

#### **MEMORANDUM**

Date: November 4, 2005 Refer To: TCA

To: Representative Jim Kolbe Representative Allen Boyd

From: Stephen C. Goss, Chief Actuary

Alice H. Wade, Deputy Chief Actuary

Chris Chaplain, Actuary

Subject: Estimated OASDI Financial Effects of the "Bipartisan Retirement Security Act of 2005"--

**INFORMATION** 

This memorandum provides long-range estimates of the financial effects on the Social Security (OASDI) program assuming enactment of the "Bipartisan Retirement Security Act of 2005" (H.R. 440), which was introduced on February 1, 2005. Specifications and intent for the provisions in the bill were provided by Anthony Chang from Representative Kolbe's staff. A description of these specifications, reflecting our understanding of the intent of this bill, is given below. All estimates are based on the intermediate assumptions of the 2004 Trustees Report, as well as additional assumptions described below. Estimates based on the intermediate assumptions of the 2005 Trustees Report would be very similar.

The comprehensive proposal described in this memorandum would:

- Modify the computation of OASDI benefit levels in several ways,
- Transfer specified amounts from the General Fund of the Treasury to the OASDI Trust Funds,
- Credit the OASDI Trust Funds with all revenue from taxing (1) OASDI benefits (including amounts now credited to the HI Trust Fund), and (2) disbursements from individual accounts (IAs),
- Change the indexing of the benefit and contribution base, and
- Establish individual accounts for workers who are under age 55 at the beginning of 2006 by redirecting a portion of their payroll tax.

Enactment of the comprehensive proposal described in this memorandum would improve the long-range OASDI actuarial balance by an estimated 2.12 percent of taxable payroll, changing the present-law actuarial deficit of 1.89 percent to a positive actuarial balance of +0.23 percent of taxable payroll. The trust fund ratio for the combined OASDI program would increase to a peak of 357 percent in 2013, then decline to 141 percent in 2048. After 2048, the trust fund ratio would begin to rise, reaching 389 percent at the end of the long-range period, at which time the

ratio would be rising by about 19 percentage points per year. OASDI Trust Fund levels under this proposal are thus projected to be (1) positive throughout the long-range (75-year) period and (2) rising as a percentage of the annual cost of the program at the end of the period. Thus, the proposal meets the criteria for "sustainable solvency" for the foreseeable future.

It should be noted that the actual yield attained on individual accounts would have an effect on the financial status of the OASDI Trust Funds, because disbursements from the accounts would be taxed like Social Security benefits, with the proceeds transferred to the trust funds. The sensitivity of the financial status to variation in individual account yields would, however, be relatively small, as indicated later.

The remainder of this memorandum provides the following:

- Description of the provisions of this bill (with modifications to reflect intent) as they would affect the Social Security program;
- Assumptions used for estimates provided in this memorandum;
- Description of the expected financial effects of enactment of the bill, reflecting stated intent; and
- Tables providing detailed estimates of the financial effects of the bill.

# 1. Description of the provisions of this bill (modified to reflect stated intent) as they would affect the Social Security program

Provision 1a: Redirect 3 percent of the first \$10,000 of taxable earnings and 2 percent of the remaining taxable earnings to individual accounts

Beginning in 2006, for each worker who is under age 55 at the beginning of 2006 (born in 1951) and later), redirect 3 percent of his/her first \$10,000 of taxable earnings and 2 percent of taxable earnings in excess of \$10,000 to individual accounts. This amount redirected to fund individual accounts is taken from the employee's share of the FICA payroll tax. A similar redirection would occur for taxable self-employment earnings, with 3 percentage points of the first \$10,000 of taxable self-employment income and 2 percent of taxable self-employment income in excess of \$10,000 redirected to individual accounts. The \$10,000 threshold is increased after 2006 by the increase in the Average Wage Index. The Federal Government would collect all redirected amounts in the same manner that payroll taxes are collected currently. Accounts would be managed and invested, under the direction of the worker, in a federally administered individual security account, similar to the government employee Thrift Savings Plan. However, when the balance of an individual's federally administered individual security account is at least equal to the minimum deposit amount (\$7,500 for 2006 and increased by cost-of-living adjustments (COLA) thereafter), the individual would be eligible to designate one of a range of certified privately administered individual security accounts. For both "tiers," an Individual Security Fund Board would maintain individual account records and would combine account transactions in aggregate amounts when dealing with the private investment firms.

This provision taken alone, with the redirection of payroll tax only and without the effect of taxation of benefits considered in provision 1b below, would reduce the long-range OASDI actuarial balance by an estimated 2.14 percent of taxable payroll.

## Provision 1b: Disbursements from individual accounts are considered OASDI benefits for income tax purposes

Disbursements to individuals after retirement or to their estates at death from the portion of the individual accounts arising from the redirection of the payroll taxes would be considered Social Security benefits when determining income taxes. Thus, the revenue from taxing these disbursements would be transferred to the OASI, DI, and HI Trust Funds.

This provision would be expected to increase the long-range actuarial balance relative to present law because revenues from taxation of individual account proceeds would be an additional source of income to the Trust Funds, in addition to taxes on OASDI scheduled benefits. Taken alone, this provision would be expected to increase the long-range OASDI actuarial balance by an estimated 0.10 percent of taxable payroll.

If actual yields on individual account assets only average the yield on long-term government bonds, then, taken alone, this provision would increase the long-range OASDI actuarial balance by an estimated 0.07 percent of taxable payroll.

#### Provision 2: Modification of PIA Formula during 2013-2061

Provision 2 would reduce the upper two factors of the PIA benefit formula (32 and 15) by 2.5 percent per year (multiply by 0.975) for 2013 through 2031. Then, for years 2032-2061, the 90, 32, and 15 percent factors would all be reduced by 1.5 percent per year (multiplied by .985). The PIA benefit factors applicable for beneficiaries newly eligible in 2061 and later would be 57.2, 12.6, and 5.9 percent, respectively. This provision would not apply to disabled worker beneficiaries, but would apply for retirement and aged survivor benefits after a period of disability, as described below. Provision 2, taken alone, would increase the long-range OASDI actuarial balance by an estimated 2.16 percent of taxable payroll.

Adjustment to benefits for disabled workers or retired workers with disability periods

The intent of this provision is to limit in two ways the amount of benefit reductions that would apply to workers who were born in 1951 and later and had periods of disability. First, because the annuity derived from a disabled worker's individual account is first payable at disability conversion age (or upon retirement if recovery from an earlier disability has occurred), no reduction due to this provision would apply to benefits received as a disabled worker. Second, once the disabled worker reaches disability conversion age (or retiring after recovery), the reduction due to this provision would be limited, reflecting only the portion of potential working

years (years from age 22 through age 61) that the individual was not entitled to a disabled-worker benefit but after the establishment of individual accounts under the bill in 2006.

For disabled workers who reach disability conversion age or who retire after recovery from an earlier disability, the following rules would apply when calculating the primary insurance amount for retirement and aged survivor benefits payable after attaining NRA, after retirement with a prior period of disability, or after death of the worker.

#### Computation of Proportional PIA for Former Disability Recipients

**A.** The following formula would be used to prorate the PIA at entitlement to OASI retirement or aged survivor benefits:

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OASI PIA (without regard to this adjustment) times OASI fraction, where the OASI fraction equals

(minimum(age 62, age at disability) – maximum (22, age when individual accounts began)) /

(62 – maximum (22, age when individual accounts began))

plus

DI PIA (present-law scheduled DI PIA) times

(1 – OASI fraction, as computed above).
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- **B.** In determining the OASI PIA, a PIA would be computed using the formula applicable for newly eligible retired workers in the year the converting worker reached age 62 or died. The disability freeze years would apply in computing the average indexed monthly earnings (AIME). In addition, for those converting at NRA, the AIME would be wage-indexed from the year of disability, if earlier than age 60, to age 60.
- **C.** The prorated retirement PIA at conversion cannot be any higher than the DI PIA.

With this formula, for a worker becoming disabled relatively soon after the establishment of individual accounts who would have relatively low IA assets, a relatively small weight would be placed on the (usually) lower OASI benefit for the purpose of computing the retirement benefit at conversion.

For example, a worker born in 1968 who becomes disabled at age 52 in 2020 and is thereafter continuously receiving disability benefits would receive no reduction in his/her benefit level due to this provision until disability conversion age (ultimately, age 67). At conversion, monthly benefits would be available based on the individual account, and a weighted average PIA would be computed as described above, which would effectively apply only a portion of the reduction due to the change in benefit formula factors at earliest retirement age. In this example, if OASI PIA were \$900 and the DI PIA were \$1,000, the retirement PIA at conversion would equal:

\$900, OASI PIA, *times* (52, age at disability, -38, age when IAs began) / (62-38, age when IAs began) *plus* \$1,000, DI PIA, *times* (1-14/24, OASI fraction calculated above) = \$900*times*<math>(14/24) *plus* \$1,000 *times* (10/24) = \$942.

#### Provision 3: Reduce the cost-of-living adjustment (COLA) by 0.4 percentage points

According to the language in H.R. 440, this provision would base the present-law OASDI annual COLA for monthly OASDI benefits on a new CPI-W series that would reflect a superlative formula, of the type currently used for the new "chained" CCPI-U. However, the <u>intent</u> of the provision conveyed to us is not consistent with the Bill language. The intent is to reduce the COLA by 0.4 percentage points per year. According to current Trustee baseline assumptions, conversion to a superlative CPI indexing formula, as written in the Bill, would result in a smaller reduction in the COLA, estimated to average 0.22 percentage point per year). Thus, for the purpose of this estimate, consistent with stated intent, we assumed the actual COLA would be computed using the standard CPI-W, reduced by 0.4 percentage point. The provision would start with the COLA scheduled for December 2005 and continue indefinitely thereafter.

Reducing the current COLA by 0.4 percentage point per year, taken alone, would increase the long-range OASDI actuarial balance by an estimated 0.63 percent of taxable payroll.

#### Provision 4: Transfer revenue from the General Fund to the OASI Trust Fund

This provision provides specific transfers to the OASI Trust Fund from the General Fund of the Treasury. The amounts would be transferred beginning in 2007 and are specified as an increasing percentage of OASDI taxable payroll. These amounts are as follows:

Calendar Year	Percent of Taxable Payroll	Calendar Year	Percent of Taxable Payroll	Calendar Years	Percent of Taxable Payroll
2007	0.02	2011	0.13	2015-2020	0.33
2008	0.04	2012	0.20	2021-2044	0.39
2009	0.10	2013	0.24	2045-2065	0.47
2010	0.12	2014	0.29	2065+	0.57

These transfers are intended to approximate the savings derived by the federal on-budget account from using chained CPI values for indexing income tax brackets and for other purposes. Taken alone, this provision would increase the long-range OASDI actuarial balance by an estimated 0.36 percent of taxable payroll.

## Provision 5: Shorten the hiatus in the currently scheduled increase in normal retirement age (NRA)

The NRA was increased from age 65 by two months a year beginning with individuals attaining age 62 in the year 2000, until it reached 66 for individuals attaining age 62 in the year 2005. Under current law, the NRA remains at age 66 for individuals aged 62 in 2005 through 2016. Then, the NRA increases 2 months per year until it attains age 67 for individuals aged 67 in 2022 and later.

This provision would begin increasing the NRA from 66 to 67 (at a rate of 2 months per year) in 2013, 4 years earlier than scheduled under current law. The ultimate NRA would remain at age 67. This provision, taken alone, would increase the long-range OASDI actuarial balance by an estimated 0.06 percent of taxable payroll.

#### Provision 6: Modify actuarial reduction and increment factors

Under this provision, the early retirement reduction factors and delayed retirement credits would be changed in response to the fact that the marginal increase in the full benefit level (i.e., the PIA) for earnings after reaching retirement eligibility age is, generally, relatively small. (Reduction and increment factors provided under current law are intended to provide actuarially equivalent lifetime benefits for a fixed earnings history regardless of the age at which retirement benefits start.) This relatively small marginal increase in the full benefit level results from both the AIME formula, which uses 35 years of earnings, and the weighted PIA benefit formula. Together, these provide a larger marginal amount of benefit per dollar of additional earnings for low earners and for earnings earned early in a worker's career. This provision is intended to provide a greater marginal incentive to work past the retirement earliest eligibility age (EEA). Because the size of this marginal benefit increase depends upon the extent and level of earnings a worker has had in earlier years, no single adjustment can be provided that would be appropriate for all workers. Therefore, rough adjustments to the reduction and increment factors have been developed for this provision.

The chart below displays the proposed monthly early retirement reductions that would be applicable for retired worker beneficiaries for the first 36 months for which benefits are received prior to NRA under both current law and the provision. (Different factors apply for aged spouse beneficiaries and aged widow(er) beneficiaries.)

Monthly Reduction in Benefits for Each of First 36 Months of Retirement Before NRA

Age 62 in:	2012	2013	2014	2015	2016	2017+
Present Law	20/36%	20/36%	20/36%	20/36%	20/36%	20/36%
Proposal	20/36%	21/36%	22/36%	23/36%	24/36%	25/36%

Similar increases for aged spouse beneficiaries would be applied, increasing the monthly reduction for the first 36 months of entitlement before NRA from 25/36 percent under present law to 30/36 percent under the provision.

The reductions that are proposed for the fourth and fifth year of benefit entitlement before NRA are 12/24% per month (current law reductions are 10/24% per month) for both retired worker and aged spouse beneficiaries. The reductions for the fourth and fifth year of entitlement before NRA are applicable to all new eligibles who reach age 62 after 2016 and are phased in for those newly eligible in 2013 through 2016.

The ultimate percentages of PIA payable for retired workers by age at initial benefit entitlement are shown in the table below.

