Ted Deutch United States House of Representatives Washington, D.C. 20515

The Honorable Mazie K. Hirono United States Senate Washington, D.C. 20510

Dear Representative Deutch and Senator Hirono:

I am writing in response to your request for estimates of the financial effects on Social Security of H.R. 3302 and S. 1600, the "Protecting and Preserving Social Security Act," which you introduced today. These Bills (hereafter referred to as the proposal) include three provisions with direct effects on the Social Security Trust Funds. We have enjoyed working closely with Joel Richard, Ben Strand, and Dee Williams of your staffs in developing this proposal to meet your goals. The estimates and analysis provided here reflect the combined effort of many in the Office of the Chief Actuary, but most particularly Karen Glenn, Christopher Chaplain, Daniel Nickerson, Kyle Burkhalter, Anna Kirjusina, and Tiffany Bosley.

The enclosed tables provide estimates of the effects of the three provisions on the cost, income, and combined trust fund reserves for the Old Age, Survivors, and Disability Insurance (OASDI) program, as well as estimated effects on retired worker benefit levels for selected hypothetical workers and effects on payroll tax levels. In addition, tables 1b and 1b.n provide estimates of the federal budget implications of the three provisions with direct effects on the OASDI program. The estimates provided here reflect the intermediate assumptions of the 2016 Trustees Report. Estimated proposal effects would not be materially different if estimated under the intermediate assumptions of the 2017 Trustees Report, released on July 13.

Assuming enactment of the proposal, the projected trust fund reserve depletion year for theoretical combined OASDI and DI Trust Funds would be extended to 2059. Under current law, the projected trust fund reserve depletion year for the combined trust funds is 2034.

The following list briefly identifies each of the three provisions of the proposal:

Section 102. Use the Consumer Price Index for the Elderly (CPI-E) increase rather than the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W) increase to calculate the cost-of-living adjustment (COLA), effective for December 2019 and later

COLAs. We assume this change would increase the COLA by an average of 0.2 percentage point per year.

Section 201. Eliminate the OASDI taxable maximum for years 2024 and later; thus the full 12.4 percent OASDI payroll tax rate would apply to all OASDI covered earnings. The tax rate that would apply to covered earnings over the current law taxable maximum would increase linearly, starting at 1.8 percent (12.4 x 1/7) for 2018 and reaching the full 12.4 percent for 2024 and later.

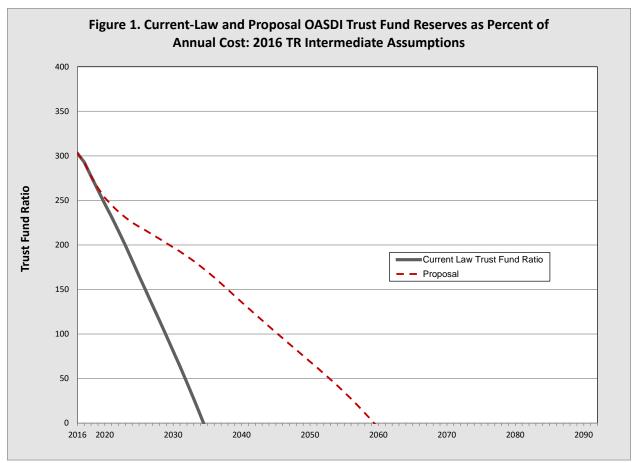
Section 202. Provide benefit credit on earnings taxed above the current-law taxable maximum. The primary insurance amount (PIA) would be augmented using an "AIME+" method.

The balance of this letter provides a summary of the effects of the three provisions on the actuarial status of the OASDI program, our understanding of the specifications and intent of each of the three provisions, and descriptions of our detailed financial estimates for trust fund operations, benefit levels, and implications for the federal budget. See the "Specification for Provisions of the Proposal" section of this letter for a more detailed description of these three provisions.

Summary of Effects of the Proposal on OASDI Actuarial Status

Figure 1 illustrates the projected OASDI Trust Fund ratio through 2090 under current law and assuming enactment of the proposal. The trust fund ratio is defined as the combined Social Security Trust Fund reserves expressed as a percent of annual program cost. Assuming enactment of the proposal, the combined Social Security Trust Fund reserves would deplete in 2059, 25 years later than the projected reserve depletion date under current law.

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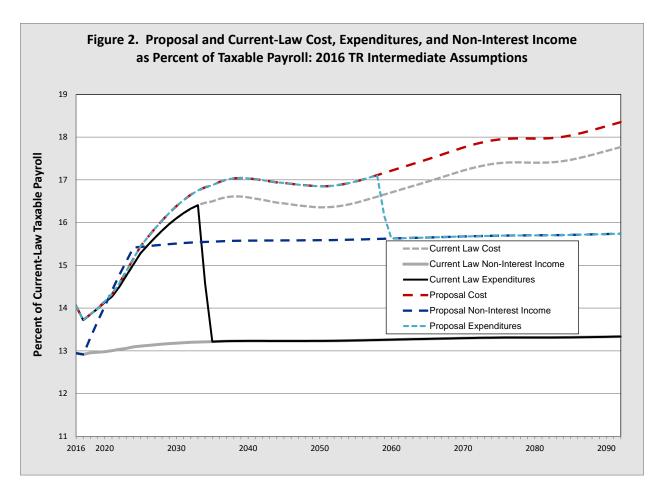


Note: *Trust Fund Ratio* for a given year is the ratio of reserves in the combined Social Security Trust Fund at the beginning of the year to the cost of the program for the year.

Under current law, 79 percent of scheduled benefits are projected to be payable on a timely basis in 2034 after depletion of the combined trust fund reserves, with the percentage payable declining to 74 percent for 2090. Under the proposal, the OASDI program would be able to pay 100 percent of scheduled benefits through 2058, 91 percent in 2059 after combined trust fund reserve depletion, with the percentage payable declining to 85 percent in 2090.

Enactment of the three provisions of this proposal would reduce the long-range OASDI actuarial deficit from 2.66 percent of taxable payroll under current law to 0.88 percent of payroll under the proposal.

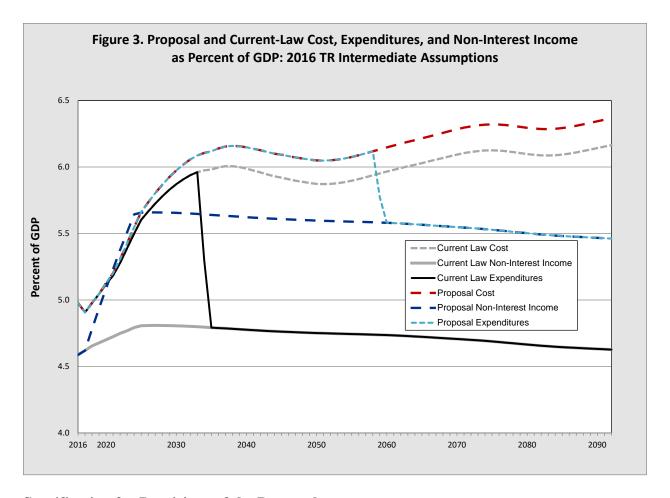
Figure 2 illustrates annual projected levels of cost, expenditures, and non-interest income as a percent of the current-law taxable payroll. The projected level of cost reflects the full cost of scheduled benefits under both current law and the proposal. Under the proposal, projected expenditures equal the full cost of scheduled benefits until combined trust fund reserve depletion in 2059.



OASDI program annual cost under the proposal is higher than under current law, starting in 2020. This difference between proposal and current-law cost increases from 0.03 percent of current-law payroll for 2020 to about 0.5 percent of current-law payroll for 2041, and thereafter increases more gradually, reaching 0.6 percent of current-law payroll by 2090. Beginning in 2018, non-interest income under the proposal is projected to be higher than under current law. This difference between proposal and current-law income increases from 0.4 percent of current-law payroll for 2018 to 2.3 percent of payroll for 2024, and thereafter increases very gradually, reaching 2.4 percent of payroll by 2090. For 2018 and later, the proposal improves the annual balance (non-interest income minus program cost).

It is also useful to consider the projected cost, expenditures, and income for the OASDI program expressed as a percentage of Gross Domestic Product (GDP). Figure 3 illustrates these levels under both current law and the proposal.

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Specification for Provisions of the Proposal

Section 102. Use the CPI-E increase rather than the CPI-W increase to calculate the COLA, effective for December 2019 and later COLAs.

Under current law, the annual cost-of-living adjustment (COLA) applied to Social Security benefits is calculated using the Consumer Price Index for Urban Wage Earners and Clerical Workers (CPI-W). We estimate that using the Consumer Price Index for the Elderly (CPI-E) increase rather than the CPI-W increase in each year beginning with the December 2019 COLA would increase the effective COLA by 0.2 percentage points per year on average.

We estimate that enactment of this provision alone would *increase* the long-range OASDI actuarial deficit by 0.37 percent of taxable payroll and would *increase* the annual deficit for the 75th projection year (2090) by 0.52 percent of payroll.

Section 201. Eliminate the OASDI taxable maximum starting in 2024, phased in starting in 2018 through 2024.

Under current law, payroll taxes totaling 12.4 percent apply to OASDI covered earnings in a year up to the contribution and benefit base, or taxable maximum. This taxable maximum is

\$118,500 for 2016 and increases in the future in line with increases in the national average wage index (AWI). All covered earnings subject to the payroll tax are also potentially creditable toward computation of potential benefits as well as attainment of insured status.

Under this provision, all earnings above the current-law taxable maximum would be subject to the full OASDI payroll tax of 12.4 percent in 2024 and later. The payroll tax rate that would apply to covered earnings over this taxable maximum would increase linearly, starting at 1.8 percent ($12.4 \times 1/7$) for 2018 and reaching 12.4 percent for 2024 and later. Therefore, all covered earnings above and below the present-law taxable maximum would be taxed at the 12.4 percent payroll tax rate for 2024 and later.