Ultimate Percent of PIA Payable for Retired Worker Beneficiaries by Age at Initial Entitlement to Benefits

Age at Initial Entitlement:	NRA-5	NRA-4	NRA-3	NRA-2	NRA-1	NRA
Present Law	70%	75%	80%	86.7%	93.3%	100%
Proposal	63%	69%	75%	83.3%	91.7%	100%

The percentage of PIA payable for non-disabled aged widow beneficiaries newly eligible at age 60 would remain at 71.5 percent. The percentages payable for those newly eligible at ages between 60 and the NRA would scale linearly between 71.5 and 100 percent, as under present law.

The delayed retirement credit (DRC) under present law is scheduled to increase to 8 percent per year for workers attaining age 65 after 2007. Under this provision, the DRC would continue to increase at the rate of 0.5 percentage point every two years, with the first new increase applied to those attaining age 65 in 2010. An ultimate factor of 10 percentage points per year would be reached for workers reaching 65 after 2015. The delayed retirement credit applies for those months between NRA and age 70 in which no retired worker benefit is received.

Taken alone, this provision (increasing the early retirement factors and delayed retirement credits) would increase the long-range OASDI actuarial balance by an estimated 0.29 percent of taxable payroll.

## Provision 7: Adjust the PIA levels to reflect changes in life expectancy for persons newly eligible after 2012

This provision would adjust the PIA levels of retired worker beneficiaries newly eligible after 2012 to reflect changes in life expectancy at age 62, based on period life tables produced by the Office of the Chief Actuary in the Social Security Administration. This provision does not apply to disabled worker beneficiaries. In addition, only a portion of the amount of reduction due to this provision would apply to the benefits of retired worker beneficiaries (and their aged survivors) who had a prior period of entitlement as a disabled worker beneficiary status.

Adjustment to benefits of retired workers with no disability periods

The intent of this provision is to adjust benefit levels to reflect actual measured changes in longevity. The adjustment would be applied beginning with workers turning age 62 in 2013. The adjustment would be a ratio of:

- 1. The life expectancy at age 62 from the period life table for the calendar year 2009 to
- 2. The life expectancy at age 62 from the period life table for the calendar year that is three years prior to the year in which the retiree turns age 62.

For example, the benefit of a worker reaching retirement eligibility age, age 62, in 2013 would be reduced based on the increase in period life expectancy at age 62 between 2009 and 2010. The two years would generally be the two most recent years of complete data. If the life expectancy at age 62 increased from 20.04 to 20.10 between 2009 and 2010, then the benefit level of the worker would be multiplied by 0.997 (=20.04/20.10), for a reduction of 0.3 percent. For a worker retiring at age 62 in 2014, the reduction in benefit level would be based on the increase in life expectancy at age 62 between 2009 and 2011. The chart below provides the expected life-expectancy adjustment factors and the benefit reduction percentages that would apply to selected cohorts of retired-worker beneficiaries (without periods of disability) using the intermediate assumptions of the 2004 Trustees Report.

<b>Life-Expectancy Adjustment Factors Projected to Apply to PIA of Retired Workers with</b>
No Prior Period of Disability <sup>1</sup>

(1)	(2)	(3)	(4)
Year retired worker	Life expectancy at age	Life-expectancy	Percent reduction in
turns age 62	$62^{2}$	adjustment factor <sup>3</sup>	benefit
2012	20.04	NA	NA
2013	20.10	0.9970	0.30%
2015	20.22	0.9911	1.89
2020	20.54	0.9757	2.43
2030	21.17	0.9466	5.34
2050	22.38	0.8954	10.46
2070	23.48	0.8535	14.65

<sup>&</sup>lt;sup>1</sup>In order to assure availability of final data, a 4-year lag may be necessary.

This provision would not apply to disabled worker beneficiaries. However, a proportion of the amount of reduction due to this provision would apply to the benefits of retired worker beneficiaries who convert from disabled worker beneficiary status or has a prior period of disability entitlement. The application of this provision to the benefits of disabled worker beneficiaries and retired and aged survivor beneficiaries with a prior period of disability entitlement is the same as described under *provision 2* in the section titled, *Adjustment to benefits for disabled workers or retired workers with disability periods*.

Provision 7, taken alone, would increase the long-range OASDI actuarial balance by an estimated 0.52 percent of taxable payroll.

#### Provision 8: Change in calculation of AIME

This provision would apply in determining benefits for retired workers and their dependents and for survivors of deceased workers who become newly eligible after 2012. This provision does not apply in determining benefits for disabled workers and their dependents.

In calculating the AIME for a retired worker under present law, the highest 35 years of indexed earnings are generally used in determining the numerator of the AIME and a benefit computation period of 35 years is used in determining the denominator. Under this provision, the following changes would be made in the calculation of the AIME:

- The number of years of earnings used in calculating the numerator of the AIME is gradually increased, reaching all years for individuals becoming newly eligible in 2021.
- The benefit computation period, used in determining the denominator of the AIME, is gradually increased, reaching 40 years (5 additional years), except for the "lower earner" of a

<sup>&</sup>lt;sup>2</sup>The life expectancies used for this table are based on projections and are for the year that is 3 years prior to the year the worker turns age 62. Reductions applied would be based on actual data.

<sup>&</sup>lt;sup>3</sup>Calculations are based on life expectancy values expressed in more decimal places than are shown in the table.

married couple. Specifically, in the case of a two-earner couple, the benefit computation period used in the denominator for the earner with the lower PIA (without regard to this provision) is retained at 35 years.

The chart below indicates the phase-in schedule of the above changes.

# Change in Calculation of AIME for Retired Worker (assumes the retired worker is not the *lower earner of a married couple*)

(assumes the retired work	ici is not		carner of t	<u></u>	coupic)
Newly Eligible in Years:	2013 - 2014	2015 - 2016	2017 - 2018	2019 – 2020	2021+
Present Law					
Years in Numerator <sup>1</sup>	35	35	35	35	35
Denominator (in years) <sup>2</sup>	35	35	35	35	35
Proposal					
Years in Numerator <sup>1</sup>	37	39	41	43	all
Denominator (in years) <sup>2</sup>	36	37	38	39	40

<sup>&</sup>lt;sup>1</sup>Years in Numerator: Refers to the number of years of earnings used in calculating the numerator of the AIME

Under this provision, the number of benefit computation years used for the denominator of the AIME for a retired worker turning age 62 after 2020 would be 40. Under current law, the number of benefit computation years is determined by subtracting 5 *dropout* years from the number of *elapsed* years (years age 22 through the year prior to reaching EEA). Under this proposed provision, the increase in the number of benefit computation years would be accomplished by reducing the number of *dropout* years, ultimately to zero.

This provision, taken alone, would increase the long-range OASDI actuarial balance by an estimated 0.25 percent of taxable payroll.

### Provision 9: Credit all revenue from taxation of HI benefits to OASDI by 2020

This provision would redirect revenue collected by the IRS from Federal income taxes payable on OASDI benefits, in excess of the tax on 50 percent of such benefits, from the Medicare HI Trust Fund to the OASDI Trust Funds. The provision would redirect 10 percent of this revenue for 2011, 20 percent for 2012, ..., and 100 percent for 2020 and later.

<sup>&</sup>lt;sup>2</sup> Denominator (in years): Refers to the benefit computation period (in years) used in calculating the denominator of the AIME.

Taken alone, this provision would increase the long-range OASDI actuarial balance by an estimated 0.43 percent of taxable payroll.

#### Provision 10: Establish a minimum PIA level

For beneficiaries newly eligible in 2010 and later, establish a minimum PIA amount as described below:

For Retired Workers: The minimum PIA would apply to such retired workers who have at least 41 quarters of coverage (QCs) (reduced by 2 for each year of disabled-worker entitlement). It would equal 0% of the Monthly Applicable Poverty Level (see below for definition) for individuals with 40 QCs, 80% of the Monthly Applicable Poverty Level for workers with 80 QCs (reduced by 2 for each year of disabled-worker entitlement), and 120% of the Monthly Applicable Poverty Level for workers with at least 160 QCs (reduced by 4 for each year of disabled-worker entitlement). The percentage of the Monthly Applicable Poverty Level would be prorated between 0% and 80% for individuals with more than 40 QCs but less than 80 QCs. A similar proration would occur between 80% and 120% of the Monthly Applicable Poverty Level, for workers with more than 80 QCs but less than 160 QCs. These criteria would also apply in determining PIA levels used for auxiliary benefits for survivors of workers who died after reaching age 62.

For Disabled Workers and Survivors of Workers Who Die Before Age 62: A minimum PIA for disabled worker beneficiaries and for auxiliary benefits for survivors of workers who die before age 62 would be similar, except that the quarters-of-coverage requirement would be scaled to the number of elapsed years. Thus, the minimum PIA would equal 0% of the Monthly Applicable Poverty Level (see below for definition) for individuals with QCs less than or equal to the number of elapsed years, 80% of the Monthly Applicable Poverty Level for workers with QCs equal to twice the number of elapsed years, and 120% of the Monthly Applicable Poverty Level for workers with QCs equal to or greater than 4 times the number of elapsed years. The percentage of the Monthly Applicable Poverty Level would be prorated in a fashion similar to that of retired workers, for individuals with QCs between the 0% and 80% thresholds, and between the 80% and 120% thresholds. Elapsed years are defined as years between attaining age 22 and the earliest of disability benefit entitlement, death, or age 61.

The minimum PIA is phased in during the years 2010 through 2013. For new eligibles in 2010, the percentage of the *Monthly Applicable Poverty Level* is one-fifth of the fully phased in percentage. This fraction increases by an additional one-fifth for each year during the phase in period, reaching four-fifths for 2013, and five-fifths for 2014 and later.

The *Annual Applicable Poverty Level* for 2003 (from Census poverty level figures for individuals 65 and older) is \$8,825 (*Monthly Applicable Poverty Level* would equal 1/12 of this amount). The *Annual Applicable Poverty Level* that applies to an individual in their year of initial eligibility is determined by increasing the 2003 level by:

1. the *COLA* for 2003 through the earlier of (1) the year prior to the year of initial benefit eligibility and (2) 2013; and

2. increases in the *average wage index* between 2011 and the second year prior to initial benefit eligibility.

Minimum PIA levels would increase by the COLA after benefit eligibility in all cases.

This provision, taken alone relative to present law, would reduce the long-range OASDI actuarial balance by an estimated 0.05 percent of taxable payroll. The incremental effect of this provision, after all other provisions in the package are taken into consideration, is a decrease in the long-range OASDI actuarial balance by an estimated 0.36 percent of taxable payroll.

# Provision 11: Gradually increase the benefit and contribution base so that 87 percent of all covered earnings is taxable

Under current law the *contribution and benefit base* (\$87,900 in 2004) is automatically increased each year based on increases in the SSA average wage index. The ratio of OASDI effective taxable payroll to covered earnings is estimated to be about 85.0 percent in 2004 and is projected to be about 83.1 percent in 2014.

This provision would gradually increase the *contribution and benefit base* over the period 2006-2010, so that by the end of this period 87 percent of all covered earnings would be taxable. After 2010, the *contribution and benefit base* would be determined so that this level of 87 percent is maintained. The actual levels of the base for a given year would be set by looking at actual earnings distribution data for two years prior (the most recent data that would be available), determining the *contribution and benefit base* for that year which yields the desired ratio of covered earnings that would be taxable, and bringing forward this level two years by changes in SSA's average wage index.

Taken alone, this provision would increase the long-range OASDI actuarial balance by an estimated 0.45 percent of taxable payroll.

#### Provision 12: Redesign the PIA formula

Establish a new bend point in the PIA formula equal to 192.0% of the present-law first bend point. PIA formula factors would be initially set at 90, 32, 32, and 15 percent (yielding the same benefit as current law). Beginning with new eligibles in 2006, the PIA formula factors would be gradually adjusted until reaching factors of 90, 70, 20, and 10 for newly eligible beneficiaries in 2015 and later. The yearly adjustments to the formula factors over the 10-year period (2006 through 2015) are:

- The second formula factor would be increased each year by 3.8 percentage points; and
- The third formula factor would be decreased each year by 1.2 percentage points.

This provision alone has a negligible effect on the long-range OASDI actuarial balance (i.e., a change of less than 0.005 percent of taxable payroll).

#### Provision 13: Increased Benefits for Widow(er)s

Under this provision, starting in 2007, all aged surviving spouses (aged 62 or older) would receive 75 percent of the benefit that would be received by the couple if both were still alive (including all applicable actuarial reductions and delayed retirement credits), if this is higher than their current benefit. The benefit provided by this option would be limited to what the survivor would receive as a retired worker beneficiary with a PIA equal to the average PIA of all retired worker beneficiaries for December of the year prior to becoming eligible for this option. Actuarial reduction for this limitation would be computed as if the survivor had begun receiving a retired worker benefit on the earliest of the actual ages upon which benefits began as an aged spouse, an aged surviving spouse, or a retired worker beneficiary, but not before 62. The provision would only apply to those individuals who could potentially qualify for a widow(er)'s benefit under Social Security; that is, individuals whose deceased spouses are not fully insured would not be eligible for potential increased benefits.

This provision alone would reduce the long-range OASDI actuarial balance by an estimated 0.08 percent of taxable payroll.

#### Provision 14: Limit Spousal Benefits Based on Maximum Worker Benefits

Under current law, aged spouse beneficiaries receive a base benefit of 50 percent of the retired worker's PIA, with reductions for age if the spouse becomes entitled to benefits before normal retirement age. Under this provision, individuals newly eligible for aged spouse benefits in 2013 and later would have aged spouse benefits limited so that the combined benefit of a married couple does not exceed the PIA of a hypothetical single worker who earns the taxable maximum at ages 22 through 61, and who has the same eligibility year as the retired worker's PIA. For the purpose of this estimate, we assume that the hypothetical single worker has earnings at the taxable maximum at ages 22 through 61, and retires at age 62.

Taken alone, this provision would increase the long-range OASDI actuarial balance by an estimated 0.19 percent of taxable payroll.

#### 2. Assumptions used for estimates provided in this memorandum

As indicated above, estimates provided in this memorandum are based on the intermediate assumptions of the 2004 Trustees Report. In addition, the long-term ultimate average annual real yield assumed for equities is assumed to be 6.5 percent. An assumed yield on equities is needed because income taxes on individual account disbursements are directed to the OASI Trust Fund.

A consensus exists among economists that equity pricing as indicated by price-to-earnings ratios may average somewhat higher in the long-term future than in the long-term past. This is consistent with broader access to equity markets and the belief that equities may be viewed as somewhat less "risky" in the future than in the past. Equity pricing will vary in the future as in

the past. Price-to-earnings ratios were very high through 1999, and are now lower. The ultimate average real equity yield assumed for estimates in this memorandum is consistent with an average ultimate level of equity pricing somewhat above the average level of the past.

The assumption for an ultimate real equity yield of 7 percent that was used until 2001 was developed in 1995 with the 1994-96 Advisory Council. At the time, the Trustees assumption for the ultimate average real yield on long-term Treasury bonds was 2.3 percent. Real yields on corporate bonds are believed to bear a close relationship to Treasury bond yields of similar duration. The 2004 Trustees Report includes the assumption that the ultimate real yield on long-term Treasury bonds will average 3 percent, or 0.7 percentage point higher than in 1995. This increase in the assumed bond yield is consistent with a reduction in the perceived risk associated with equity investments.

In order to estimate the income to the OASDI Trust Fund from taxing the disbursements from individual accounts, individual accounts are assumed to be managed by a central administrative authority (CAA), and, for the purpose of these estimates, are used to purchase indexed life annuities at retirement provided by the CAA. The following assumptions were made:

- During the accumulation period, individual accounts would be, on average, invested in a manner equivalent to 50 percent in equities and 50 percent in long-term Treasury bonds.
- The charge for annual administrative expenses would ultimately average 30 basis points during the accumulation period. Higher expenses in early years are assumed to be met with General Revenue.
- During the disbursement period (after retirement), the net real yield on annuities is assumed to be 3 percent annually, net of administrative expenses.

Therefore, during the accumulation period, the assumed annual real yield on individual accounts would be 4.45 percent (net of administrative expense), as follows:

$$(0.5*6.5\% + 0.5*3.0\% - 0.3\%) = 4.45\%.$$

#### 3. Estimates of the Financial Effects of Enacting the Bill

#### **Estimates by Provision**

Table A provides a brief listing of the individual provisions of the proposal, including the effect of each provision, separately, on the long-range OASDI actuarial balance.

#### **Trust Fund Operations**

Table 1 shows estimated annual and summarized income rates, cost rates, balances, and trust fund ratios under the proposal. In addition, the table shows the specified general revenue transfers under provision 4 of the proposal, expressed as a percentage of taxable payroll. The last column displays the portion of the payroll tax rate that would be redirected from the OASDI Trust Funds and deposited in individual accounts (effective IA contribution rate). As shown in the table, sustainable solvency is indicated for the foreseeable future, because the trust fund ratio

is positive throughout the 75-year projection period and is steadily rising at the end of the projection period.

### **Program Assets**

Table 1a provides an analysis of specified General Fund transfers under the proposal and of OASDI Trust Fund and individual account assets. Columns 1 through 3 provide the estimated amounts of specified General Fund transfers (provision 4 of the proposal), expressed in constant 2004 dollars, present value as of 1/1/2004, and as a percentage of taxable payroll under the proposal. Column 4 provides the cumulative total amount of these transfers (in constant 2004 dollars) from the General Fund of the Treasury through the end of each year.

Total projected OASDI Trust Fund assets are shown in column 5. For purpose of comparison, the net OASDI Trust Fund assets are also shown for a theoretical Social Security program where borrowing authority is assumed for the Trust Funds. The theoretical Social Security program with borrowing authority is presented both without and with the specified General Fund transfers expected under this plan, in columns 8 and 9, respectively.

If the individual accounts are considered as a part of a "total system", along with the OASDI program, then it is reasonable to consider "total system assets". These would be the sum of net OASDI Trust Fund assets and IA assets (columns 5 and 6). Under the intermediate assumptions and assuming full annuitization of IA assets, total system assets are expected to be large and growing in real terms at the end of the 75-year projection period.

#### **Effects on Federal Unified Budget**

Table 1b (present value dollars) and table 1b.c (constant dollars) provide estimates of the effect on federal unified budget cash flows and balances under this plan and these assumptions. The first two columns in these tables include sources of changes to the unified budget balance, as follows:

- Annual aggregate OASDI payroll taxes that are redirected to individual accounts (IAs) (column 1). These amounts result in a reduction to the unified budget balance because the monies leave the government and are deposited in personal accounts; and
- Other changes in Unified Budget cash flow (as compared to present law) from the other benefit provisions (column 2). These amounts do *not* include intragovernmental transfers to the trust funds from provisions 4 and 9, which have no unified budget effect.

The last three columns present the aggregate effects on the unified budget:

- Change in the annual unified budget cash flow (column 3), which is simply the sum of the sources of unified budget balance changes identified above in columns 1-2;
- Change in debt held by the public, as of the end of each year (column 4), which represents the cumulative change in the unified budget cash flows, with interest (at the assumed rates earned by the Trust Funds); and

• Change in annual unified budget balance (column 5), which includes changes in both unified budget cash flow and in interest on the publicly held debt.

Under this proposal, the effect of the proposal on unified budget cash flow (column 3) would be negative initially, but positive starting in 2025. These unified-budget estimates are based on the intermediate assumptions of the 2004 Trustees Report, including the trust-fund interest assumption, and thus are not consistent with projections made by CBO and OMB (which use different assumptions).

#### Cash Flows from the OASDI Trust Funds to the General Fund of the Treasury

Table 1c provides estimates of the net cash flow from the OASDI Trust Funds to the General Fund of the Treasury. Revenue paid by the Treasury to the Trust Funds for the redemption of the special-issue Treasury obligations held by the Trust Funds is included here as a negative cash flow to the General Fund.

Values in Table 1c are shown as a percent of taxable payroll, in current dollars, in present value dollars as of 1/1/2004, and in constant 2004 dollars (discounted to 2004 with the projected growth in the CPI). For comparison purposes, net cash flow is also shown for a theoretical Social Security program where transfers from the General Fund of the Treasury to the OASDI Trust Funds are assumed to occur as needed to assure full payment of scheduled benefits in 2042 and later.

#### **Change in Long-Range Trust Fund Assets/Unfunded Obligation**

Table 1d provides estimates of the amounts of the assets in the combined OASI and DI Trust Funds at the end of each year, in present discounted value. Negative values do not indicate levels of trust fund assets as the program does not have borrowing authority. Instead, negative values reflect the magnitude of the unfunded obligation of the program through the end of the year. The first column presents these estimates under present law, where the unfunded obligation is \$3.7 trillion through 2078, the end of the 75-year long-range period.

Columns 2 through 4 show the annual effects of the components of the proposal that move the OASDI program to elimination of the unfunded obligation. These include the basic OASDI changes, payroll tax contributions redirected from the trust funds to the IAs, and the specified General Fund transfers in provision 4 of the proposal.

The combination of the annual effects in columns 2 through 4 is accumulated in column 5, showing the effect on projected trust fund assets, or on the unfunded obligation, through the end of each year. The final column shows the resulting trust fund asset levels projected under the proposal. The overall effect of the proposal is to transform the projected \$3.7 trillion long-range unfunded obligation for the program under current law into an expected positive trust fund balance of \$0.7 trillion at the end of the period.

#### **Taxable Payroll Information**

Table 1e shows taxable payroll projected under the proposal and under current law. Under the proposal, taxable payroll is projected to ultimately increase by about 5 percent relative to current law.

#### Estimates with Low or Risk-Adjusted Yields on Assets

Tables 2, 2a, 2b, 2c, 2d. and 2e provide an analysis of the implications of realizing actual real yields on individual account assets that are equal to the assumed average real yield on long-term Treasury bonds, or 3 percent. This may be viewed as either illustrating the case where the average real yield on equities and corporate bonds is no higher than on government bonds, or illustrating the effect of assuming "risk-adjusted" returns on equities and corporate bonds. In either case, the "expected" yield on annuitized assets is assumed to match the actual yield, on average.

The historically higher returns on equities and corporate bonds than on Treasury bonds are associated with the relatively higher degree of variability in the returns on these assets. One way of accounting for the combination of this increased variability and the associated higher expected return that is demanded in the markets because of it, is to portray the returns of the more variable assets as being the same as the relatively low-yield asset, Treasury bonds. Tables 2 through 2d serve this purpose. It should also be noted that while average real yields for equities have been at or below average bond yields for periods of a decade or so, the likelihood of having such a low average yield for a period of several decades seems extremely low.

Differences between tables 1 and 2 are small because the only effect on the solvency of the trust funds of variation in IA investment yields comes from the relatively small changes in income taxes paid on the IA distributions. Note that, as indicated in Table 2 under the low-yield individual account scenario, the resulting OASDI actuarial balance would be +0.18 percent of taxable payroll, and sustainable solvency would be achieved with the Trust Funds increasing about 10 percent per year at the end of the 75-year period.

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Attachments: 15

Table A--Estimated Long-Range OASDI Financial Effect of the "Bipartisan Retirement Security Act of 2005", introduced by Representatives Kolbe and Boyd

Estimated Change in Estimated Change in

	• •	Estimated Change in Long-Range OASDI	Estimated Change in Annual Balance in 75 <sup>th</sup>
		Actuarial Balance	year 1/
Number	<u>Provision</u>	(as a percent of payroll)	(as a percent of payroll)
1a	Beginning in 2006, redirect 3% of first \$10,000 in OASDI taxable earnings and 2% of earnings above \$10,000 up to taxable maximum to individual accounts for workers under age 55 in 2006—wage index \$10,000 threshold for years after 2006	-2.14	-2.28
	,		
1b	Disbursements from individual accounts are considered OASDI benefits for income tax purposes	0.10 <u>2</u> /	0.33
2	Reduce the 32 and 15 percent PIA formula factors by 2.5 percent (multiply by 0.975) for each year from 2013 to 2031. Reduce the 90, 32, and 15 percent formula factors by 1.5 percent (multiply by 0.985) from 2032-2061. This provision does not apply to disabled worker beneficiaries. However, a proportion of the amount of reduction due to this provision would apply to the benefits of retired worker beneficiaries who had a period of entitlement as a disabled worker		
	beneficiary	2.16	7.27
3	Beginning December 2005, reduce the COLA for OASDI benefits: the reduction is specified at present-law COLA minus 0.4 percentage point for the purpose of this estimate	0.63	1.01
4	Transfer amounts (specified as percentages of taxable payroll) to the OASI Trust Fund from the General Fund of the Treasury for years after 2006	0.36	0.57
5	Shorten the hiatus in the raising of the normal retirement age from 2006-2016 to 2006-2012	0.06	0.00
6	Starting in 2013, increase early retirement reduction factors such that, ultimately, the maximum reduction in the PIA for a retired worker increases from 30 percent to 37 percent. Increase the delayed retirement credits to an ultimate of 10 percent per year	0.29	0.44
7	Starting with new eligibles in 2013, adjust the PIA levels of retired worker beneficiaries to reflect changes in life expectancy based on period life expectancy at age 62. This provision does not apply to disabled worker beneficiaries. In addition, only a proportion of the amount of reduction due to this provision would apply to the benefits of retired worker beneficiaries who convert from disabled worker beneficiary	0.52	1.89
8	Increase the benefit computation period by up to 5 additional years for new eligibles by adding one year in each year 2013, 2015, 2017, 2019, and 2021. In conjunction with increasing the benefit period, phase in including earnings for all years in calculating the AIME by adding 2 years every other year. The lower earner of a married couple would have the benefit computation period (denominator of AIME computation) retained at 35 years	0.25	0.46
9	Credit all revenue from taxation of OASDI benefits to the OASDI Trust Funds by 2020 (phase in revenue from HI to OASDI during the period 2011-2020)	0.43	0.65

Table A--Estimated Long-Range OASDI Financial Effect of the "Bipartisan Retirement Security Act of 2005", introduced by Representatives Kolbe and Boyd

Estimated Change in

Long-Range OASDI

Estimated Change in Annual Balance in 75<sup>th</sup>

		Actuarial Balance	year <u>1</u> /
<u>Number</u>	<u>Provision</u>	(as a percent of payroll)	(as a percent of payroll)
10	Establish an ultimate minimum PIA level for newly eligible beneficiaries with quarters of coverage equal to twice their number of elapsed years (reduced for any years of disabled worker entitlement) at 80% of the <i>applicable poverty level</i> . This would phase down linearly to a minimum benefit of 0% of poverty level for those with QCs equal to the number of elapsed years (reduced for any years of disabled worker entitlement). This minimum PIA level would be fully phased in by 2014, and would increase by 2 percentage points of the <i>applicable poverty level</i> for each additional year of work up to 120% of the <i>applicable poverty level</i> for newly eligible beneficiaries with quarters of coverage equal to four times their number of elapsed years (reduced for any years of disabled worker entitlement). For eligibility years up to 2013, CPI-index the poverty level. For eligibility years after 2013, the <i>applicable poverty level</i> would be indexed by changes in SSA's average wage index. The minimum PIA is phased in over the period 2010 through 2013 and would be determined from the following formula: Ultimate percentage of poverty level X (year – 2009)/5.		
	Disabled workers and survivors not yet age 62 would have the same minimum benefit, except that the years of work requirement would be scaled to their elapsed years. At conversion, the person would receive the same minimum benefit (adjusted for COLAs) with no subsequent recomputation of the minimum benefit at NRA	-0.05 <u>3</u> /	-0.10
11	Over the period 2006-2010, gradually increase the contribution and benefit base so that by the end of the period 87 percent of all covered earnings is taxable. After 2010, set base levels to 87 percent	0.45	0.51
12	Establish a new bend point in the PIA formula equal to 192.0% of the present-law first bend point. PIA formula factors would be initially set at 90, 32, 32, and 10 percent (yielding the same benefit as current law). Beginning with new eligibles in 2006, the second formula factor would be increased each year by 3.8 percentage points, and the third formula factor would be decreased each year by 1.2 percentage points, until reaching factors of 90, 70, 20, and 10 percent for newly eligible beneficiaries in 2015 and later	<u>4</u> /	-0.05
13	Increase widow(er)'s benefit to 75% of the couple's benefit, effective for all benefit payments in 2007 or later. Does not affect cases where the decedent is not insured (survivor is in a widowed state but not eligible for widow(er)'s benefits)	-0.08	-0.09
14	Beginning with individuals newly eligible for aged spouse benefits in 2013 and later, limit <i>spousal</i> benefits so that the combined benefits of a married couple do not exceed the maximum PIA determined by eligibility year for a single worker retiring at age 62. For dually-entitled spouses, the provision can only reduce the excess spousal benefit over the worker benefit	<u>0.19</u>	0.29
	Total for provisions 1 through 14 (including interaction among provisions)	<b>2.12</b> <u>5</u> /	6.74

Table A--Estimated Long-Range OASDI Financial Effect of the "Bipartisan Retirement Security Act of 2005", introduced by Representatives Kolbe and Boyd

Estimated Change in Long-Range OASDI Actuarial Balance

Estimated Change in Annual Balance in 75<sup>th</sup> year 1/

Number Provision

(as a percent of payroll) (as a percent of payroll)

Notes: All estimates are based on the intermediate assumptions of the 2004 OASDI Trustees Report. Totals for individual provisions exclude interaction.