We estimate that enactment of this provision alone, without any resultant increase in benefits based on the additional taxed earnings, would decrease the long-range OASDI actuarial deficit by 2.20 percent of taxable payroll and would decrease the annual deficit for the 75th projection year (2090) by 2.45 percent of payroll.

Section 202. Provide benefit credit for earnings taxed above the current-law taxable maximum.

Under this provision, the primary insurance amount (PIA) would be determined in two components. The first component would be computed exactly as under current law, based on the average indexed monthly earnings (AIME), limited to earnings up to the level of the current-law OASDI taxable maximum (\$118,500 for 2016) for each year. The second component of the PIA would be computed using the "AIME+", which would be equal to the sum of the indexed earnings in excess of the current-law taxable maximum for the 35 years with the highest indexed excess amounts, divided by 420. For years 2018 through 2024, excess earnings would be multiplied by 1/7, 2/7, ..., 6/7, 1, respectively. The second component of the PIA would be equal to 3 percent of AIME+ up to \$10,958 (equal to (\$250,000-\$118,500)/12) and 0.25 percent for AIME+ above this level for beneficiaries newly eligible in 2018. For beneficiaries becoming newly eligible for benefits after 2018, the "bend point" of \$10,958 would be indexed by the national average wage index (AWI) in the same manner as for the bend points in the first component of the PIA.

We estimate that enactment of this provision (given enactment of Section 201) would increase the long-range OASDI actuarial deficit by 0.05 percent of taxable payroll and would increase the annual deficit for the 75th projection year (2090) by 0.11 percent of payroll. Sections 201 and 202 combined would decrease the long-range OASDI actuarial deficit by 2.15 percent of taxable payroll and would decrease the annual deficit for the 75th projection year (2090) by 2.35 percent of payroll.

Detailed Financial Results for the Provisions of the Proposal

Summary Results by Provision

Table A provides estimates of the effects on the OASDI long-range actuarial balance of the three provisions of the proposal separately and on a combined basis. The table also includes estimates

of the effect of the provisions on the annual balance (the difference between income rate and the cost rate, expressed as a percent of current-law taxable payroll) for the 75th projection year, 2090. Interaction among individual provisions is reflected only in the total estimates for the combined provisions.

Benefit Illustrations

Tables B1 and B2 provide illustrative examples of the projected change in benefit levels under the provisions of the proposal for beneficiaries retiring and starting benefit receipt at age 65 in future years at six selected earnings levels, with selected numbers of years of work. **Table B3** provides additional important information on characteristics of retired workers represented by these illustrations for the year 2007. The hypothetical workers represented in these tables reflect average career-earnings patterns of workers who started receiving retirement benefits under the Social Security program in recent years. The tables subdivide workers with very low, low, and medium career-average earnings levels by their numbers of years of non-zero earnings.

The change from CPI-W to CPI-E for the COLA calculation affects all earnings levels. The "Maximum-AIME Steady Earner" is assumed to have earnings at ages 22 through 64 that equal the current-law taxable maximum level (equivalent to \$118,500 for 2016) and the "Twice Maximum-AIME Steady Earner" is assumed to have earnings at ages 22 through 64 that equal twice the current-law taxable maximum level (equivalent to \$237,000 for 2016). As a result, the provision to tax and credit earnings above the current-law taxable maximum affects only the "Twice Maximum-AIME Steady Earner" benefit level.

The first several columns of Table B1 compare the initial scheduled benefit levels, assuming retirement at age 65 under the provisions of the proposal, to scheduled current-law benefit levels. All scheduled benefit amounts under the proposal are higher than those scheduled in current law. The final three columns of this table show the level of scheduled benefits under the proposal as a percentage of current-law scheduled benefits, the level of scheduled benefits under the proposal as a percentage of current-law payable benefits, and the level of payable benefits under the proposal as a percentage of current-law payable benefits, respectively. Because combined OASDI Trust Fund reserves deplete in 2059 under the proposal, the proposal payable to current law payable column is lower in 2080 than in 2050.

Table B2 compares the change in scheduled benefit levels at ages 65, 75, 85, and 95 under the proposal to scheduled benefits under current law, assuming retirement and start of benefit receipt at age 65. Table B2 shows that, for all earnings levels, projected scheduled benefits under the provisions of the proposal increase in relation to current-law scheduled benefits between ages 65 and 95, because of the change in computing the COLA.

Table B3 provides information helpful in interpreting the benefit illustrations in Tables B1 and B2. Percentages in Table B3 are based on tabulations from a 10-percent sample of newly-entitled retired workers in 2007. Table B3 displays the percentages of these newly-entitled retired workers in 2007 that are closest to each of the illustrative examples and are:

- 1) "Dually Entitled", meaning they received a higher spouse or widow(er) benefit based on the career earnings of their husband or wife,
- 2) "WEP" (Windfall Elimination Provision), meaning that they received a reduced benefit due to having a pension based on earnings that were not covered under the OASDI program (primarily certain government workers), and they had less than 30 years of substantial earnings that were taxable under the OASDI program,
- 3) "Foreign Born", meaning that they entered the Social Security coverage area after birth (and generally after entering working ages), and
- 4) "All Others", meaning they had none of the three characteristics listed above.

The extent to which retired-worker beneficiaries represented by each of the illustrative examples have any of the characteristics listed above (dually entitled, WEP, foreign born) is important because such individuals are less dependent on the OASDI benefit that relates to their own career-average earnings level. It should be noted that the distributions shown in Table B3 for retirees in 2007 will be changing somewhat for beneficiaries becoming entitled as retired-worker beneficiaries in the future.

Payroll Tax Effects

Table T compares the scheduled payroll tax levels under the provisions of the proposal to scheduled current-law payroll tax levels at various earnings levels for selected years. Under the proposal, the payroll tax rate of 12.4 percent would apply to all covered earnings above the current-law taxable maximum in 2024 and later. As a result, the worker with earnings at twice the current-law taxable maximum would have payroll tax contributions increased by 100 percent for 2030, 2050, and 2080. All other workers shown in the table earn at or below the current law taxable maximum, so their payroll tax contributions would not change.

Detailed Tables Containing Annual and Summary Projections

Enclosed with this letter are **tables 1, 1a, 1b, 1b.n, 1c, and 1d,** which provide annual and summary projections for the proposal.

Trust Fund Operations

Table 1 provides projections of the financial operations of the OASDI program and shows that the combined Social Security Trust Fund would deplete in 2059 assuming enactment of this proposal. The table shows the annual cost and income rates, annual balances, and trust fund ratios (reserves as percent of annual program cost) for OASDI, as well as the change from current law in these cost rates, income rates, and annual balances. Included at the bottom of this table are summarized rates for the 75-year (long-range) period.

For 2018 and later, the proposal improves the annual balance (non-interest income minus program cost). The improvement in the annual balance increases from 0.4 percent of current-law payroll for 2018 to 2.2 percent for 2024, and thereafter decreases gradually, reaching 1.8 percent by 2090. Under the proposal, the annual deficit declines from 1.1 percent of current-law payroll for 2016 and becomes positive for 2021 through 2024. The annual balance becomes negative

again in 2025 and generally decreases (becomes more negative) thereafter. The annual deficit is 1.5 percent of payroll for 2040, 1.6 percent for 2060, and 2.5 percent for 2090. Under current law, the projected annual deficit for 2090 is 4.3 percent of payroll.

The actuarial balance for the OASDI program over the 75-year projection period is improved by 1.78 percent of taxable payroll, from an actuarial deficit of 2.66 percent of payroll under current law to a deficit of 0.88 percent of taxable payroll under the proposal.

Program Transfers and Trust Fund Reserves

Column 4 of **Table 1a** provides a projection of the level of reserves for the combined Social Security Trust Fund, assuming enactment of the three Social Security provisions of the proposal. These trust fund reserve amounts are expressed in present value dollars discounted to January 1, 2016. The table indicates that the provisions include no new specified transfers of general revenue to the combined Social Security Trust Fund. For purpose of comparison, the OASDI Trust Fund reserves, expressed in present value dollars, are also shown for the current-law Social Security program both without and with the added proposal general fund transfers (zero in this case) in columns 6 and 7.

Note that negative values in columns 6 and 7 represent the "unfunded obligation" for the program through the year. The unfunded obligation is the present value of the shortfall of revenue needed to pay full scheduled benefits on a timely basis from the date of trust fund reserve depletion through the end of the indicated year. Gross Domestic Product (GDP), expressed in present value dollars, is shown in column 5 for comparison with other values in the table.

Effect of the Social Security Provisions on the Federal Budget

Table 1b shows the projected effect, in present value discounted dollars, on the federal budget (unified-budget and on-budget) annual cash flows and balances, assuming enactment of the three Social Security provisions of the proposal. Table **1b.n** provides the estimated nominal dollar effect of enactment of the proposal on annual budget balances for years 2016 through 2026. All values in these tables represent the amount of *change* from the level projected under current law. In addition, changes reflect the *budget scoring convention* that presumes benefits, not payable under the law after depletion of trust fund reserves, would still be paid using revenue provided from the General Fund of the Treasury. The reader should be cautioned that this presumption of payment of benefits beyond the resources of the trust funds is prohibited under current law and is also inconsistent with all past experience under the Social Security program.

Column 1 of Table 1b shows the added proposal general fund transfers (zero for this proposal). Column 2 shows the net changes in OASDI cash flow from all provisions of the proposal.