- 1/ Under the intermediate assumptions of the 2004 Trustees Report, the annual balance in the 75<sup>th</sup> year of the projection period is -5.91 percent of the taxable payroll for that year.
- 2/ Under the low-yield or risk adjusted IA yield scenario, the estimated change would be 0.07 percent of taxable payroll.
- 3/ The incremental effect of this provision, after all other provisions in the package are taken into consideration, is a decrease in the long-range OASDI actuarial balance of 0.36 percent of taxable payroll.
- 4/ Change in actuarial balance that is negligible (less than 0.005 percent of taxable payroll).
- 5/ If individual accounts earn the same as the Government bond yield on Trust Fund assets (2.7 percent net of administrative expense), then the total change in actuarial balance for the entire proposal is projected to be 2.07 percent of payroll, rather than 2.12 percent of payroll.

Social Security Administration Office of the Chief Actuary November 4, 2005

Table 1-Trust Fund Operations--Kolbe/Boyd Proposal

Expected yield scenario

Ultimate Real Trust Fund Interest Rate

Ultimate Net Real IA Accumulation Rate 3.00 4.45 100% IA Participation Rate<sup>1</sup> Ultimate Net Real IA Annuitization Rate 3.00

		OASDI			Change in OASDI	Effective OASDI	Specified General	"Effective" IA
_	Cost	Income	Annual	TFR	Contribution	Contribution	Revenue	Contribution
<u>Year</u>	Rate	Rate <sup>2</sup>	Balance	<u>1-1-yr</u>	Rate	<u>Rate</u>	<u>Transfers</u>	<u>Rate</u>
2004 2005	11.07 10.87	12.71 12.73	1.64 1.86	306 325		12.40 12.40		
2006	10.63	10.67	0.04	348	-1.94	10.46		1.94
2007	10.58	10.78	0.20	350	-0.02	10.44	0.02	1.98
2008 2009	10.50 10.53	10.80 10.81	0.30 0.28	353 354	-0.01 0.03	10.43 10.45	0.04 0.10	2.01 2.05
2010	10.54	10.82	0.28	356	-0.01	10.45	0.12	2.07
2011 2012	10.66 10.85	10.88 10.99	0.22 0.14	357 355	-0.02 0.04	10.43 10.47	0.13 0.20	2.10 2.12
2012	10.03	11.06	0.14	357	0.04	10.49	0.24	2.15
2014	11.12	11.15	0.03	356	0.04	10.53	0.29	2.16
2015 2016	11.33 11.54	11.22 11.26	-0.10 -0.28	354 350	0.02 -0.01	10.55 10.54	0.33 0.33	2.18 2.20
2017	11.70	11.30	-0.39	348	-0.01	10.52	0.33	2.21
2018 2019	11.87 12.05	11.35 11.39	-0.52 -0.65	344 340	-0.01 -0.01	10.51 10.51	0.33 0.33	2.22 2.23
2020	12.22	11.45	-0.03	335	-0.01	10.50	0.33	2.23
2021	12.39	11.52	-0.87	329	0.05	10.55	0.39	2.24
2022 2023	12.55 12.70	11.53 11.55	-1.01 -1.16	323 316	-0.01 -0.01	10.54 10.54	0.39 0.39	2.25 2.25
2024	12.86	11.56	-1.29	309	-0.01	10.53	0.39	2.26
2025 2026	13.01 13.14	11.58 11.60	-1.43 -1.54	300 291	0.00 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2020	13.14	11.62	-1.54	282	0.00	10.53	0.39	2.26
2028	13.35	11.64	-1.72	272	0.00	10.53	0.39	2.26
2029 2030	13.42 13.47	11.65 11.67	-1.77 -1.80	263 253	0.00 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2031	13.50	11.68	-1.82	243	0.00	10.53	0.39	2.26
2032	13.52	11.69	-1.82	234	0.00	10.53	0.39	2.26
2033 2034	13.51 13.48	11.70 11.71	-1.80 -1.77	224 215	0.00 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2035	13.43	11.72	-1.71	206	0.00	10.53	0.39	2.26
2036 2037	13.38 13.31	11.73 11.73	-1.65 -1.58	197 189	0.00 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2037	13.23	11.73	-1.49	181	0.00	10.53	0.39	2.26
2039	13.14	11.74	-1.39	174	0.00	10.53	0.39	2.26
2040 2041	13.04 12.94	11.75 11.75	-1.29 -1.19	168 162	0.00 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2042	12.83	11.75	-1.08	156	0.00	10.53	0.39	2.26
2043 2044	12.73 12.62	11.76 11.76	-0.97 -0.86	152 148	0.00 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2044	12.52	11.76	-0.67	145	0.08	10.53	0.39	2.26
2046	12.41	11.85	-0.56	143	0.00	10.61	0.47	2.26
2047 2048	12.31 12.21	11.85 11.86	-0.45 -0.35	142 141	0.00 0.00	10.61 10.61	0.47 0.47	2.26 2.26
2049	12.12	11.87	-0.25	142	0.00	10.61	0.47	2.26
2050	12.04	11.88	-0.16	143 145	0.00	10.61	0.47	2.26
2051 2052	11.96 11.90	11.89 11.90	-0.08 0.00	145	0.00 0.00	10.61 10.61	0.47 0.47	2.26 2.26
2053	11.84	11.91	0.07	150	0.00	10.61	0.47	2.26
2054 2055	11.79 11.74	11.92 11.92	0.13 0.18	154 158	0.00 0.00	10.61 10.61	0.47 0.47	2.26 2.26
2056	11.74	11.93	0.10	163	0.00	10.61	0.47	2.26
2057	11.67	11.94	0.28	168	0.00	10.61	0.47	2.26
2058 2059	11.63 11.60	11.95 11.96	0.32 0.36	174 180	0.00 0.00	10.61 10.61	0.47 0.47	2.26 2.26
2060	11.57	11.97	0.40	186	0.00	10.61	0.47	2.26
2061 2062	11.55 11.52	11.98 11.98	0.43 0.46	193 200	0.00 0.00	10.61 10.61	0.47 0.47	2.26 2.26
2063	11.51	11.99	0.48	208	0.00	10.61	0.47	2.26
2064	11.49	12.00	0.51	216	0.00	10.61	0.47	2.26
2065 2066	11.47 11.45	12.11 12.11	0.64 0.66	224 234	0.10 0.00	10.70 10.70	0.57 0.57	2.26 2.26
2067	11.43	12.11	0.69	244	0.00	10.70	0.57	2.26
2068 2069	11.40 11.39	12.12 12.12	0.71 0.74	254 265	0.00 0.00	10.70 10.70	0.57 0.57	2.26 2.26
2070	11.37	12.13	0.76	276	0.00	10.70	0.57	2.26
2071	11.35	12.13	0.78	287	0.00	10.70	0.57	2.26
2072 2073	11.34 11.33	12.13 12.14	0.79 0.81	299 311	0.00 0.00	10.70 10.70	0.57 0.57	2.26 2.26
2074	11.32	12.14	0.82	324	0.00	10.70	0.57	2.26
2075 2076	11.32 11.31	12.14 12.14	0.82 0.83	337 349	0.00 0.00	10.70 10.70	0.57 0.57	2.26 2.26
2076	11.31	12.14	0.83	363	0.00	10.70	0.57	2.26
2078	11.31	12.15	0.84	376	0.00	10.70	0.57	2.26
2079	11.31	12.15 Sum	0.84 marized OAS	389 SDI	0.00	10.70	0.57	2.26
_	Cost	Income	Actuarial	Change in				
2004 -2078	<u>Rate</u> 12.08	<u>Rate</u> 12.31	Balance 0.23	Actuarial Balance 2.12				
2010	12.00		5.25					

Based on Intermediate Assumptions of the 2004 Trustees Report. All values are expressed as percentages of taxable payroll, except TFR

<sup>&</sup>lt;sup>1</sup>All workers under 55 as of 1/1/2006 are required to invest 3% of earnings up to \$10,000 and 2% of earnings over \$10,000 (in 2006 dollars, with \$10,000 threshold wage-indexed thereafter.

<sup>&</sup>lt;sup>2</sup>Includes specified transfers from the General Fund of the Treasury.

Table 1a--Trust Fund Asset Comparison of the "Bipartisan Retirement Security Act of 2005"

Theoretical Social Security<sup>2</sup> with Borrowing Authority: Net OASDI TF Assets at End of Year Without GF Transfer = With GF Total OASDI Individual Proposal Specified General Fund Transfers
Annual Contributions Accumulated With GF Transfer = Trust Fund Account as of End Present Value % of Constant Assets at Assets<sup>1</sup> at Required Under Required Under as of 1-1-2004 2004\$ of Year End of Year GDP the Proposal Year Payroll End of Year the Proposal (3) (4) Billions of Constant 2004\$ (6) (7) Billions of Constant 2004 Dollars (2) (5) (8) (1) (Billions of \$) 2004 0.0 0.00 0.0 1,684 1,684 1,684 11.544 0.0 0 2005 0.0 0.00 0.0 0.0 1,840 11,911 1,840 1,840 2006 0.0 0.00 0.0 0.0 1,907 97 12,246 1.998 1,998 12,562 2,156 2007 0.7 0.02 0.8 0.8 1.972 202 2.157 2,315 2,318 2008 1.8 0.04 2.1 3.0 2,038 316 12,870 8.3 2009 4.4 0.10 5.3 2,106 440 13,171 2,473 2,481 2010 54 0.12 6.7 152 2.177 573 13.466 2 631 2 646 2011 5.8 0.13 7.3 22.9 2,249 716 13,752 2,790 2,813 2012 8.6 0.20 11.2 34.7 2,319 868 14,024 2,944 2,979 0.24 13 7 49 4 2 390 1 029 3 091 2013 10.3 14 285 3 140 12.5 17.2 14,547 3,298 2014 0.29 68.0 2,458 1,199 3,230 2015 14.1 0.33 19.9 89.8 2,522 1,378 14,804 3,360 3,450 2016 13.9 0.33 20.2 112.6 2.577 1.566 15.061 3.478 3.591 2017 13.7 0.33 3,584 3,720 20.5 2,628 1,764 15,322 136.5 2018 2,672 1,971 15,586 3,675 3,837 13.5 0.33 20.8 161.4 13.3 13.1 21.2 21.5 2,709 2,738 2,187 2,412 3,750 3,805 2019 0.33 187.4 15.842 3 937 2020 0.33 4,020 214.5 16,100 25.5 246.4 2,761 2,646 16,354 3,841 4,087 2021 15.1 0.39 2,774 2,776 4,136 4,165 2022 14.9 0.39 25.8 279 6 2.889 16.610 3.857 2023 14.7 0.39 26.2 314.1 3,141 16,861 3.851 2024 14.4 3,401 4,173 0.39 350.1 2,768 17,117 3,823 2025 14.2 0.39 26.9 387.4 2,750 3,669 17,372 3,773 4,160 2026 13.9 0.39 27.2 426.2 2.720 3.946 17.634 3.700 4.126 2027 13.7 0.39 27.6 466.6 2,682 4,231 17,903 3,604 4,071 508.5 552.1 2,635 2,581 4,523 4,824 18,174 18,451 3,486 3,346 3,994 3,898 2028 13.5 0.39 27.9 2029 13.3 0.39 28.3 2,521 2030 13.1 0.39 28.7 597.4 5,132 18,733 3,184 3,781 2031 12.9 0.39 29.1 644 4 2,456 5,447 19,022 3,000 3.645 2032 29.5 693.2 5.769 19.319 3.489 12.7 0.392.387 2.796 2033 12.5 0.39 29.9 743.9 2,316 6,099 19,622 2,570 3,314 2034 12.3 0.39 30.3 796.5 2,243 6,434 19,929 2,325 3,122 2,171 2,100 2035 12.1 0.3930.7 851 2 6,776 20 243 2.062 2 913 2036 907.9 7,124 20,564 1,780 2,688 0.39 31.2 11.9 2037 11.7 0.39 31.6 966.7 2,030 7,477 20,892 1,481 2,448 1 027 8 2 193 2038 115 0.3932 1 1 964 7 835 21 226 1 165 2039 0.39 32.5 1,091.1 1,903 8,198 21,562 1,924 11.3 833 2040 11.2 0.39 33.0 1,156.8 1,846 8,564 21,904 485 1,642 2041 11.0 0.39 33.4 1.225.0 1,796 8.934 22 252 120 -262 1.345 2042 33.9 9,306 1,034 10.8 0.39 1.295.6 1.752 22,605 34.4 1,368.9 1,716 9,680 2043 10.7 0.39 22,961 -662 707 2044 10.5 0.39 34 9 1 444 8 1.687 10 055 23 322 -1 080 365 0.47 42.4 2045 12.4 1,530.5 10,430 -1,516 1.674 23,687 14 12.2 2046 0.47 43.0 1,619.4 1,671 10,804 24,055 -1,972 -353 11,178 11,549 2047 12.0 0.47 43.6 1.711.6 1,676 24,426 -2.449-737 2048 1,807.1 -2,946 -1.139 11.8 0.47 44.2 1.691 24.799 2049 11.6 0.47 44.7 1,906.1 1,716 11,917 25,174 -3,465 -1,559 2050 11.4 0.47 45.3 2,008.6 1,751 12,280 25.552 -4,008 -2,000 2051 11 2 0.4745.9 2 114 8 1 795 12 636 25 936 -4 577 -2 462 0.47 1,848 2052 11.1 46.5 2,224.8 12,985 26,324 -5,172 -2,947 13,327 13,665 2053 10.9 0.47 47.2 2,338.7 1,909 26,721 -5,795 -3,456 2054 10.7 0.47 47.8 2.456.6 1.980 27.123 -6.447-3.9902055 10.5 0.47 48.4 2,578.7 2,058 13,999 27,528 -7,130 -4,551 2056 10.4 0.47 49.0 2.705.1 2,144 14,328 27,939 -7,845 -5,140 14.653 2057 10.2 0.4749.7 2.836.0 2,237 28.354 -8.594-5.7582058 10.0 0.47 50.3 2,971.4 2,339 14,974 28,775 -9,378 -6,406 2059 9.9 0.47 3,111.5 2,448 15,289 29,204 -10,196 -7,085 2060 9.7 0.4751.7 3 256 5 2 566 15 600 29 639 -11,052 -7,795 -8,539 9.5 0.47 3,406.6 2,692 15,906 2061 52.3 30,078 -11,946 2062 9.4 0.47 53.0 3,561.8 2,825 16,208 30,526 -12,880 -9,318 2063 9.2 0.4753.7 3 722 3 2 966 16 505 30.978 -13.857 -10.134-10,988 2064 9.1 0.47 54.4 3,888.4 3,115 16,797 31,438 -14,876 2065 10.8 0.57 66.7 4,071.8 3,284 17,086 31,906 -15,940 -11,868 2066 2067 3,463 3,651 32,379 32,861 -17,050 -18,208 10.6 0.57 67.6 4,261.5 17,383 -12,789 0.57 17.677 68.5 4.457.8 -13.75010.4 2068 10.3 0.57 69.4 4,660.9 3,850 17,968 33,359 -19,414 -14,753 2069 2070 0.57 70.3 71.2 4,059 4,278 18,256 18,543 33,859 34,366 -20,670 -21,978 -15,799 -16,890 10.1 4,871.0 9.9 5.088.4 72.2 4,507 18,827 34,882 -23,340 2071 9.8 0.57 5,313.2 -18,026 2072 96 0.57 73.1 5 545 7 4,746 4,996 19,109 19,391 35,404 -24,756 -26,230 -19,210 74.0 5.786.1 2073 0.57 35,931 -20.444 9.5 9.3 2074 0.57 75.0 6,034.7 5,257 19,672 36,464 -27,762 -21,728 2075 9.2 0.57 76.0 6,291.7 5,527 19,952 37,006 -29,356 -23,065 37 555 2076 90 0.57 77.0 6 557 4 5 808 20 232 -31.014 -24 456 78.0 2077 8.9 0.57 6,832.1 6,100 20,513 38,112 -32,736 -25,904 2078 8.7 0.57 79.0 6,402 20,794 38,677 -34,527 -27,410 8.6 784.4 21 077 2079 0.57 7 409 6 6 715 39 245 -36 387 -28 977

Based on Intermediate Assumptions of the 2004 Trustees Report

Total, 2004-2078

Office of the Actuary Social Security Administration November 4, 2005

<sup>&</sup>lt;sup>1</sup>Including annuity assets, assuming all annuitize fully.

<sup>&</sup>lt;sup>2</sup>Theoretical Social Security is the current Social Security program with the assumption that the law is modified to permit borrowing from the General Fund of the Treasury.

Table 1b--Unified Budget Effects of the "Bipartisan Retirement Security Act of 2005"

Expected yield :	scenario		Change in				
	Contributions to	Other Changes	Annual	Debt Held	Annual		
	IA by Federal	in Unified Budget	Unified Budget	by Public	Unified Budget		
Year	Government	Cash Flow <sup>1</sup>	Cash Flow	(end of year)	Balance		
	(1)	(2) (Billions o	(3)=(2)-(1) f \$. Present Value on 1	-1-2004 <sup>(4)</sup>	(5)		
2005	0.0	0.0	0.0	0.0	0.0		
2006	85.7	6.1	-79.6	79.6	-79.6		
2007	87.5	8.3	-79.2	158.8	-83.3		
2008 2009	89.3 90.8	14.4 20.1	-74.9 -70.7	233.7 304.4	-83.2 -83.0		
2010	92.1	25.7	-66.4	370.9	-82.5		
2011	92.7	27.7	-65.0	435.9	-84.8		
2012	92.9	29.5	-63.4	499.3	-86.7		
2013 2014	92.9 92.7	36.3 38.4	-56.6 -54.3	556.0 610.2	-83.4 -84.3		
2015	92.3	40.7	-51.6	661.9	-84.8		
2016	91.7	43.2	-48.5	710.4	-84.8		
2017	91.0	48.5	-42.6	753.0 790.0	-81.8		
2018 2019	90.2 89.2	53.1 57.9	-37.1 -31.4	790.0 821.4	-78.9 -75.3		
2020	88.2	62.7	-25.5	846.8	-71.1		
2021	87.1	67.7	-19.4	866.3	-66.5		
2022 2023	86.0 84.8	72.5 77.0	-13.5 -7.8	879.7 887.6	-61.6 -56.7		
2023	83.6	81.1	-7.6 -2.5	890.0	-50.7 -51.8		
2025	82.4	85.0	2.6	887.4	-46.8		
2026	81.0	88.7	7.7	879.7	-41.6		
2027 2028	79.7 78.4	92.5 95.9	12.8 17.5	866.9 849.5	-36.1 -30.7		
2029	76.4 77.2	99.3	22.1	827.4	-25.1		
2030	75.9	102.6	26.7	800.7	-19.3		
2031	74.7	105.9	31.2	769.5	-13.3		
2032 2033	73.5 72.4	109.1 112.0	35.5 39.6	734.0 694.4	-7.2 -1.2		
2034	71.3	114.7	43.5	650.9	4.9		
2035	70.1	117.2	47.0	603.9	10.9		
2036	69.1	119.2	50.1	553.8	16.5		
2037 2038	68.0 67.0	120.9 122.5	52.9 55.6	500.9 445.3	22.2 27.7		
2039	65.9	123.9	58.0	387.3	33.3		
2040	64.9	125.3	60.4	326.9	38.8		
2041	63.9	126.6	62.7	264.2	44.5		
2042 2043	62.9 61.9	127.9 129.1	65.0 67.2	199.3 132.1	50.3 56.1		
2044	61.0	130.2	69.2	62.9	61.9		
2045	60.0	131.2	71.2	-8.3	67.7		
2046 2047	59.1 58.1	132.2 133.1	73.1 74.9	-81.5 -156.4	73.6 79.5		
2048	57.2	133.8	76.6	-233.0	85.3		
2049	56.3	134.4	78.2	-311.1	91.1		
2050	55.4	135.0	79.6	-390.8	96.9		
2051 2052	54.5 53.6	135.4 135.8	81.0 82.2	-471.7 -554.0	102.7 108.4		
2053	52.7	136.0	83.3	-637.3	114.1		
2054	51.8	136.1	84.3	-721.6	119.7		
2055 2056	51.0 50.2	136.1 136.0	85.1 85.8	-806.7 -892.5	125.2 130.6		
2057	49.3	135.7	86.4	-978.8	136.0		
2058	48.5	135.3	86.8	-1,065.7	141.2		
2059	47.7	134.9	87.1	-1,152.8	146.4		
2060 2061	46.9 46.2	134.3 133.7	87.3 87.5	-1,240.1 -1,327.6	151.4 156.4		
2062	45.4	133.0	87.6	-1,415.3	161.4		
2063	44.7	132.4	87.7	-1,503.0	166.4		
2064	43.9	131.7	87.8	-1,590.8	171.3		
2065 2066	43.2 42.5	130.9 130.1	87.7 87.6	-1,678.5 -1,766.1	176.1 180.9		
2067	41.8	129.3	87.5	-1,853.6	185.7		
2068	41.1	128.4	87.3	-1,941.0	190.4		
2069 2070	40.4 39.8	127.5 126.4	87.0 86.7	-2,028.0 -2,114.7	194.9 199.4		
2070	39.6 39.1	125.3	86.2	-2,114.7 -2,200.9	203.7		
2072	38.5	124.2	85.7	-2,286.6	208.0		
2073	37.8	123.0	85.2	-2,371.7	212.2		
2074 2075	37.2 36.6	121.8 120.5	84.6 83.9	-2,456.3 -2,540.2	216.4 220.4		
2076	36.0	119.2	83.2	-2,623.5	224.4		
2077	35.4	118.0	82.6	-2,706.0	228.3		
2078	34.8	116.6	81.8	-2,787.9	232.2		
2079 Total, 2004-2078	<u>34.2</u> 4,698.5	<u>115.3</u> 7,486.4	81.1	-2,869.0	236.0		
. 5.5., 250 / 20/0	1,000.0	1,100.1					

Based on Intermediate Assumptions of the 2004 Trustees Report. <sup>1</sup>Excludes intragovernmental transfers from provisions 4 and 9. Office of the Actuary Social Security Administration November 4, 2005

Table 1b.c--Unified Budget Effects of the "Bipartisan Retirement Security Act of 2005"

Lxpecteu	yleid Scellario			Change in	
	Contributions to	Other Changes	Annual Unified Budget	Debt Held by Public	Annual Unified Budget
Year	IA by Federal Government	in Unified Budget Cash Flow <sup>1</sup>	Cash Flow	(end of year)	Balance
	(1)	(2)	(3)=(2)-(1)	(4)	(5)
2005	0.0		ions of Constant 2004\$ 0.0	0.0	0.0
2005	94.7	6.7	-88.0	89.3	-90.4
2007	99.6	9.4	-90.1	183.0	-97.3
2008 2009	104.3 108.9	16.8 24.1	-87.5 -84.8	276.4 369.6	-99.8 -102.1
2010	113.4	31.6	-81.8	462.4	-104.3
2011 2012	117.2 120.6	35.0 38.3	-82.2 -82.4	558.5 657.5	-110.1 -115.8
2012	124.0	36.3 48.4	-75.6	752.5	-114.5
2014	127.2	52.7	-74.5	849.3	-119.0
2015 2016	130.3 133.2	57.4 62.8	-72.9 -70.5	947.7 1,046.8	-123.2 -126.7
2017	136.1	72.5	-63.6	1,142.4	-125.8
2018 2019	138.9 141.5	81.8 91.8	-57.1 -49.7	1,234.6 1,322.1	-125.0 -122.8
2020	144.0	102.4	-41.6	1,404.0	-119.5
2021	146.5	113.9	-32.7	1,479.3	-115.1
2022 2023	149.0 151.3	125.6 137.4	-23.4 -13.9	1,547.3 1,607.9	-109.9 -104.1
2024	153.7	149.2	-4.5	1,660.8	-98.0
2025 2026	156.0 158.1	161.0 173.0	5.0 15.0	1,705.5 1,741.5	-91.2 -83.6
2027	160.2	185.8	25.6	1,767.7	-74.7
2028 2029	162.3 164.5	198.4 211.6	36.1 47.1	1,784.1 1,789.7	-65.4 -55.0
2029	166.7	225.2	58.6	1,784.0	-43.6
2031	169.0	239.4	70.5	1,766.0	-31.0
2032 2033	171.3 173.7	254.0 268.7	82.7 95.1	1,735.0 1,690.6	-17.4 -2.9
2034	176.1	283.4	107.4	1,632.3	12.4
2035 2036	178.5 181.0	298.2 312.4	119.7 131.3	1,559.8 1,473.3	28.4 44.6
2037	183.6	326.5	142.9	1,372.5	61.6
2038	186.2	340.7	154.5	1,256.9	79.3
2039 2040	188.8 191.5	355.0 369.6	166.2 178.1	1,125.9 978.9	98.1 117.9
2041	194.2	384.7	190.5	814.9	139.3
2042 2043	196.9 199.7	400.3 416.2	203.4 216.5	633.0 432.2	162.0 186.1
2044	202.5	432.4	229.9	211.9	211.4
2045 2046	205.3 208.1	448.8 465.7	243.5 257.6	-28.9 -291.2	238.3 266.8
2047	211.0	482.9	271.9	-575.9	296.7
2048	213.8	500.1	286.3	-883.7	328.0
2049 2050	216.7 219.5	517.5 535.2	300.9 315.7	-1,215.6 -1,572.5	360.9 395.4
2051	222.4	553.1	330.7	-1,955.3	431.5
2052 2053	225.4 228.3	571.2 589.4	345.9 361.1	-2,364.9 -2,802.3	469.4 508.8
2054	231.4	607.5	376.1	-3,268.1	549.6
2055 2056	234.4	625.6 643.7	391.2 406.2	-3,763.1 -4,288.3	592.2 636.4
2057	237.5 240.6	661.8	421.2	-4,266.3 -4,844.4	682.3
2058	243.7	679.8	436.1	-5,432.3	729.9
2059 2060	246.9 250.1	697.7 715.5	450.8 465.4	-6,052.8 -6,706.8	779.1 830.2
2061	253.4	733.7	480.3	-7,395.4	883.4
2062 2063	256.7 260.0	752.1 770.9	495.4 510.9	-8,120.1 -8,882.2	939.0 997.0
2064	263.4	789.7	526.3	-9,682.8	1,057.1
2065 2066	266.8	808.6	541.8 557.6	-10,523.2	1,119.4
2067	270.3 273.8	827.8 847.4	557.6 573.6	-11,404.7 -12,329.0	1,184.4 1,252.1
2068	277.4	867.0	589.6	-13,297.2	1,322.2
2069 2070	281.1 284.8	886.2 905.3	605.2 620.6	-14,310.3 -15,369.4	1,394.4 1,469.0
2071	288.5	924.4	635.9	-16,475.9	1,546.3
2072 2073	292.3 296.1	943.5 962.5	651.2 666.4	-17,631.1 -18,836.3	1,626.2 1,708.9
2073	299.9	981.5	681.5	-20,093.0	1,794.4
2075	303.8	1000.5	696.7	-21,402.9	1,883.0
2076 2077	307.8 311.8	1019.6 1038.9	711.9 727.1	-22,767.4 -24,188.4	1,974.6 2,069.5
2078	315.8	1058.2	742.4	-25,667.5	2,167.7
2079	319.9	1077.6	757.7	-27,206.5	2,269.3

Based on Intermediate Assumptions of the 2004 Trustees Report.