We project the net effect of the proposal on unified budget cash flow (column 3) to be positive in years 2018 and later. The phased-in elimination of the current law taxable maximum starting in 2018 through 2024 more than offsets the additional benefits from these additional earnings taxed, and the switch from the CPI-W to the CPI-E for the Social Security COLA.

Column 4 of Table 1b indicates that the effect of implementing the proposal is a reduction of the theoretical federal debt held by the public, reaching about \$8.1 trillion in present value at the end of the 75-year projection period. Column 5 provides the projected effect of the proposal on the annual unified budget balances, including both the cash flow effect in column 3 and the additional interest on the accumulated debt in column 4. Columns 6 and 7 indicate that the provisions of this proposal would have no expected direct effects on the on-budget cash flow, or on the total federal debt, in the future.

The estimates provided in these tables do not include any direct or indirect effects from provisions in this proposal on other federal programs (such as Supplemental Security Income). In addition, it is important to note that we base these estimates on the intermediate assumptions of the 2016 Trustees Report, so these estimates are not consistent with estimates made by the Office of Management and Budget or the Congressional Budget Office based on their assumptions. In particular, all present values are discounted using trust fund yield assumptions under the intermediate assumptions of the 2016 Trustees Report.

Annual Trust Fund Operations as a Percent of GDP

Table 1c provides annual cost, annual expenditures (amount that would be payable), and annual tax income for the OASDI program expressed as a percentage of GDP for both current law and assuming enactment of the three Social Security provisions of the proposal. Showing the annual trust fund cash flows as a percent of GDP provides an additional perspective on these trust fund operations in relation to the total value of goods and services produced in the United States. The relationship between income and cost is similar when expressed as a percent of GDP to that when expressed as a percent of taxable payroll (Table 1).

Effects on Trust Fund Reserves and Unfunded Obligations

Table 1d provides estimates of the changes in trust fund reserves and unfunded obligations on an annual basis. Values in this table are expressed in present value dollars discounted to January 1, 2016.

For the 75-year (long-range) period as a whole, the current-law unfunded obligation of \$11.4 trillion is reduced to \$3.2 trillion in present value. This change of \$8.1 trillion results from:

- A \$10.0 trillion net increase in revenue (column 2), primarily from additional payroll tax revenue, *minus*
- A \$1.8 trillion net increase in cost (column 3), primarily from the change in computing the COLA and additional benefits from earnings taxed above the current-law taxable maximum.

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We hope these estimates are helpful. Please let me know if we may provide further assistance.

Sincerely,

Stephen C. Goss, ASA, MAAA

Stephe C. Goss

Chief Actuary

Enclosures

Table A—Estimated Long-Range OASDI Financial Effects of H.R. 3302 and S. 1600, the *Protecting and Preserving Social Security Act*, introduced by Representative Deutch and Senator Hirono

Deuten and Schator		
<u>Provision</u>	Estimated Change in Long-Range OASDI Actuarial Balance ¹ (as a percent of payroll)	Estimated Change in Annual Balance in 75 th year ² (as a percent of payroll)
Section 101. Use the increase in the Consumer Price Index for		
the Elderly (CPI-E) rather than the increase in the Consumer		
Price Index for Urban Wage Earners and Clerical Workers (CPI-W) to calculate the cost-of-living adjustment (COLA),		
effective for December 2019 and later COLAs. We estimate		
this new computation would increase the annual COLA by		
about 0.2 percentage point, on average	-0.37	-0.52
G d ON FILL A OAGDY II G		
Section 201. Eliminate the OASDI taxable maximum for years 2024 and later, and apply full 12.4 percent payroll tax rate to		
all earnings. Phase-in the application of the full tax rate for		
earnings above the current-law taxable maximum in years		
2018 through 2024	2.20	2.45
Section 202. Under this provision, the primary insurance		
amount (PIA) would be determined in two components. The first component would be computed exactly as under current		
law, based on the average indexed monthly earnings (AIME),		
including earnings up to the level of the current-law OASDI		
taxable maximum (\$118,500 for 2016) for each year. The		
second component of the PIA would be computed using the		
"AIME+", which would be equal to the sum of the indexed		
earnings in excess of the current-law taxable maximum for the 35 years with the highest indexed excess amounts, divided by		
420. The second component of PIA would be equal to 3		
percent of AIME+ up to \$10,958 (equal to (\$250,000-		
\$118,500)/12) and 0.25 percent for AIME+ above this level,		
for beneficiaries becoming newly eligible in 2018. For		
beneficiaries becoming newly eligible for benefits after 2018, the "bend point" of \$10,958 would be indexed by the national		
average wage index (AWI) in the same manner as for the bend		
points in the first component of the PIA	-0.05	-0.11
Total for all provisions, including interaction	1.78	1.82

¹Under current law, the estimated long-range OASDI actuarial balance is -2.66 percent of taxable payroll.

Notes: All estimates are based on the intermediate assumptions of the 2016 OASDI Trustees Report.

Estimates of individual provisions appear on a stand-alone basis relative to current law, unless otherwise stated.

Social Security Administration Office of the Chief Actuary July 20, 2017

²Under current law, the estimated 75th year annual balance is -4.35 percent of taxable payroll.

Table B1. Changes in Benefits for Hypothetical Workers Beginning Benefit Receipt at age 65 H.R. 3302, S. 1600, the "Protecting and Preserving Social Security Act", Introduced by Representative Deutch and Senator Hirono

						•	Benefit Ratios	_
	G		Scheduled	Benefit Level Percent Chang	ge at age 65	Proposal	Proposal	Propos
Year	Current Lay						Scheduled to	Payable
Attain	Monthly	Benefits ⁴		Benefit		Current Law	Current Law	Current
Age 65	(Wage-Indexed	(CPI-Indexed	$\underline{\text{COLA}}^5$	<u>Formula⁶</u>	$\underline{\text{Total}}^7$	Scheduled	<u>Payable</u>	<u>Payal</u>
	<u>2015 Dollars)</u>	<u>2015 Dollars)</u>		(Percent change)			(Percents)	
		Very-L	ow-AIME (\$12,280 fe	or 2016 ¹) 30-Year Scaled E	Earner (8.9% of Retire	ees ²)		
2016	718	718	0.0	0.0	0.0	100	100	100
2030	660	812	0.6	0.0	0.6	101	101	10
2050	661	1,036	0.6	0.0	0.6	101	126	12
2080	665	1,469	0.6	0.0	0.6	101	134	110
		Very-L	ow-AIME (\$12,280 fe	or 2016 ¹) 20-Year Scaled E	Carner (5.2% of Retire	ees^2)		
2016	718	718	0.0	0.0	0.0	100	100	100
2030	660	812	0.6	0.0	0.6	101	101	10
2050	661	1,036	0.6	0.0	0.6	101	126	12
2080	665	1,469	0.6	0.0	0.6	101	134	110
		Verv-L	ow-AIME (\$12.280 f	or 2016 ¹) 14-Year Scaled E	Earner (4.2% of Retire	ees ²)		
2016	718	718	0.0	0.0	0.0	100	100	100
2030	660	812	0.6	0.0	0.6	101	101	10
2050	661	1,036	0.6	0.0	0.6	101	126	12
2080	665	1,469	0.6	0.0	0.6	101	134	11
		Low-	AIME (\$22,105 for 2	016 ¹) 44-Year Scaled Earn	ner (16.9% of Retirees	²)		
2016	940	940	0.0	0.0	0.0	100	100	100
2030	863	1,062	0.6	0.0	0.6	101	101	10
2050	865	1,356	0.6	0.0	0.6	101	126	120
2080	869	1,921	0.6	0.0	0.6	101	134	110
				2016 ¹) 30-Year Scaled Ear				
2016	940	940	0.0	0.0	0.0	100	100	100
2010	863	1,062	0.6	0.0	0.6	101	101	10
2050	865	1,356	0.6	0.0	0.6	101	126	120
2080	869	1,921	0.6	0.0	0.6	101	134	110
2000	007			2016 ¹) 20-Year Scaled Ear			131	11.
2016	040	940	' '		,		100	100
2016 2030	940 863	1,062	0.0 0.6	0.0 0.0	0.0 0.6	100 101	100 101	100 10
2050	865	1,356	0.6	0.0	0.6	101	126	12
2080	869	1,921	0.6	0.0	0.6	101	134	11
2000	809	,					134	11
2016	1.510		, ,	: 2016 ¹) 44-Year Scaled Ea	,	,	100	10
2016	1,548	1,548	0.0	0.0	0.0	100	100	100
2030	1,423	1,750	0.6	0.0	0.6	101	101	10
2050	1,425	2,234	0.6	0.0	0.6	101	126	12
2080	1,433	3,166	0.6	0.0	0.6	101	134	11
				r 2016 ¹) 30-Year Scaled Ea				
2016	1,548	1,548	0.0	0.0	0.0	100	100	10
2030	1,423	1,750	0.6	0.0	0.6	101	101	10
2050	1,425	2,234	0.6	0.0	0.6	101	126	120
2080	1,433	3,166	0.6	0.0	0.6	101	134	11
		_		2016 ¹) 44-Year Scaled Earı				
2016	2,053	2,053	0.0	0.0	0.0	100	100	10
2030	1,885	2,319	0.6	0.0	0.6	101	101	10
2050	1,888	2,960	0.6	0.0	0.6	101	126	120
2080	1,899	4,195	0.6	0.0	0.6	101	134	11
			rent-Law-AIME (\$11	18,500 for 2016 ¹) 43-Year S	Steady Earner (6.3% o			
2016	2,492	2,492	0.0	0.0	0.0	100	100	10
2030	2,308	2,839	0.6	0.0	0.6	101	101	10
2050	2,309	3,622	0.6	0.0	0.6	101	126	12
2080	2,317	5,119	0.6	0.0	0.6	101	134	11
				v-AIME (\$237,000 for 201				
2016	2,492	2,492	0.0	0.0	0.0	100	100	100
2030	2,308	2,839	0.6	2.7	3.3	103	103	103
2050	2,309	3,622	0.6	8.5	9.1	109	137	137
2080	2,317	5,119	0.6	10.2	10.9	111	148	128

Average of highest 35 years of taxable earnings wage indexed to 2016. For the Maximum and Twice Maximum-Current-Law-AIME workers, we show one times and two times the 2016 taxable maximum, respectively.