<sup>&</sup>lt;sup>1</sup>Excludes intragovernmental transfers from provisions 4 and 9.

#### Table 1c--OASDI Cash Flow to General Fund--Proposal vs Theoretical OASDI

#### Expected yield scenario

Estimate for Proposal

Net Amount of Cash Flow from the OASDI

Trust Funds to the General Fund of the Treasury During the Year<sup>1</sup>

Estimate for Modified Present Law Theoretical Social Security with PAYGO Transfers Net Amount of Cash Flow from the OASDI Trust Funds to the General Fund of the

	Trust Funds to the General Fund of the Trust Funds to the Gene			the General Fund				
	Percent	Treasur	y During the Year <sup>1</sup>	•	Doroont	Treasu	ry During the Year	
Year	of payroll	Current \$	Billions of Dollar 1/1/2004 PV	Constant 2004\$	Percent _ of payroll	Current \$	Billions of Dollar 1/1/2004 PV	Constant 2004\$
2004	1.4	65	63	65	1.4	65	63	65
2005	1.9	89	82	87	1.9	89	82	87
2006	0.0	1	1	1	2.0	97	85	94
2007 2008	0.2 0.2	10 14	8 11	9 12	2.0 2.0	105 109	87 86	99 100
2008	0.2	10	7	9	1.8	105	78	93
2010	0.1	9	6	8	1.7	103	73	89
2011	0.1	5	4	5	1.6	101	67	85
2012 2013	-0.1 -0.1	-5 -9	-3 -6	-4 -7	1.4 1.2	91 79	58 47	75 63
2014	-0.3	-21	-12	-17	0.9	65	37	50
2015	-0.5	-36	-19	-27	0.6	48	25	36
2016 2017	-0.6 -0.7	-52 -64	-26 -31	-38 -46	0.4 0.1	27 4	14 2	20 3
2017	-0.7	-78	-35	-54	-0.2	-22	-10	-15
2019	-1.0	-94	-40	-63	-0.6	-51	-22	-35
2020	-1.1	-110	-44	-72	-0.9	-84	-34	-55 -76
2021 2022	-1.3 -1.4	-130 -151	-50 -54	-83 -94	-1.2 -1.5	-119 -155	-45 -56	-76 -97
2023	-1.6	-173	-59	-105	-1.8	-195	-66	-118
2024	-1.7	-196	-63	-116	-2.1	-236	-76	-139
2025 2026	-1.8 -1.9	-220 -244	-67 -70	-126 -136	-2.4 -2.7	-279 -324	-85 -93	-160 -181
2020	-1.9	-266	-70 -72	-144	-2.7 -3.0	-370	-100	-201
2028	-2.1	-288	-73	-152	-3.2	-416	-106	-220
2029	-2.2	-307	-74	-158	-3.4	-463	-112	-238
2030 2031	-2.2 -2.2	-325 -342	-74 -73	-163 -166	-3.6 -3.8	-510 -558	-116 -120	-255 -271
2032	-2.2	-356	-72	-169	-4.0	-606	-123	-287
2033	-2.2	-368	-71	-169	-4.1	-653	-125	-300
2034 2035	-2.2 -2.1	-377 -383	-68 -66	-169 -167	-4.2 -4.3	-699 -744	-127 -127	-313 -324
2036	-2.1	-388	-63	-164	-4.3 -4.4	-744 -788	-127 -127	-334
2037	-2.0	-390	-59	-161	-4.4	-831	-127	-343
2038	-1.9	-389	-56	-156	-4.4	-873	-126	-350
2039 2040	-1.8 -1.7	-385 -379	-52 -49	-150 -144	-4.5 -4.5	-915 -956	-124 -123	-357 -363
2041	-1.6	-370	-45	-137	-4.5	-1,000	-121	-369
2042	-1.5	-360	-41	-129	-4.5	-1,045	-120	-375
2043 2044	-1.4 -1.3	-348 -333	-38 -34	-121 -113	-4.5 -4.5	-1,091 -1,139	-118 -116	-381 -387
2045	-1.2	-317	-31	-105	-4.5	-1,189	-115	-393
2046	-1.0	-299	-27	-96	-4.5	-1,241	-113	-399
2047 2048	-0.9 -0.8	-279 -259	-24 -21	-87 -79	-4.6 -4.6	-1,297 -1,355	-112 -110	-405 -412
2048	-0.8	-238	-18	-79 -70	-4.6	-1,417	-109	-419
2050	-0.6	-216	-16	-62	-4.6	-1,483	-108	-427
2051	-0.6	-196	-13	-55	-4.6	-1,555	-107	-435
2052 2053	-0.5 -0.4	-176 -157	-11 -10	-48 -42	-4.7 -4.7	-1,634 -1,717	-106 -105	-445 -455
2054	-0.4	-139	-8	-36	-4.8	-1,805	-104	-465
2055	-0.3	-122	-7	-31	-4.8	-1,899	-104	-476
2056 2057	-0.2 -0.2	-107 -91	-5 -4	-26 -22	-4.9 -4.9	-1,999 -2,104	-103 -102	-487 -499
2058	-0.2	-75	-3	-17	-5.0	-2,214	-102	-511
2059	-0.1	-58	-3	-13	-5.0	-2,328	-101	-522
2060 2061	-0.1 0.0	-42 -26	-2 -1	-9 -6 -2 0	-5.1 -5.1	-2,447 -2,574	-100 -100 -99	-534 -547 -560
2062	0.0	-12	Ö	-2	-5.2	-2,709	-99	-560
2063	0.0	2 17	0	0	-5.2	-2,854	-98	-574
2064	0.0 0.1	17	1	3	-5.3	-3,003	-98	-587
2065 2066	0.1	35 54 73 95 116	1 2	7 10	-5.3 -5.4	-3,157 -3,319	-97 -96	-600 -614
2067	0.1	73	2	13	-5.4	-3,489	-96	-614 -628
2068	0.1	95	2	17	-5.5	-3,665	-95	-641
2069	0.2 0.2	116 137	2 2 2 3 3 3	20 23	-5.5 -5.6	-3,847 -4,037	-94 -93	-655 -669 -682
2070 2071	0.2	157	3	25 25	-5.6	-4,037 -4,235	-92	-682
2072	0.2	177	4	28	-5.7	-4,442	-92	-696
2073	0.2	196	4	30	-5.7 -5.7	-4,660 4,888	-91	-710
2074 2075	0.2 0.2	213 230	4 4	32 33	-5. <i>7</i> -5.8	-4,888 -5,127	-90 -89	-125 -740
2076	0.3	245	4	34	-5.8	-5,377	-88	-696 -710 -725 -740 -755
2077	0.3	260	4	35	-5.9	-5,640	-87	-770 -785
2078 2079	0.3 0.3	273 285	4 4	36 37	-5.9 -5.9	-5,915 -6,204	-87 -86	-785 -801
al, 2004-7		200	-1,638	31	-3.9	-0,204	-86 -5,225	-001

Based on intermediate assumptions of the 2004 Trustees Report.

Total, 2004-78

<sup>&</sup>lt;sup>1</sup>Trust Funds are assumed to borrow from the General Fund of the Treasury. Equals net investment in special Treasury Bonds by the Trust Funds less the Amount of General Fund transfers specified in the proposal or in the theoretical plan (PAYGO transfers)

Table 1d--Change in Long-Range Trust Fund Assets/Unfunded Obligation for the "Bipartisan Retirement Security Act of 2005"

Expecte	d yield scenario					
	Present-Law OASDI Trust Fund Assets	Basic	Amount	Specified	Tatal Change	Proposal OASDI
	or If Negative, Unfunded Obligation	Changes in OASDI	Contributed to IA by	General Fund	Total Change Through	Trust Fund Assets / Unfunded Obligation
Year	Through EOY¹ (1)	Cash Flow <sup>2</sup> (2)	Fed. Govt. (3)	Transfers (4)	End of Year <sup>3</sup> (5)	Through EOY $(6) = (1) + (5)$
		(Bil	llions of \$, Present	Value as of 1-1-04)		
2005 2006	1,674.6 1,759.0	0.0 6.1	0.0 85.7	0.0 0.0	0.0 -79.6	1,674.6 1,679.4
2007	1,845.5	8.3	87.5	0.7	-158.1	1,687.5
2008 2009	1,930.8 2,008.4	14.4 20.1	89.3 90.8	1.8 4.4	-231.2 -297.5	1,699.6 1,711.0
2010	2,080.8	25.7	92.1	5.4	-358.5	1,722.3
2011 2012	2,148.0 2,205.6	28.9 32.1	92.7 92.9	5.8 8.6	-416.5 -468.7	1,731.5 1,736.9
2013 2014	2,252.4 2,289.0	40.4 44.0	92.9 92.7	10.3 12.5	-510.9 -547.0	1,741.5 1,742.0
2015	2,314.3	47.8	92.3	14.1	-577.4	1,736.9
2016 2017	2,327.9 2,329.7	52.0 58.8	91.7 91.0	13.9 13.7	-603.2 -621.8	1,724.7 1,707.9
2018	2,319.7	65.1	90.2	13.5	-633.4	1,686.3
2019 2020	2,297.6 2,263.7	71.4 77.9	89.2 88.2	13.3 13.1	-637.9 -635.0	1,659.8 1,628.7
2021	2,218.5	82.9	87.1	15.1	-624.0	1,594.4
2022 2023	2,162.6 2,096.4	87.8 92.4	86.0 84.8	14.9 14.7	-607.3 -585.0	1,555.3 1,511.4
2024	2,020.7	96.6	83.6	14.4	-557.6	1,463.1
2025 2026	1,936.1 1,843.3	100.5 104.2	82.4 81.0	14.2 13.9	-525.3 -488.1	1,410.8 1,355.2
2027 2028	1,743.3 1,637.0	108.0 111.4	79.7 78.4	13.7 13.5	-446.1 -399.6	1,297.2 1,237.4
2029	1,525.4	114.8	77.2	13.3	-348.6	1,176.8
2030 2031	1,409.4 1,289.5	118.1 121.3	75.9 74.7	13.1 12.9	-293.4 -234.0	1,116.0 1.055.5
2032	1,166.5	124.4	73.5	12.7	-170.5	996.0
2033 2034	1,041.2 914.6	127.2 129.8	72.4 71.3	12.5 12.3	-103.2 -32.5	938.0 882.1
2035	787.2	132.1	70.1	12.1	41.5	828.8
2036 2037	659.9 533.0	133.9 135.5	69.1 68.0	11.9 11.7	118.3 197.5	778.2 730.5
2038	407.2	136.9	67.0	11.5	279.0	686.2
2039 2040	282.7 159.8	138.2 139.3	65.9 64.9	11.3 11.2	362.6 448.2	645.3 607.9
2041 2042	38.4 -81.4	140.5 141.6	63.9 62.9	11.0 10.8	535.7 625.2	574.2 543.8
2042	-199.5	142.6	61.9	10.8	716.5	517.0
2044 2045	-316.0 -430.8	143.5 144.4	61.0 60.0	10.5 12.4	809.6 906.3	493.6 475.5
2046	-544.1	145.2	59.1	12.2	1,004.6	460.6
2047 2048	-655.8 -766.0	145.9 146.5	58.1 57.2	12.0 11.8	1,104.4 1,205.5	448.6 439.5
2049	-874.8	147.0	56.3	11.6	1,307.8	433.0
2050 2051	-982.4 -1,089.0	147.4 147.8	55.4 54.5	11.4 11.2	1,411.3 1,515.9	428.9 426.8
2052	-1,194.8	148.0	53.6	11.1	1,621.4	426.6
2053 2054	-1,299.7 -1,403.9	148.1 148.1	52.7 51.8	10.9 10.7	1,727.7 1,834.7	428.0 430.8
2055	-1,507.4	148.0	51.0	10.5	1,942.2	434.7
2056 2057	-1,610.3 -1,712.7	147.7 147.3	50.2 49.3	10.4 10.2	2,050.1 2,158.2	439.7 445.6
2058 2059	-1,814.4 -1,915.3	146.8 146.2	48.5 47.7	10.0 9.9	2,266.6 2,375.0	452.2 459.6
2060	-2,015.6	145.5	46.9	9.7	2,483.3	467.7
2061 2062	-2,115.1 -2,214.1	144.8 144.1	46.2 45.4	9.5 9.4	2,591.4 2,699.5	476.3 485.3
2063	-2,312.6	143.3	44.7	9.2	2,807.3	494.7
2064 2065	-2,410.5 -2,507.7	142.4 141.5	43.9 43.2	9.1 10.8	2,914.9 3,024.1	504.4 516.4
2066	-2,604.1	140.6	42.5	10.6	3,132.8	528.7
2067 2068	-2,699.9 -2,794.9	139.6 138.7	41.8 41.1	10.4 10.3	3,241.1 3,349.0	541.2 554.0
2069 2070	-2,889.1 -2,982.5	137.5 136.4	40.4 39.8	10.1 9.9	3,456.2 3,562.7	567.0 580.2
2071	-3,075.0	135.1	39.1	9.8	3,668.5	593.5
2072 2073	-3,166.6 -3,257.4	133.8 132.5	38.5 37.8	9.6 9.5	3,773.5 3,877.6	606.9 620.2
2074	-3,347.3	131.1	37.2	9.3	3,980.9	633.5
2075 2076	-3,436.4 -3,524.7	129.8 128.3	36.6 36.0	9.2 9.0	4,083.2 4,184.5	646.8 659.8
2077	-3,612.1	126.9	35.4	8.9	4,284.9	672.8
2078 Totals, 20	-3,698.7 004-2078	<u>125.5</u> 8,298.3	<u>34.8</u> 4,698.5	<u>8.7</u> 784.4	4,384.2	685.6
,		,	*			

Based on Intermediate Assumptions of the 2004 Trustees Report.

<sup>&</sup>lt;sup>1</sup>Negative amounts represented unfunded obligation through the end of the year.

<sup>&</sup>lt;sup>2</sup>Includes redirection of taxation of benefit revenues from HI Trust Fund to the OASDI Trust Fund (provision 9), which is not included in "Other Changes in OASDI Cash Flow" for unified budget purposes in Table b.

 $<sup>^3\</sup>mbox{Total}$  change through the year is the accumulation of changes in columns 2 through 4.

Table 1e--Taxable Payroll Information for the "Bipartisan Retirement Security Act of 2005"

	OASDI Taxat (Billions of Curr		Increase in Taxable Payroll
Year	Proposal	Present Law	over Present Law
2004	4,522	4,522	0.0%
2005	4,762	4,762	0.0%
2006	5,042	4,999	0.9%
2007 2008	5,329 5,639	5,244 5,502	1.6% 2.5%
2009	5,960	5,770	3.3%
2010	6,294	6,047	4.1%
2011	6,600	6,331	4.3%
2012	6,910	6,614	4.5%
2013 2014	7,227 7,555	6,901 7,213	4.7% 4.7%
2015	7,893	7,534	4.8%
2016	8,244	7,868	4.8%
2017	8,608	8,214	4.8%
2018 2019	8,988 9,376	8,575 8.944	4.8% 4.8%
2020	9,780	9,329	4.8%
2021	10,196	9,724	4.9%
2022	10,627	10,135	4.9%
2023 2024	11,069	10,557	4.9% 4.9%
2025	11,531 12,009	10,997 11,453	4.9%
2026	12,509	11,930	4.9%
2027	13,032	12,428	4.9%
2028	13,575	12,945	4.9%
2029 2030	14,142 14,734	13,486 14,050	4.9% 4.9%
2031	15,353	14,639	4.9%
2032	16,000	15,256	4.9%
2033	16,676	15,899	4.9%
2034 2035	17,381 18,116	16,571 17,272	4.9% 4.9%
2036	18,886	18,006	4.9%
2037	19,690	18,771	4.9%
2038	20,529	19,570	4.9%
2039 2040	21,401 22,311	20,401 21,267	4.9% 4.9%
2040	23,261	22,172	4.9%
2042	24,249	23,112	4.9%
2043	25,278	24,091	4.9%
2044 2045	26,350 27,463	25,111	4.9%
2045	27,463 28,620	26,170 27,271	4.9% 4.9%
2047	29,824	28,415	5.0%
2048	31,072	29,603	5.0%
2049	32,368	30,835	5.0%
2050 2051	33,715 35,118	32,116 33,450	5.0% 5.0%
2052	36,576	34,837	5.0%
2053	38,100	36,285	5.0%
2054	39,686	37,793	5.0%
2055 2056	41,333 43,047	39,359 40,990	5.0% 5.0%
2057	44,828	42,682	5.0%
2058	46,684	44,447	5.0%
2059	48,619 50,632	46,287 48,202	5.0% 5.0%
2060 2061	50,632 52,726	48,202 50,193	5.0% 5.0%
2062	54,909	52,268	5.1%
2063	57,180	54,426	5.1%
2064	59,545 62,010	56,674	5.1%
2065 2066	62,010 64,574	59,018 61,454	5.1% 5.1%
2067	67,248	63,996	5.1%
2068	70,051	66,659	5.1%
2069	72,960	69,423	5.1%
2070 2071	75,988 79,143	72,299 75,296	5.1% 5.1%
2072	82,426	78,414	5.1%
2073	85,837	81,654	5.1%
2074	89,388	85,026	5.1%
2075 2076	93,086 96,935	88,538 92,194	5.1% 5.1%
2077	100,941	95,998	5.1%
2078	105,112	99,958	5.2%
2079	109,442	104,070	5.2%

Based on Intermediate Assumptions of the 2004 Trustees Report.

Office of the Actuary Social Security Administration November 4, 2005

#### Table 2-Trust Fund Operations--Kolbe/Boyd Proposal

Low yield scenario

Ultimate Real Trust Fund Interest Rate

Ultimate Net Real IA Accumulation Rate 3.00 4.45 100% IA Participation Rate<sup>1</sup> Ultimate Net Real IA Annuitization Rate 3.00

					Change in	Effective		
_		OASDI			OĀSDI	OASDI	Specified	. IA
Voor	Cost	Income Rate <sup>2</sup>	Annual	TFR	Contribution	Contribution	General Rev.	Contribution
<u>Year</u> 2004	<u>Rate</u> 11.07	12.71	Balance 1.64	<u>1-1-yr</u> 306	<u>Rate</u>	<u>Rate</u> 12.40	<u>Transfers</u>	Rate
2005	10.87	12.73	1.86	325		12.40		
2006 2007	10.63 10.58	10.67 10.78	0.04 0.20	348 350	-1.94 -0.02	10.46 10.44	0.02	1.94 1.98
2008	10.50	10.80	0.30	353	-0.01	10.43	0.04	2.01
2009	10.53 10.54	10.81	0.28	354 356	0.03	10.45 10.45	0.10	2.05
2010 2011	10.54	10.82 10.88	0.28 0.22	357	-0.01 -0.02	10.43	0.12 0.13	2.07 2.10
2012	10.85	10.99	0.14	355	0.04	10.47	0.20	2.12
2013 2014	10.93 11.12	11.06 11.15	0.12 0.03	357 356	0.02 0.04	10.49 10.53	0.24 0.29	2.15 2.16
2015	11.33	11.22	-0.10	354	0.02	10.55	0.33	2.18
2016	11.54	11.26	-0.28	350	-0.01	10.54 10.52	0.33	2.20
2017 2018	11.70 11.87	11.30 11.35	-0.39 -0.52	348 344	-0.01 -0.01	10.52	0.33 0.33	2.21 2.22
2019	12.05	11.39	-0.65	340	-0.01	10.51	0.33	2.23
2020 2021	12.22 12.39	11.45 11.52	-0.78 -0.87	335 329	-0.01 0.05	10.50 10.55	0.33 0.39	2.23 2.24
2022	12.55	11.53	-1.01	323	-0.01	10.54	0.39	2.25
2023	12.70	11.55	-1.16	316	-0.01	10.54	0.39	2.25
2024 2025	12.86 13.01	11.56 11.58	-1.30 -1.43	309 300	-0.01 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2026	13.14	11.60	-1.55	291	0.00	10.53	0.39	2.26
2027 2028	13.26 13.35	11.61 11.63	-1.64 -1.72	282 272	0.00 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2029	13.42	11.65	-1.78	263	0.00	10.53	0.39	2.26
2030	13.47	11.66	-1.81	253	0.00	10.53	0.39	2.26
2031 2032	13.50 13.52	11.67 11.68	-1.83 -1.84	243 233	0.00 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2033	13.51	11.69	-1.82	224	0.00	10.53	0.39	2.26
2034 2035	13.48 13.43	11.70 11.70	-1.78 -1.73	214 205	0.00 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2036	13.38	11.70	-1.67	196	0.00	10.53	0.39	2.26
2037	13.31	11.71	-1.60	188	0.00	10.53	0.39	2.26
2038 2039	13.23 13.14	11.71 11.71	-1.52 -1.43	180 173	0.00 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2040	13.04	11.71	-1.33	166	0.00	10.53	0.39	2.26
2041 2042	12.94 12.83	11.71 11.71	-1.23 -1.13	160 154	0.00 0.00	10.53 10.53	0.39 0.39	2.26 2.26
2042	12.73	11.71	-1.02	149	0.00	10.53	0.39	2.26
2044	12.62	11.71	-0.91	144	0.00	10.53	0.39	2.26
2045 2046	12.52 12.41	11.79 11.78	-0.73 -0.63	141 138	0.08 0.00	10.60 10.61	0.47 0.47	2.26 2.26
2047	12.31	11.78	-0.53	137	0.00	10.61	0.47	2.26
2048 2049	12.21 12.12	11.78 11.78	-0.43 -0.34	136 135	0.00 0.00	10.61 10.61	0.47 0.47	2.26 2.26
2050	12.04	11.79	-0.25	136	0.00	10.61	0.47	2.26
2051	11.96	11.79	-0.17	137	0.00	10.61	0.47	2.26
2052 2053	11.90 11.84	11.79 11.80	-0.11 -0.04	138 140	0.00 0.00	10.61 10.61	0.47 0.47	2.26 2.26
2054	11.79	11.80	0.01	143	0.00	10.61	0.47	2.26
2055 2056	11.74 11.70	11.80 11.80	0.06 0.10	146 149	0.00 0.00	10.61 10.61	0.47 0.47	2.26 2.26
2057	11.67	11.81	0.14	153	0.00	10.61	0.47	2.26
2058	11.63	11.81	0.18	157	0.00	10.61	0.47	2.26
2059 2060	11.60 11.57	11.81 11.82	0.21 0.24	161 166	0.00 0.00	10.61 10.61	0.47 0.47	2.26 2.26
2061	11.55	11.82	0.27	171	0.00	10.61	0.47	2.26
2062 2063	11.52 11.51	11.82 11.82	0.30 0.32	177 183	0.00 0.00	10.61 10.61	0.47 0.47	2.26 2.26
2064	11.49	11.83	0.34	189	0.00	10.61	0.47	2.26
2065	11.47	11.93	0.47	195	0.10	10.70	0.57	2.26
2066 2067	11.45 11.43	11.93 11.93	0.48 0.50	202 210	0.00 0.00	10.70 10.70	0.57 0.57	2.26 2.26
2068	11.40	11.93	0.53	218	0.00	10.70	0.57	2.26
2069 2070	11.39 11.37	11.93 11.93	0.55 0.56	227 236	0.00 0.00	10.70 10.70	0.57 0.57	2.26 2.26
2071	11.35	11.93	0.58	245	0.00	10.70	0.57	2.26
2072 2073	11.34	11.93	0.59	254 264	0.00	10.70	0.57	2.26 2.26
2073	11.33 11.32	11.93 11.93	0.61 0.61	264 274	0.00 0.00	10.70 10.70	0.57 0.57	2.26
2075	11.32	11.94	0.62	284	0.00	10.70	0.57	2.26
2076 2077	11.31 11.31	11.94 11.94	0.62 0.63	294 304	0.00 0.00	10.70 10.70	0.57 0.57	2.26 2.26
2078	11.31	11.94	0.63	315	0.00	10.70	0.57	2.26
2079	11.31	11.94	0.63 Immarized OAS	325 DI	0.00	10.70	0.57	2.26
_	Cost	Income	Actuarial	Change in				
2004	Rate	Rate	<u>Balance</u>	Actuarial Balance				
-2078	12.08	12.26	0.18	2.07				

Based on Intermediate Assumptions of the 2004 Trustees Report. All values are expressed as percentages of taxable payroll, except TFR

<sup>&</sup>lt;sup>1</sup>All workers under 55 as of 1/1/2006 are required to invest 3% of earnings up to \$10,000 and 2% of earnings over \$10,000 (in 2006 dollars, with \$10,000 threshold wage-indexed thereafter.

<sup>&</sup>lt;sup>2</sup>Includes specified transfers from the General Fund of the Treasury.