All estimates based on the intermediate assumptions of the 2016 Trustees Report.

² Projected percent of new retired worker awards in 2050 with current-law AIME levels and years of covered earnings closest to AIME levels and years of covered earnings shown.

If all earnings were considered, unlimited by annual taxable maximums, then about 1.5 percent of all retirees would have an AIME closer to Twice Maximum-Current-Law than Maximum-Current-Law.

⁴ After the trust fund reserves deplete under current law continuing taxes are expected to be enough to pay about three fourths of scheduled benefits.

Starting Dec 2019, compute the COLA using increases in the CPI-E, producing 0.2% higher annual COLAs on average.

Beginning in 2024, phased in 2018-2023, apply full 12.4 percent payroll tax rate to all earnings. Provide benefit credit for earnings above the current-law taxable maximum that are subject to the payroll tax, using a secondary PIA formula. This secondary PIA formula involves: (1) an "AIME+" derived from annual earnings from each year after 2017 that were in excess of that year's current-law taxable maximum; (2) a new bend point equal to 10,958 in 2018 (250000-118500)/12, and wage-indexed thereafter; and (3) formula factors of 3 percent and 0.25 percent below and above the new bend point, respectively.

This analysis reflects only the provisions of the proposal identified in the table and described in the footnotes above.

Table B2. Changes in Benefits for Hypothetical Workers Beginning Benefit Receipt at age 65 H.R. 3302, S. 1600, the "Protecting and Preserving Social Security Act", Introduced by Representative Deutch and Senator Hirono

]	Proposal Scheduled Bene	efit as Percent of Current Law Sched	uled
Year	-			
Attain				
<u>Age 65</u>	Age 65	Age 75	Age 85	Age 95
			(Percent)	_
	¥7 ¥	AINTE (\$12.200 £ 2	•	-6 D -4:2)
2016	-		016 ¹) 30-Year Scaled Earner (8.9% o	
2016	100.0	101.4	103.4	105.4
2030	100.6	102.6	104.6	106.6
2050	100.6	102.6	104.6	106.6
2080	100.6	102.6	104.6	106.6
	Very-L	ow-AIME (\$12,280 for 2	016 ¹) 20-Year Scaled Earner (5.2% o	of Retirees ²)
2016	100.0	101.4	103.4	105.4
2030	100.6	102.6	104.6	106.6
2050	100.6	102.6	104.6	106.6
2080	100.6	102.6	104.6	106.6
	Very-L	ow-AIME (\$12.280 for 2	016 ¹) 14-Year Scaled Earner (4.2% o	of Retirees ²)
2016	100.0	101.4	103.4	105.4
2030	100.6	102.6	104.6	106.6
2050	100.6	102.6	104.6	106.6
2080	100.6	102.6	104.6	106.6
2080				
			1) 44-Year Scaled Earner (16.9% of	
2016	100.0	101.4	103.4	105.4
2030	100.6	102.6	104.6	106.6
2050	100.6	102.6	104.6	106.6
2080	100.6	102.6	104.6	106.6
	Low	-AIME (\$22,105 for 2010	6^1) 30-Year Scaled Earner (4.4% of F	Retirees ²)
2016	100.0	101.4	103.4	105.4
2030	100.6	102.6	104.6	106.6
2050	100.6	102.6	104.6	106.6
2080	100.6	102.6	104.6	106.6
		AIME (\$22,105 for 2016	6 ¹) 20-Year Scaled Earner (2.0% of I	
2016	100.0	101.4	103.4	105.4
2030	100.6	102.6	104.6	106.6
2050	100.6	102.6	104.6	106.6
2080	100.6	102.6	104.6	106.6
2080				
			16 ¹) 44-Year Scaled Earner (29.2% o	
2016	100.0	101.4	103.4	105.4
2030	100.6	102.6	104.6	106.6
2050	100.6	102.6	104.6	106.6
2080	100.6	102.6	104.6	106.6
	Mediu	m-AIME (\$49,121 for 20	016^1) 30-Year Scaled Earner (3.2% o	f Retirees ²)
2016	100.0	101.4	103.4	105.4
2030	100.6	102.6	104.6	106.6
2050	100.6	102.6	104.6	106.6
2080	100.6	102.6	104.6	106.6
	High-	AIME (\$78,594 for 2016	(19.8% of the state of the stat	Retirees ²)
2016	100.0	101.4	103.4	105.4
2030	100.6	102.6	104.6	106.6
2050	100.6	102.6	104.6	106.6
2080	100.6	102.6	104.6	106.6
			00 for 2016 ¹) 43-Year Steady Earner	
2016	100.0	101.4	103.4	105.4
			103.4 104.6	
2030	100.6	102.6	104.6 104.6	106.6
2050	100.6	102.6		106.6
2080	100.6	102.6	104.6	106.6
			IME (\$237,000 for 2016 ¹) 43-Year St	
2016	100.0	101.4	103.4	105.4
2030	103.3	105.3	107.4	109.5
2050	109.1	111.2	113.4	115.7
2080	110.9	113.1	115.3	117.6

Average of highest 35 years of taxable earnings wage indexed to 2016. For the Maximum and Twice Maximum-Current-Law-AIME workers, we show one times and two times the 2016 taxable maximum, respectively.

Note:

- Starting Dec 2019, compute the COLA using increases in the CPI-E, producing 0.2% higher annual COLAs on average.
- Beginning in 2024, phased in 2018-2023, apply full 12.4 percent payroll tax rate to all earnings. Provide benefit credit for earnings above the current-law taxable maximum that are subject to the payroll tax, using a secondary PIA formula. This secondary PIA formula involves: (1) an "AIME+" derived from annual earnings from each year after 2017 that were in excess of that year's current-law taxable maximum; (2) a new bend point equal to 10,958 in 2018 (250000-118500)/12, and wage-indexed thereafter; and (3) formula factors of 3 percent and 0.25 percent below and above the new bend point, respectively.
- This analysis reflects only the provisions of the proposal identified in the table and described above.

All estimates based on the intermediate assumptions of the 2016 Trustees Report.

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² Projected percent of new retired worker awards in 2050 with current-law AIME levels and years of covered earnings closest to AIME levels and years of covered earnings shown.

If all earnings were considered, unlimited by annual taxable maximums, then about 1.5 percent of all retirees would have an AIME closer to Twice Maximum-Current-Law than Maximum-Current-Law.

Table B3. Important Characteristics of Hypothetical Workers in 2007

Percent of Beneficiaries Within Each Category That Are:

			o v	
<u>Category</u>	Dually Entitled²	WEP ³	Foreign Born	All Others ⁴
Very-Low-AIME (\$10,101 for 2007 ¹):				
30-Year Scaled Earner (9.3% of Retirees)	47	6	11	40
20-Year Scaled Earner (5.8% of Retirees)	38	16	21	31
14-Year Scaled Earner (5.3% of Retirees)	22	21	45	20
Low-AIME (\$18,182 for 2007 ¹):				
44-Year Scaled Earner (13.1% of Retirees)	15	2	6	78
30-Year Scaled Earner (5.9% of Retirees)	16	9	18	59
20-Year Scaled Earner (3.1% of Retirees)	10	23	35	37
Medium-AIME (\$40,405 for 2007 ¹):				
44-Year Scaled Earner (23.0% of Retirees)	1	1	5	93
30-Year Scaled Earner (4.4% of Retirees)	1	8	26	67
High-AIME (\$64,649 for 2007 ¹):				
44-Year Scaled Earner (20.5% of Retirees)	0	0	6	93
Maximum-Current-Law-AIME (\$82,224 for	· 2007¹):			
Steady Earner (9.4% of Retirees)	0	0	7	93

Note 1: Table B3 displays the percentages of these newly-entitled retired workers in 2007 that are closest to each of the illustrative examples.

Note 2: The percents in each category are based on tabulations of a 10-percent sample of newly entitled retired-worker beneficiaries in 2007 (169,725 records). We can be 95 percent confident that each of the values shown above is within 1.4 percentage points of the value we would find using 100 percent of the retirees in 2007.

Note 3: The sum of the percentages for each category (sum across rows) could be greater than 100 percent because some beneficiaries can be classified in more than one of the following groups: dually entitled, WEP, and foreign born.

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¹ Average of highest 35 years of taxable earnings wage indexed to 2007.

² Under current law, entitled to an additional benefit based on someone else's account. The dually entitled percent is a minimum value. Some beneficiaries that are not currently dually entitled could become dually entitled in the future.

³ Covered by pension from government employment and are subject to the windfall elimination provision (WEP).

⁴ Neither foreign born, subject to WEP, or dually entitled.

Table T. Changes in Payroll Tax Contributions (Employee + Employer) for Workers with OASDI Covered Earnings in the Year H.R. 3302, S. 1600, the "Protecting and Preserving Social Security Act", Introduced by Representative Deutch and Senator Hirono

			Scheduled Payroll Taxes Percent Change	
	Current Lav	w Scheduled		Proposal Scheduled Payroll Taxes
Earnings	Monthly Total	Payroll Taxes	Taxable	Percent of Current Law
in Year	(Wage-Indexed	(CPI-Indexed	$\underline{\text{Maximum}}^2$	
	<u>2015 Dollars)</u>	<u>2015 Dollars)</u>	(Percent change)	(Percents)
			30th Percentile Earner ¹ in Year (\$12,280 in 2016)	
2016	127	127	0.0	100
2030	127	156	0.0	100
2050	127	199	0.0	100
2080	127	280	0.0	100
			42nd Percentile Earner ¹ in Year (\$22,105 in 2016)	
2016	228	228	0.0	100
2030	228	281	0.0	100
2050	228	358	0.0	100
2080	228	505	0.0	100
			69th Percentile Earner ¹ in Year (\$49,121 in 2016)	
2016	508	508	0.0	100
2030	508	624	0.0	100
2050	508	796	0.0	100
2080	508	1,122	0.0	100
			86th Percentile Earner ¹ in Year (\$78,594 in 2016)	
2016	812	812	0.0	100
2030	812	999	0.0	100
2050	812	1,274	0.0	100
2080	812	1,795	0.0	100
		94th Percentile Es	nrner ¹ in Year (\$118,500 in 2016) Current-Law Maximum	Earnings Level
2016	1,225	1,225	0.0	100
2030	1,225	1,506	0.0	100
2050	1,225	1,920	0.0	100
2080	1,225	2,706	0.0	100
	06	Rth Darcantila Farm	er ¹ in Year (\$237,000 in 2016) Twice Current-Law Maxim	um Farnings I aval
2016	1,225	1,225	0.0	_
2016	1,225	1,506	100.0	100 200
2050	1,225	1,920	100.0	200
2080	1,225	2,706	100.0	200
2000	1,223	2,700	100.0	200

¹ Percentile among all workers with any covered earnings in 2016 (including earnings both above and below the current-law maximum earnings level). We include those who will die or become disabled before reaching retirement age, and those who will not earn enough in their career to become fully insured for retired worker benefits. Thus, these percentiles are not directly comparable to the percentages in the B tables, which are based on lifetime earnings, and include only those who survive and become eligible for retirement benefits.

This analysis reflects only the provisions of the proposal identified in the table and described in the footnotes above.

All estimates based on the intermediate assumptions of the 2016 Trustees Report.

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² Starting in 2024, eliminate the taxable maximum, phased in 2018-2023, and apply the 12.4 percent payroll tax rate to all earnings.

Table 1 - OASDI Cost Rate, Income Rate, Annual Balance, and Trust Fund Ratio

H.R. 3302 and S. 1600, the "Protecting and Preserving Social Security Act" Introduced by Representative Deutch and Senator Hirono

	Expressed as a	Proposa percentage of curre		 -		rom Current Lav percentage of curre	
	tax	able payroll		Trust Fund	tax	able payroll	
	_	Income	Annual	Ratio	_	Income	Annual
<u>Year</u> 2016	<u>Cost Rate</u> 14.05	<u>Rate</u> 12.94	<u>Balance</u> -1.10	<u>1-1-year</u> 303	Cost Rate 0.00	<u>Rate</u> 0.00	Balance 0.00
2016	13.72	12.94	-0.80	293	0.00	0.00	0.00
2018	13.86	13.31	-0.54	277	0.00	0.36	0.36
2019	13.99	13.69	-0.30	264	0.00	0.72	0.72
2020	14.16	14.05	-0.11	253	0.03	1.07	1.04
2021 2022	14.32 14.57	14.41 14.76	0.08 0.19	245 237	0.05 0.08	1.40 1.73	1.35 1.65
2022	14.86	15.09	0.19	231	0.00	2.03	1.03
2024	15.16	15.42	0.26	225	0.13	2.33	2.19
2025	15.45	15.43	-0.01	221	0.16	2.32	2.16
2026	15.66	15.45	-0.21	216	0.19	2.32	2.14
2027 2028	15.86 16.05	15.47 15.48	-0.39 -0.57	211 207	0.21 0.24	2.32 2.33	2.11 2.09
2029	16.23	15.50	-0.73	202	0.26	2.33	2.03
2030	16.39	15.51	-0.88	197	0.28	2.33	2.05
2031	16.53	15.52	-1.00	193	0.31	2.33	2.03
2032	16.65	15.53	-1.12	187	0.33	2.33	2.01
2033	16.75	15.54	-1.21	182	0.34	2.34	1.99
2034 2035	16.83 16.87	15.55 15.55	-1.28 -1.32	176 170	0.36 0.38	2.34 2.34	1.97 1.96
2036	16.95	15.56	-1.39	163	0.39	2.34	1.95
2037	17.01	15.57	-1.44	157	0.41	2.34	1.93
2038	17.04	15.57	-1.46	150	0.42	2.34	1.92
2039	17.04	15.58	-1.47	143	0.43	2.35	1.91
2040 2041	17.04 17.02	15.58 15.58	-1.46 -1.44	136 129	0.44 0.45	2.35 2.35	1.90 1.89
2041	16.99	15.58	-1.41	129	0.46	2.35	1.89
2043	16.97	15.58	-1.39	115	0.47	2.35	1.88
2044	16.94	15.58	-1.36	109	0.47	2.35	1.88
2045	16.93	15.58	-1.35	102	0.48	2.35	1.87
2046 2047	16.91 16.89	15.58 15.58	-1.32 -1.30	95 89	0.48 0.49	2.35 2.35	1.87 1.87
2047	16.87	15.59	-1.29	82	0.49	2.35	1.87
2049	16.86	15.59	-1.27	76	0.49	2.36	1.87
2050	16.85	15.59	-1.26	69	0.49	2.36	1.87
2051	16.85	15.59	-1.26	62 - 2	0.49	2.36	1.86
2052 2053	16.87 16.89	15.59 15.60	-1.27 -1.29	56 49	0.49 0.50	2.36 2.36	1.86 1.86
2054	16.92	15.60	-1.32	49	0.50	2.36	1.86
2055	16.96	15.60	-1.36	35	0.50	2.36	1.86
2056	17.01	15.61	-1.40	27	0.50	2.36	1.86
2057	17.06	15.61	-1.45	20	0.50	2.36	1.86
2058 2059	17.11 17.16	15.62 15.62	-1.49 -1.54	11 3	0.50 0.51	2.36 2.36	1.86 1.86
2060	17.10	15.63	-1.59		0.51	2.37	1.86
2061	17.27	15.63	-1.64		0.51	2.37	1.86
2062	17.32	15.64	-1.68		0.51	2.37	1.85
2063	17.37	15.64	-1.73		0.52	2.37	1.85
2064 2065	17.42 17.48	15.65 15.65	-1.78 -1.83		0.52 0.52	2.37 2.37	1.85 1.85
2065	17.46	15.66	-1.88		0.52	2.37	1.85
2067	17.59	15.66	-1.93		0.53	2.37	1.84
2068	17.65	15.67	-1.98		0.53	2.38	1.84
2069	17.70	15.67	-2.03		0.54	2.38	1.84
2070	17.76 17.81	15.68 15.68	-2.08 -2.13		0.54	2.38	1.84
2071 2072	17.81 17.85	15.68 15.68	-2.13 -2.17		0.54 0.55	2.38 2.38	1.84 1.84
2072	17.89	15.69	-2.17 -2.20		0.55	2.38	1.83
2074	17.92	15.69	-2.23		0.55	2.38	1.83
2075	17.95	15.69	-2.25		0.55	2.38	1.83
2076	17.96	15.70 15.70	-2.26		0.56	2.39	1.83
2077 2078	17.97 17.97	15.70 15.70	-2.27 -2.27		0.56 0.56	2.39 2.39	1.83 1.83
2078	17.97	15.70	-2.27 -2.27		0.56	2.39	1.83
2080	17.97	15.70	-2.26		0.56	2.39	1.83
2081	17.97	15.70	-2.26		0.57	2.39	1.83
2082	17.97	15.71	-2.27		0.57	2.39	1.83
2083 2084	17.99 18.01	15.71 15.71	-2.28 -2.30		0.57 0.57	2.39 2.40	1.83 1.83
2085	18.04	15.71	-2.33		0.57	2.40 2.40	1.83
2086	18.08	15.72	-2.36		0.57	2.40	1.83
2087	18.12	15.72	-2.40		0.57	2.40	1.83
2088	18.16	15.72	-2.44		0.58	2.40	1.83
2089	18.21 18.26	15.73 15.73	-2.48 -2.52		0.58	2.40	1.82
2090		15.73 15.74	-2.52 -2.57		0.58 0.58	2.40 2.41	1.82 1.82
2091	18.30	10 /4	-/ :1/		17.7.1	/ 41	10/

Summarized Rates: OASDI										
			Actuarial	Year of reserve						
	Cost Rate	Income Rate	Balance	depletion ¹						
2016 - 2090	16.91%	16.03%	-0.88%	2059						

Summarized Rates: OASDI									
		Change in							
Change in	Change in	Actuarial							
Cost rate	Income Rate	Balance							
0.41%	2.19%	1.78%							

Table 1a - General Fund Transfers, OASDI Trust Fund Reserves, and Theoretical OASDI Reserves

H.R. 3302 and S. 1600, the "Protecting and Preserving Social Security Act" Introduced by Representative Deutch and Senator Hirono

	Proposal (General Fund Trans	fers	Present Value in Billions as of 1-1-2016				
_	-1					Theoretical Social	al Security ¹	
				Proposal		with Borrowing		
	5			Total OASDI		N (OAODIT (F. ID	. E. I. ()/	
	Presentage	<u>ent Value in Billions</u> Annual Ad	cumulated as of	Trust Fund Reserves	Gross Domestic	Net OASDI Trust Fund Res Without General	With Plan General	
Calendar	of Payroll	Amounts	End of Year	at End of Year	Product		Fund Transfers	
<u>Year</u>	(1)	(2)	(3)	(4)	(5)	(6)	(7)	
2016	0.0	0.0	0.0	2,741.0	18,368.5	2,741.0	2,741.0	
2017	0.0	0.0	0.0	2,687.5	18,780.3	2,687.5	2,687.5	
2018 2019	0.0 0.0	0.0 0.0	0.0 0.0	2,650.5 2,629.8	19,199.4 19,590.0	2,625.9 2,554.4	2,625.9 2,554.4	
2020	0.0	0.0	0.0	2,622.3	19,948.3	2,471.7	2,471.7	
2021	0.0	0.0	0.0	2,629.2	20,275.2	2,378.9	2,378.9	
2022	0.0	0.0	0.0	2,644.3	20,546.2	2,270.6	2,270.6	
2023 2024	0.0 0.0	0.0 0.0	0.0 0.0	2,662.2 2,683.1	20,765.2 20,965.2	2,142.4 1,994.9	2,142.4 1,994.9	
2025	0.0	0.0	0.0	2,682.9	21,141.0	1,827.2	1,827.2	
2026	0.0	0.0	0.0	2,667.8	21,283.5	1,645.4	1,645.4	
2027	0.0	0.0	0.0	2,638.1	21,355.9	1,450.6	1,450.6	
2028	0.0	0.0	0.0	2,595.0	21,346.6	1,244.3	1,244.3	
2029 2030	0.0 0.0	0.0 0.0	0.0 0.0	2,539.6 2,473.7	21,259.6 21,099.1	1,028.4 804.8	1,028.4 804.8	
2031	0.0	0.0	0.0	2,398.7	20,898.2	575.3	575.3	
2032	0.0	0.0	0.0	2,315.8	20,696.5	341.0	341.0	
2033	0.0	0.0	0.0	2,227.0	20,500.4	103.7	103.7	
2034	0.0 0.0	0.0 0.0	0.0 0.0	2,134.3 2,039.4	20,306.0 20,116.5	-134.7 -372.8	-134.7 -372.8	
2035 2036	0.0	0.0	0.0	1,940.6	19,925.6	-572.6 -612.3	-612.3	
2037	0.0	0.0	0.0	1,839.1	19,743.3	-852.1	-852.1	
2038	0.0	0.0	0.0	1,737.0	19,571.8	-1,090.4	-1,090.4	
2039	0.0	0.0	0.0	1,635.4	19,401.7	-1,326.1	-1,326.1	
2040 2041	0.0 0.0	0.0 0.0	0.0 0.0	1,535.6 1,438.2	19,234.9 19,071.7	-1,558.1 -1,786.1	-1,558.1 -1,786.1	
2042	0.0	0.0	0.0	1,343.1	18,908.8	-2,010.0	-2,010.0	
2043	0.0	0.0	0.0	1,250.7	18,751.3	-2,229.8	-2,229.8	
2044	0.0	0.0	0.0	1,160.9	18,594.5	-2,445.4	-2,445.4	
2045	0.0	0.0	0.0	1,073.0			-2,657.8	
2046 2047	0.0 0.0	0.0 0.0	0.0 0.0	987.2 903.7	18,269.6 18,107.9		-2,866.7 -3,072.2	
2048	0.0	0.0	0.0	821.9	17,944.3		-3,274.5	
2049	0.0	0.0	0.0	741.9	17,781.3		-3,473.9	
2050	0.0	0.0	0.0	663.4	17,618.6		-3,670.6	
2051 2052	0.0 0.0	0.0 0.0	0.0 0.0	585.6 507.8	17,454.0 17,289.8		-3,865.4 -4,059.0	
2052	0.0	0.0	0.0	429.6	17,269.6		-4,059.0 -4,251.9	
2054	0.0	0.0	0.0	350.4	16,960.9		-4,444.5	
2055	0.0	0.0	0.0	269.9	16,796.5		-4,637.2	
2056	0.0	0.0	0.0	187.7	16,631.9		-4,830.5	
2057 2058	0.0 0.0	0.0 0.0	0.0 0.0	103.7 17.8	16,467.6 16,304.7		-5,024.3 -5,218.8	
2059	0.0	0.0	0.0	-69.8	16,142.6		-5,413.9	
2060	0.0	0.0	0.0	-159.3	15,981.3		-5,609.6	
2061	0.0	0.0	0.0	-250.6	15,821.7		-5,805.8	
2062 2063	0.0 0.0	0.0 0.0	0.0 0.0	-343.5 -438.1	15,664.2 15,508.7		-6,002.5 -6,199.6	
2064	0.0	0.0	0.0	-534.3	15,355.7		-6,397.1	
2065	0.0	0.0	0.0	-632.0	15,204.5		-6,595.0	
2066	0.0	0.0	0.0	-731.4	15,055.3		-6,793.3	
2067 2068	0.0 0.0	0.0 0.0	0.0 0.0	-832.5 -935.1	14,907.9 14,762.2		-6,992.1 -7,191.4	
2069	0.0	0.0	0.0	-1,039.3	14,762.2		-7,191.4	
2070	0.0	0.0	0.0	-1,144.9	14,476.2		-7,591.0	
2071	0.0	0.0	0.0	-1,251.7	14,336.4		-7,791.2	
2072	0.0	0.0	0.0	-1,359.4	14,198.6	· ·	-7,991.1	
2073 2074	0.0 0.0	0.0 0.0	0.0 0.0	-1,467.7 -1,576.2			-8,190.5 -8,389.1	
2075	0.0	0.0	0.0	-1,684.6	13,793.7		-8,586.7	
2076	0.0	0.0	0.0	-1,792.5	13,661.5		-8,782.6	
2077	0.0	0.0	0.0	-1,899.5	13,530.3		-8,976.7	
2078 2079	0.0	0.0	0.0	-2,005.4	13,399.9 13,271.0		-9,168.8 0.258.6	
2079	0.0 0.0	0.0 0.0	0.0 0.0	-2,110.0 -2,213.3	13,143.2	· ·	-9,358.6 -9,546.2	
2081	0.0	0.0	0.0	-2,315.5	13,016.0	-9,731.8	-9,731.8	
2082	0.0	0.0	0.0	-2,416.9	12,889.1	-9,915.6	-9,915.6	
2083	0.0	0.0	0.0	-2,517.7	12,762.3	-10,098.0	-10,098.0	
2084	0.0	0.0	0.0	-2,618.3 -2,710.0	12,635.6	-10,279.3 -10,459.9	-10,279.3 -10,459.9	
2085 2086	0.0 0.0	0.0 0.0	0.0 0.0	-2,719.0 -2,820.0	12,509.3 12,383.5	-10,459.9 -10,639.8	-10,459.9 -10,639.8	
2087	0.0	0.0	0.0	-2,921.5	12,258.4	-10,819.4	-10,819.4	
2088	0.0	0.0	0.0	-3,023.6	12,134.0	-10,998.8	-10,998.8	
2089	0.0	0.0	0.0	-3,126.4	12,010.4	-11,177.9	-11,177.9	
2090 2091	0.0 0.0	0.0 <u>0.0</u>	0.0 0.0	-3,229.9 -3,334.0	11,887.6 11,765.8	-11,356.8 -11,535.6	-11,356.8 -11,535.6	
2001	0.0	<u>0.0</u>	0.0	-0,004.0	11,703.0	-11,000.0	-11,000.0	
otal 2016-2090		0.0						

Based on the Intermediate Assumptions of the 2016 Trustees Report. Ultimate Real Trust Fund Yield of 2.7%.

Total 2016-2090

0.0

¹ Theoretical Social Security is the current Social Security program with the assumption that the law is modified to permit borrowing from the General Fund of the Treasury.

Table 1b - OASDI Changes & Implications for Federal Budget and Debt of Specified Plan Provision Effects on OASDI¹ (Present Value Dollars) H.R. 3302 and S. 1600, the "Protecting and Preserving Social Security Act" Introduced by Representative Deutch and Senator Hirono

	-		Change	Change in	Change	Change	Ch
	Specified	Basic Changes	in Annual	Debt Held	in Annual	in Total	in Ar
	General Fund	in OASDI	Unified Budget	by Public at	Unified Budget	Federal Debt	On Bu
<u>Year</u>	Transfers	Cash Flow	Cash Flow	End of Year	Balance	End Of Year	Bal
	(1)	(2)	(3)	(4)	(5)	(6)	
2016	0.0	0.0	0.0	0.0	0.0	0.0	
2017	0.0	0.0	0.0	0.0	0.0	0.0	
2018	0.0	24.6	24.6	-24.6	24.6	0.0	
2019	0.0	50.9	50.9	-75.4	51.6	0.0	
2020	0.0	75.2	75.2	-150.7	77.6	0.0	
2021	0.0	99.6	99.6	-250.3	104.4	0.0	
2022	0.0	123.5	123.5	-373.7	131.5	0.0	
2023	0.0	146.1	146.1	-519.8	158.3	0.0	
2024	0.0	168.4	168.4	-688.2	186.0	0.0	
2025	0.0	167.5	167.5	-855.8	191.6	0.0	
2026	0.0	166.6	166.6	-1,022.3	199.2	0.0	
2027	0.0	165.2	165.2	-1,187.5	207.3	0.0	
2028	0.0	163.1	163.1	-1,350.6	215.8	0.0	
2029	0.0	160.6	160.6	-1,511.3	224.9	0.0	
2030	0.0	157.6	157.6	-1,668.9	234.7	0.0	
2031	0.0	154.5	154.5	-1,823.4	239.5	0.0	
2032	0.0	151.4	151.4	-1,974.8	244.3	0.0	
2033	0.0	148.5	148.5	-2,123.3	249.2	0.0	
2034	0.0	145.8	145.8	-2,269.1	254.0	0.0	
2035	0.0	143.2	143.2	-2,412.2	258.8	0.0	
2036	0.0	140.7	140.7	-2,552.9	263.6	0.0	
2037	0.0	138.3	138.3	-2,691.2	268.4	0.0	
2038	0.0	136.2	136.2	-2,827.4	273.3	0.0	
2039	0.0	134.1	134.1	-2,961.5	278.2	0.0	
2040	0.0	132.3	132.3	-3,093.7	283.2	0.0	
2041	0.0	130.5	130.5	-3,224.2	288.2	0.0	
2042	0.0	128.9	128.9	-3,353.1	293.2	0.0	
2043	0.0	127.3	127.3	-3,480.4	298.2	0.0	
2044	0.0	125.9	125.9	-3,606.4	303.3	0.0	
2045	0.0	124.5	124.5	-3,730.8	308.3	0.0	
2046	0.0	123.1	123.1	-3,854.0	313.3	0.0	
2047	0.0	121.9	121.9	-3,975.8	318.3	0.0	
2048	0.0	120.6	120.6	-4,096.4	323.2	0.0	
2048	0.0	119.4	119.4	-4,215.8	328.2	0.0	
2050	0.0	118.2	118.2	-4,334.0	333.1	0.0	
2050	0.0	117.0	117.0	-4,451.0	337.9	0.0	
2052	0.0	115.8	115.8	-4,566.8	342.7	0.0	
2053	0.0	114.6	114.6	-4,681.5	347.4	0.0	
2054	0.0	113.4	113.4	-4,794.9	352.0	0.0	
2055	0.0	112.3	112.3	-4,907.1	356.6	0.0	
2056	0.0	111.0	111.0	-5,018.2	361.1	0.0	
2057	0.0	109.8	109.8	-5,128.0	365.6	0.0	
2058	0.0	108.6	108.6	-5,236.7	370.0	0.0	
2059	0.0	107.4	107.4	-5,344.1	374.3	0.0	
2060	0.0	106.2	106.2	-5,450.2	378.5	0.0	
2061	0.0	105.0	105.0	-5,555.2	382.7	0.0	
2062	0.0	103.7	103.7	-5,658.9	386.9	0.0	
2063	0.0	102.5	102.5	-5,761.5	390.9	0.0	
2064	0.0	101.3	101.3	-5,862.8	395.0	0.0	
2065	0.0	100.1	100.1	-5,962.9	398.9	0.0	
2066	0.0	99.0	99.0	-6,061.9	402.9	0.0	
2067	0.0	97.8	97.8	-6,159.7	406.7	0.0	
2068	0.0	96.6	96.6	-6,256.3	410.6	0.0	
2069	0.0	95.5	95.5	-6,351.8	414.3	0.0	
2070	0.0	94.4	94.4	-6,446.2	418.1	0.0	
2071	0.0	93.3	93.3	-6,539.4	421.8	0.0	
2072	0.0	92.2	92.2	-6,631.7	425.5	0.0	
2073	0.0	91.2	91.2	-6,722.8	429.1	0.0	
2074	0.0	90.1	90.1	-6,812.9	432.7	0.0	
2075	0.0	89.1	89.1	-6,902.0	436.3	0.0	
2076	0.0	88.1	88.1	-6,990.1	439.9	0.0	
2077	0.0	87.1	87.1	-7,077.2	443.4	0.0	
2078	0.0	86.1	86.1	-7,163.4	446.8	0.0	
2079	0.0	85.2	85.2	-7,248.6	450.3	0.0	
2080	0.0	84.3	84.3	-7,332.8	453.7	0.0	
2081	0.0	83.4	83.4	-7,416.2	457.1	0.0	
2082	0.0	82.5	82.5	-7,498.7	460.5	0.0	
2083	0.0	81.6	81.6	-7,580.3	463.8	0.0	
2084	0.0	80.7	80.7	-7,661.0	467.0	0.0	
2085	0.0	79.8	79.8	-7,740.9	470.3	0.0	
2086	0.0	79.0	79.0	-7,819.8	473.5	0.0	
2087	0.0	78.1	78.1	-7,897.9	476.6	0.0	
2088	0.0	77.2	77.2	-7,975.1	479.7	0.0	
2089	0.0	76.4	76.4	-8,051.5	482.8	0.0	
2090	0.0	<u>75.5</u>	75.5	-8,127.0	485.8	0.0	
-	<u>5.5</u>	<u> </u>	<u>, , , , , , , , , , , , , , , , , , , </u>	-,		0.0	

Based on Intermediate Assumptions of the 2016 Trustees Report.

Ultimate Real Trust Fund Yield of 2.7%.

Note: Changes reflect the budget scoring convention that presumes benefits not payable after reserve depletion would nonetheless be paid, based on transfers from the General Fund of the Treasury resulting in additional borrowing from the public.

Office of the Chief Actuary Social Security Administration July 20, 2017

¹ Effects of tax provisions on the On-Budget are not reflected in this table.

Table 1b.n - OASDI Changes & Implications for Federal Budget and Debt of Specified Plan Provision Effects on OASDI¹ (Nominal Dollars) H.R. 3302 and S. 1600, the "Protecting and Preserving Social Security Act" Introduced by Representative Deutch and Senator Hirono

			Billions	s of Nominal Dol	lars		
			Change	Change in	Change	Change	Change
	Specified	Basic Changes	in Annual	Debt Held	in Annual	in Total	in Annual
	General Fund	in OASDI	Unified Budget	by Public at	Unified Budget	Federal Debt	On Budget
<u>Year</u>	Transfers	Cash Flow	Cash Flow	End of Year	Balance	End of Year	Balance
	(1)	(2)	(3)	(4)	(5)	(6)	(7)
2016	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2017	0.0	0.0	0.0	0.0	0.0	0.0	0.0
2018	0.0	26.5	26.5	-27.0	27.0	0.0	0.0
2019	0.0	56.7	56.7	-85.5	58.5	0.0	0.0
2020	0.0	86.5	86.5	-176.4	90.9	0.0	0.0
2021	0.0	118.2	118.2	-302.8	126.4	0.0	0.0
2022	0.0	151.3	151.3	-467.5	164.7	0.0	0.0
2023	0.0	185.0	185.0	-673.1	205.6	0.0	0.0
2024	0.0	220.7	220.7	-923.7	250.6	0.0	0.0
2025	0.0	227.4	227.4	-1,191.9	268.2	0.0	0.0
2026	0.0	234.7	234.7	-1.481.8	289.9	0.0	0.0

Based on Intermediate Assumptions of the 2016 Trustees Report.

Note: Changes reflect the budget scoring convention that presumes benefits not payable after reserve depletion would nonetheless be paid, based on transfers from the General Fund of the Treasury resulting in additional borrowing from the public.

Office of the Chief Actuary Social Security Administration July 20, 2017

¹ Effects of tax provisions on the On-Budget are not reflected in this table.

Table 1c - Current Law and Proposal Cost, Expenditures, and Income: As Percent of Gross Domestic Product H.R. 3302 and S. 1600, the "Protecting and Preserving Social Security Act" Introduced by Representative Deutch and Senator Hirono

	Current Law OASDI			Proposal OASDI			
_		Expenditures	Non-Interest		Expenditures	Non-Interest	
Calendar	Cost	(Payable)	Income	Cost	(Payable)	Income	
Year	(1)	(2)	(3)	(4)	(5)	(6)	
2016	4.98	4.98	4.59	4.98	4.98	4.59	
2017	4.91	4.91	4.62	4.91	4.91	4.62	
2018	4.98	4.98	4.65	4.98	4.98	4.78	
2019	5.05	5.05	4.68	5.04	5.04	4.94	
2020	5.12	5.12	4.70	5.13	5.13	5.09	
2021	5.18	5.18	4.72	5.20	5.20	5.23	
2022	5.28	5.28	4.75	5.31	5.31	5.38	
2023	5.39	5.39	4.77	5.43	5.43	5.51	
2024	5.50	5.50	4.79	5.55	5.55	5.64	
2025	5.60	5.60	4.81	5.66	5.66	5.66	
2026	5.67	5.67	4.81	5.73	5.73	5.66	
2027	5.73	5.73	4.81	5.80	5.80	5.66	
2028	5.78	5.78	4.81	5.87	5.87	5.66	
2029	5.83	5.83	4.81	5.92	5.92	5.66	
2030	5.87	5.87	4.81	5.97	5.97	5.66	
2031	5.91	5.91	4.80	6.02	6.02	5.65	
2032	5.94	5.94	4.80	6.06	6.06	5.65	
2033	5.96	5.96	4.80	6.09	6.09	5.65	
2034	5.98	5.29	4.80	6.11	6.11	5.64	
2035	5.98	4.79	4.79	6.12	6.12	5.64	
2036	6.00	4.79	4.79	6.14	6.14	5.64	
2037	6.01	4.79	4.79	6.15	6.15	5.63	
2038	6.01	4.78	4.78	6.16	6.16	5.63	
2039	6.00	4.78	4.78	6.16	6.16	5.63	
2040	5.99	4.78	4.78	6.15	6.15	5.62	
2041	5.97	4.77	4.77	6.14	6.14	5.62	
2042	5.96	4.77	4.77	6.13	6.13	5.62	
2043	5.94	4.77	4.77	6.11	6.11	5.61	
2044	5.93	4.76	4.76	6.10	6.10	5.61	
2045	5.92	4.76	4.76	6.09	6.09	5.61	
2046	5.91	4.76	4.76	6.08	6.08	5.61	
2047	5.90	4.76	4.76	6.07	6.07	5.60	
2048	5.89	4.76	4.76	6.06	6.06	5.60	
2049	5.88	4.75	4.75	6.06	6.06	5.60	
2050	5.87	4.75	4.75	6.05	6.05	5.60	
2051	5.87	4.75	4.75	6.05	6.05	5.60	
2052	5.87	4.75	4.75	6.05	6.05	5.59	
2053	5.88	4.75	4.75	6.06	6.06	5.59	
2054	5.89	4.75	4.75	6.06	6.06	5.59	
2055	5.90	4.74	4.74	6.08	6.08	5.59	
2056	5.91	4.74	4.74	6.09	6.09	5.59	
2057	5.92	4.74	4.74	6.10	6.10	5.59	
2058	5.94	4.74	4.74	6.12	6.12	5.58	
2059	5.95	4.74	4.74	6.13	5.77	5.58	
2060	5.97	4.74	4.74	6.15	5.58	5.58	
2061	5.98	4.73	4.73	6.16	5.58	5.58	
2062	5.99	4.73	4.73	6.18	5.58	5.58	
2063	6.01	4.73	4.73	6.19	5.57	5.57	
2064	6.02	4.73	4.73	6.20	5.57	5.57	
2065	6.03	4.72	4.72	6.22	5.57	5.57	
2066	6.04	4.72	4.72	6.23	5.56	5.56	
2067	6.06	4.72	4.72	6.24	5.56	5.56	
2068	6.07	4.71	4.71	6.26	5.56	5.56	
2069	6.08	4.71	4.71	6.27	5.55	5.55	
2070	6.09	4.71	4.71	6.28	5.55	5.55	
2071	6.10	4.70	4.70	6.30	5.54	5.54	
2072	6.11	4.70	4.70	6.31	5.54	5.54	
2072	6.12	4.70	4.70	6.31	5.54	5.54	
2074	6.12	4.69	4.69	6.32	5.53	5.53	
2075	6.13	4.69	4.69	6.32	5.53	5.53	
2076	6.12	4.68	4.68	6.32	5.52	5.52	
2077	6.12	4.68	4.68	6.32	5.52	5.52	
2078	6.11	4.67	4.67	6.31	5.51	5.51	
2079	6.11	4.67	4.67	6.30	5.51	5.51	
2080	6.10	4.66	4.66	6.30	5.50	5.50	
2081	6.09	4.66	4.66	6.29	5.50	5.50	
2082	6.09	4.66	4.66	6.29	5.49	5.49	
2083	6.09	4.65	4.65	6.29	5.49	5.49	
2083	6.09	4.65	4.65	6.29	5.48	5.48	
2085	6.09	4.64	4.64			5.48	
				6.29	5.48 5.48		
2086	6.10	4.64	4.64	6.30	5.48	5.48	
2087	6.11	4.64	4.64	6.31	5.48	5.48	
2088	6.12	4.64	4.64	6.32	5.47	5.47	
2089	6.13	4.63	4.63	6.33	5.47	5.47	
2090	6.14	4.63	4.63	6.34	5.47	5.47	

Based on Intermediate Assumptions of the 2016 Trustees Report. $\label{eq:continuous}$

Table 1d - Change in Long-Range Trust Fund Reserves / Unfunded Obligation

H.R. 3302 and S. 1600, the "Protecting and Preserving Social Security Act" Introduced by Representative Deutch and Senator Hirono

	Current Law OASDI	(Bill	lions of Dollars, Present Va	Basic		Proposal OA
	Trust Fund Reserves /	Changes	Changes	Changes	Total Change Through	Trust Fund Reserves Unfunded Obligation
	Unfunded Obligation	in OASDI	in OASDI	in OASDI		
<u>Year</u>	Through End of Year	Income	Cost	Cash Flow	End of Year	Through End of \
<u>rear</u>	(1)	(2)	(3)	(4) = (2)-(3)	(5) = cumulative sum(4)	(6) = (1)·
2016	2,741.0	0.0	0.0	$(4) = (2)^{-}(3)$ 0.0	0.0	$(0) = (1)^{3}$
2017	2,687.5	0.0	0.0	0.0	0.0	2,68
2017	2,625.9	24.6	0.0	24.6	24.6	2,65
2019	2,554.4	50.8	-0.1	50.9	75.4	2,62
2019	2,471.7	77.1	1.8	75.2	150.7	2,62
2020	2,378.9	103.4	3.8	99.6	250.3	2,62
2022	2,270.6	129.3	5.9	123.5	373.7	2,64
2023	2,142.4	154.1	8.0	146.1	519.8	2,66
2024	1,994.9	178.7	10.3	168.4	688.2	2,68
2025	1,827.2	180.0	12.5	167.5	855.8	2,68
2026	1,645.4	181.2	14.6	166.6	1,022.3	2,60
2027	1,450.6	181.8	16.6	165.2	1,187.5	2,6
2028	1,244.3	181.7	18.5	163.1	1,350.6	2,5
2029	1,028.4	180.9	20.3	160.6	1,511.3	2,5 2,5
2030	804.8	179.5	21.8	157.6	1,668.9	2,4
2030	575.3	179.5	23.3	154.5	1,823.4	2,4
2031	341.0	177.7	24.5	151.4	1,974.8	2,3 2,3
2032 2033	103.7	175.9	24.5 25.7	148.5	2,123.3	2,3 2,2
2033 2034	-134.7	174.2	26.7	145.8	2,123.3 2,269.1	2,2
2035	-372.8	170.8	27.6	143.2	2,412.2	2,0
2036	-612.3	169.1	28.5	140.7	2,552.9	1,9
2037	-852.1	167.6	29.2	138.3	2,691.2	1,8
2038	-1,090.4	166.1	29.9	136.2	2,827.4	1,7
2039	-1,326.1	164.6	30.4	134.1	2,961.5	1,6
2040	-1,558.1	163.1	30.9	132.3	3,093.7	1,5
2041	-1,786.1	161.7	31.2	130.5	3,224.2	1,4
2042	-2,010.0	160.3	31.5	128.9	3,353.1	1,3
2043	-2,229.8	159.0	31.6	127.3	3,480.4	1,2
2044	-2,445.4	157.6	31.7	125.9	3,606.4	1,1
2045	-2,657.8	156.2	31.8	124.5	3,730.8	1,0
2046	-2,866.7	154.9	31.7	123.1	3,854.0	9
2047	-3,072.2	153.5	31.6	121.9	3,975.8	9
2048	-3,274.5	152.1	31.5	120.6	4,096.4	8
2049	-3,473.9	150.7	31.3	119.4	4,215.8	7
2050	-3,670.6	149.3	31.1	118.2	4,334.0	6
2051	-3,865.4	147.9	30.9	117.0	4,451.0	5
2052	-4,059.0	146.5	30.7	115.8	4,566.8	5
2053	-4,251.9	145.1	30.4	114.6	4,681.5	2
2054	-4,444.5	143.6	30.2	113.4	4,794.9	3
2055	-4,637.2	142.2	30.0	112.3	4,907.1	2
2056	-4,830.5	140.8	29.8	111.0	5,018.2	1
2057	-5,024.3	139.4	29.6	109.8	5,128.0	1
2058	-5,218.8	138.0	29.4	108.6	5,236.7	
2059	-5,413.9	136.6	29.2	107.4	5,344.1	
2060	-5,609.6	135.2	29.0	106.2	5,450.2	-1
2061	-5,805.8	133.8	28.9	105.0	5,555.2	-2
2062	-6,002.5	132.4	28.7	103.7	5,658.9	-3
2063	-6,199.6	131.1	28.6	102.5	5,761.5	-4
2064	-6,397.1	129.7	28.4	101.3	5,862.8	-5
2065	-6,595.0	128.4	28.3	100.1	5,962.9	-6
2066	-6,793.3	127.1	28.1	99.0	6,061.9	-7
2067	-6,992.1	125.8	28.0	97.8	6,159.7	-8
2068	-7,191.4	124.5	27.9	96.6	6,256.3	-9
2069	-7,391.0	123.3	27.8	95.5	6,351.8	-1,0
2070	-7,591.0	122.0	27.6	94.4	6,446.2	-1,1
2071	-7,791.2	120.8	27.5	93.3	6,539.4	-1,2
2072	-7,991.1	119.6	27.4	92.2	6,631.7	-1,3
2073	-8,190.5	118.4	27.2	91.2	6,722.8	-1,4
2074	-8,389.1	117.2	27.1	90.1	6,812.9	-1,5
2075	-8,586.7	116.0	26.9	89.1	6,902.0	-1,6
2076	-8,782.6	114.8	26.8	88.1	6,990.1	-1,7
2077	-8,976.7	113.7	26.6	87.1	7,077.2	-1,8
2078	-9,168.8	112.5	26.4	86.1	7,163.4	-2,0
2079	-9,358.6	111.4	26.2	85.2	7,248.6	-2,1
2080	-9,546.2	110.3	26.0	84.3	7,332.8	-2,2
2081	-9,731.8	109.2	25.8	83.4	7,416.2	-2,3
2082	-9,915.6	108.1	25.6	82.5	7,498.7	-2,4
2083	-10,098.0	106.9	25.3	81.6	7,580.3	-2,5
2084	-10,279.3	105.8	25.1	80.7	7,661.0	-2,6
2085	-10,459.9	104.8	24.9	79.8	7,740.9	-2,7
2086	-10,639.8	103.7	24.7	79.0	7,819.8	-2,8
2087	-10,819.4	102.6	24.5	78.1	7,897.9	-2,9
2088	-10,998.8	101.5	24.3	77.2	7,975.1	-3,0
2089	-11,177.9	100.5	24.1	76.4	8,051.5	-3,1
2090	-11,356.8	<u>99.4</u>	<u>24.0</u>	<u>75.5</u>	8,127.0	-3,2
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Based on Intermediate Assumptions of the 2016 Trustees Report.

Office of the Chief Actuary Social Security Administration July 20, 2017