Table 2a--Trust Fund Asset Comparison of the "Bipartisan Retirement Security Act of 2005"

Low vield scenario

Theoretical Social Security<sup>2</sup> with Borrowing Authority: Net OASDI TF Assets at End of Year Without GF Transfer = With GF Total OASDI Individual Proposal Specified General Fund Transfers
Annual Contributions Accumulated With GF Transfer = Trust Fund Account Present Value Constant as of End Required Under Required Under % of Assets at Assets1 at Year as of 1-1-2004 2004\$ of Year End of Year End of Year **GDP** the Proposal the Proposal Payroll (1) (Billions of \$) (6) (7) Billions of Constant 2004 Dollars (2) (3) (4) Billions of Constant 2004\$ (5)(8) (9)1,684 1,684 1,684 2004 0.0 0.00 0.0 0.0 2005 0.0 0.00 0.0 1,840 0 11,911 1,840 1,840 2006 0.0 0.7 0.00 0.0 0.0 1,907 96 12.246 1.998 1.998 0.02 1,972 199 12,562 2,157 2007 2.156 0.8 0.8 1.8 0.04 2,038 12,870 2,315 2,318 2008 2.1 3.0 309 4.4 5.4 0.10 0.12 5.3 6.7 8.3 15.2 2,106 2,177 13,171 13,466 2009 426 2.473 2 481 2010 2,631 2,646 551 2011 5.8 0.13 7.3 22.9 2,249 684 13,752 2,790 2,813 2,319 2,390 2,979 3,140 2012 8.6 0.20 11.2 34 7 822 14,024 2.944 2013 10.3 0.24 13.7 49.4 967 14,285 3,091 2014 12.5 0.29 2,458 14,547 3,298 68.0 1,119 3,230 3,450 3,591 2015 14.1 0.33 19.9 89.8 2,522 1,276 14,804 3,360 2016 13.9 0.33 20.2 112.6 2.577 1.439 15.061 3.478 3,720 2017 13.7 0.33 20.5 136.5 2,628 1,608 15,322 3,584 2018 2019 1,783 1,963 13.5 0.33 20.8 161.4 2,672 15.586 3,675 3.837 15,842 3,937 0.33 21.2 187.4 2.709 3.750 13.3 21.5 2,738 2020 13.1 0.33 214.5 2,148 16,100 3,805 4,020 2021 15.1 0.39 25.5 246.4 2,761 2,338 16,354 3,841 4,087 2022 0.39 25.8 279.6 2,774 2.532 16.610 3.857 14.9 4,136 2,776 2,731 4,165 2023 14.7 0.39 26.2 314.1 16,861 3,851 2024 14.4 0.39 26.5 350.1 2,768 2,934 17,117 3,823 4,173 2,749 2,720 3,141 3,351 17,372 17,634 3,773 3,700 2025 142 0.3926.9 387 4 4.160 2026 13.9 0.39 27.2 426.2 4,126 2027 13.7 0.39 27.6 466.6 2,681 3,565 17,903 3,604 4,071 27.9 3 782 3,486 2028 13.5 0.39508.5 2 634 18 174 3 994 2029 13.3 0.39 28.3 552.1 2,579 4,002 18,451 3,346 3,898 2030 13.1 0.39 28.7 597.4 2,518 4,225 18,733 3,184 3,781 2031 2032 12.9 12.7 0.39 29.1 644.4 2.452 4.450 19.022 3,000 3.645 693.2 2,382 29.5 4,678 19,319 3,489 0.39 2.796 4,908 2,570 3,314 2033 12.5 0.39 29.9 743.9 2,310 19,622 2034 2035 12.3 12.1 0.39 0.39 30.3 30.7 796.5 2,235 2,161 5,140 5,374 19,929 20,243 2,325 2,062 3,122 2,913 851.2 907.9 2,088 5,609 20,564 2,688 2036 11.9 0.39 31.2 1,780 5,845 6,082 2,448 2,193 2037 11.7 0.39 31.6 966.7 2.016 20.892 1.481 2038 32.1 1,027.8 1,947 21,226 0.39 1.165 11.5 2039 11.3 0.39 32.5 1,091.1 1,882 6,320 21,562 833 1,924 2040 11.2 0.39 33.0 1,156.8 1,822 6,558 21,904 485 1,642 2041 11 0 0.3933 4 1 225 0 1.767 6 797 22 252 120 1 345 2042 10.8 10.7 0.39 33.9 1,295.6 1,719 7,034 22,605 -262 1,034 2043 2044 34.4 34.9 1,368.9 1,444.8 7,272 7,508 0.39 1,677 22,961 -662 707 10.5 0.39 1.642 23.322 -1.080365 7,742 2045 12.4 0.47 42.4 1,530.5 1,622 23,687 -1,516 14 2046 12.2 0.47 43.0 1,619.4 1,610 7,975 24,055 -1,972 -353 2047 12.0 0.4743.6 1.711.6 1,607 8.206 24.426 -2.449-7372048 11.8 0.47 44.2 1,807.1 1,613 8,434 24,799 -2,946 -1,139 2049 11.6 0.47 44.7 1,906.1 1,628 8,660 25,174 -3,465 -1,559 2050 11.4 0.4745.3 2.008.6 1.650 8 882 25 552 -4.008-2.00011.2 0.47 -2,462 2051 45.9 2,114.8 1,682 9,099 25,936 -4,577 2052 11.1 0.47 46.5 2,224.8 1,720 9,313 26,324 -5,172 -2,947 2053 10.9 0.4747 2 2 338 7 1.766 9 522 26,721 -5 795 -3 456 2054 10.7 0.47 47.8 2,456.6 9,729 27,123 -6,447 -3,990 1,820 2055 10.5 0.47 48.4 2,578.7 1,880 9,934 27,528 -7,130 -4,551 10.4 10.2 2056 0.47 49.0 2.705.1 1,947 10,136 27,939 -7.845 -5,140 28.354 -8.594 2057 0.47 49.7 2.836.0 2.020 10.337 -5.7582058 10.0 0.47 50.3 2,971.4 2,099 10,534 28,775 -9,378 -6,406 9.9 51.0 51.7 3,111.5 3,256.5 2,185 2,277 10,730 10,924 -10,196 -11,052 -7,085 -7,795 2059 0.47 29 204 2060 29,639 0.47 9.5 0.47 3,406.6 2,376 11,116 -11,946 -8,539 2061 52.3 30,078 2062 94 0 47 53.0 3 561 8 2,481 2,592 11 307 30.526 -12,880 -9,318 -10,134 11,496 30.978 2063 9.2 0.47 3.722.3 -13.857 53.7 9.1 0.47 3,888.4 2,709 -10,988 2064 11,683 31,438 -14,876 2065 10.8 0.57 66.7 4,071.8 2,845 11,870 31,906 -15,940 -11,868 12 055 -17.050 2066 106 0.57 67.6 4 261 5 2 989 32 379 -12 789 -18,208 2067 10.4 0.57 68.5 4,457.8 3,140 12,240 32,861 -13,750 -14,753 -15,799 2068 10.3 0.57 69.4 4,660.9 3,300 12,424 33,359 -19,414 33.859 70.3 4 871 0 3 467 12 608 -20 670 2069 10 1 0.57 2070 9.9 0.57 71.2 5,088.4 3,643 12,791 34,366 -21,978 -16,890 2071 9.8 0.57 72.2 5,313.2 3,828 12,975 34,882 -23,340 -18,026 2072 9.6 9.5 0.57 73.1 74.0 5.545.7 4.021 13.159 35.404 -24,756 -19,210 -20,444 2073 0.57 5,786.1 4,222 13,343 35,931 -26,230 2074 75.0 6,034.7 4,431 13,528 36,464 -27,762 -21,728 9.3 0.57 76.0 77.0 6,291.7 6,557.4 13,714 13,901 37,006 37,555 2075 9.2 0.57 4.648 -29.356 -23 065 2076 9.0 0.57 4,874 -31,014 -24,456 2077 8.9 78.0 6,832.1 5,108 14,089 38,112 -32,736 -25,904 0.57 2078 87 0.57 79 0 7 116 1 5.350 14.279 38 677 -34 527 -27.410

784.4 Based on Intermediate Assumptions of the 2004 Trustees Report

8.6

<sup>1</sup>Including annuity assets, assuming all annuitize fully

2079

Total, 2004-2078

0.57

7.409.6

Office of the Actuary Social Security Administration November 4, 2005

-36.387

-28.977

14,470

39.245

5.601

<sup>&</sup>lt;sup>2</sup>Theoretical Social Security is the current Social Security program with the assumption that the law is modified to permit borrowing from the General Fund of the Treasury

Table 2b--Unified Budget Effects of the "Bipartisan Retirement Security Act of 2005"

#### Low yield scenario

Low yield scenari	10			Change in	
	Contributions to IA by Federal	Other Changes in Unified Budget	Annual Unified Budget	Debt Held by Public	Annual Unified Budget
Year	Government	Cash Flow <sup>1</sup>	Cash Flow	(end of year)	Balance
	(1)	(2)	(3)=(2)-(1) \$, Present Value on 1	-1-2004	(5)
2005	0.0	0.0	0.0	0.0	0.0
2006 2007	85.7 87.5	6.1 8.3	-79.6 -79.2	79.6 158.8	-79.6 -83.3
2008	89.3	14.4	-74.9	233.7	-83.2
2009 2010	90.8 92.1	20.1 25.7	-70.7 -66.4	304.4 370.9	-83.0 -82.5
2011	92.7	27.7	-65.0	435.9	-84.8
2012 2013	92.9 92.9	29.5 36.3	-63.4 -56.6	499.3 556.0	-86.7 -83.4
2014	92.7	38.4	-54.3	610.2	-84.3
2015 2016	92.3 91.7	40.7 43.2	-51.6 -48.5	661.9 710.4	-84.8 -84.8
2017	91.0	48.5	-42.6	752.9	-81.8
2018 2019	90.2 89.2	53.1 57.9	-37.1 -31.4	790.0 821.4	-78.9 -75.3
2020	88.2	62.7	-25.5	846.8	-71.1
2021 2022	87.1 86.0	67.7 72.5	-19.4 -13.5	866.3 879.8	-66.5 -61.6
2023	84.8	76.9	-7.8	887.6	-56.7
2024 2025	83.6 82.4	81.1 85.0	-2.5 2.6	890.1 887.6	-51.8 -46.9
2026	81.0	88.6	7.6	880.0	-41.7
2027 2028	79.7 78.4	92.4 95.8	12.7 17.3	867.3 850.0	-36.2 -30.9
2029	77.2	99.1	22.0	828.0	-25.3
2030 2031	75.9 74.7	102.4 105.7	26.5 31.0	801.5 770.6	-19.5 -13.6
2032	73.5	108.8	35.3	735.3	-7.5
2033 2034	72.4 71.3	111.7 114.4	39.3 43.1	695.9 652.8	-1.5 4.5
2035	70.1	116.8	46.7	606.1	10.4
2036 2037	69.1 68.0	118.8 120.5	49.7 52.5	556.4 504.0	16.0 21.6
2038	67.0	122.0	55.0 57.5	448.9 391.5	27.0
2039 2040	65.9 64.9	123.4 124.7	57.5 59.7	331.7	32.5 38.0
2041 2042	63.9 62.9	125.9 127.2	62.0 64.2	269.7 205.4	43.6 49.3
2042	61.9	128.3	66.4	139.1	54.9
2044 2045	61.0 60.0	129.3 130.3	68.4 70.3	70.7 0.5	60.6 66.3
2046	59.1	131.2	72.1	-71.7	72.1
2047 2048	58.1 57.2	132.0 132.7	73.9 75.5	-145.5 -221.0	77.8 83.5
2049	56.3	133.2	76.9	-297.9	89.2
2050 2051	55.4 54.5	133.7 134.0	78.3 79.6	-376.2 -455.8	94.9 100.5
2052	53.6	134.3	80.8	-536.5	106.1
2053 2054	52.7 51.8	134.5 134.5	81.8 82.7	-618.3 -701.0	111.6 117.0
2055	51.0	134.4	83.4	-784.4	122.4
2056 2057	50.2 49.3	134.3 134.0	84.1 84.6	-868.5 -953.2	127.7 132.9
2058	48.5	133.5	85.0	-1,038.2	138.0
2059 2060	47.7 46.9	133.0 132.4	85.3 85.5	-1,123.5 -1,209.0	143.0 147.9
2061	46.2	131.8	85.6 95.7	-1,294.6	152.8
2062 2063	45.4 44.7	131.1 130.4	85.7 85.8	-1,380.3 -1,466.1	157.6 162.5
2064 2065	43.9 43.2	129.7 128.9	85.8 85.7	-1,551.8 -1,637.5	167.3 171.9
2065	43.2 42.5	128.1	85.6	-1,637.5 -1,723.2	171.9 176.6
2067 2068	41.8 41.1	127.3 126.4	85.5 85.3	-1,808.7 -1,894.0	181.3 185.8
2069	40.4	125.4	85.0	-1,979.0	190.3
2070 2071	39.8 39.1	124.4 123.3	84.6 84.2	-2,063.6 -2,147.8	194.6 198.9
2072	38.5	122.2	83.7	-2,231.5	203.0
2073 2074	37.8 37.2	121.0 119.8	83.1 82.6	-2,314.7 -2,397.2	207.2 211.2
2075	36.6	118.5	81.9	-2,479.2	215.2
2076 2077	36.0 35.4	117.3 116.0	81.3 80.6	-2,560.5 -2,641.1	219.1 222.9
2078	34.8	114.7	79.9	-2,721.0	226.7
2079 Total, 2004-2078	<u>34.2</u> 4,698.5	<u>113.4</u> 7,419.5	79.2	-2,800.2	230.4

Based on Intermediate Assumptions of the 2004 Trustees Report. <sup>1</sup>Excludes intragovernmental transfers from provisions 4 and 9.

Table 2b.c--Unified Budget Effects of the "Bipartisan Retirement Security Act of 2005"

Low yield scenario

Low yield	a scenario			Change in	
	Contributions to	Other Changes	Annual	Debt Held	Annual
	IA by Federal	in Unified Budget	Unified Budget	by Public	Unified Budget
Year	Government	Cash Flow <sup>1</sup>	Cash Flow	(end of year)	Balance
	(1)	(2) (Bil	(3)=(2)-(1) lions of Constant 2004	(4) \$)	(5)
2005	0.0	0.0	0.0	0.0	0.0
2006	94.7	6.7	-88.0	89.3	-90.4
2007	99.6	9.4	-90.1	183.0	-97.3
2008 2009	104.3 108.9	16.8 24.1	-87.5 -84.8	276.4 369.6	-99.8 -102.1
2010	113.4	31.6	-81.8	462.4	-104.3
2011	117.2	35.0	-82.2	558.5	-110.1
2012	120.6	38.3	-82.4	657.5	-115.8
2013 2014	124.0 127.2	48.4 52.7	-75.6 -74.5	752.5 849.3	-114.5 -119.0
2015	130.3	57.4	-72.9	947.7	-123.2
2016	133.2	62.8	-70.5	1,046.8	-126.7
2017	136.1	72.5	-63.6	1,142.3	-125.8
2018 2019	138.9 141.5	81.8 91.8	-57.1 -49.7	1,234.5 1,322.0	-125.0 -122.8
2020	144.0	102.4	-41.6	1,403.9	-119.6
2021	146.5	113.8	-32.7	1,479.3	-115.1
2022	149.0	125.6	-23.4	1,547.4	-109.9
2023 2024	151.3 153.7	137.3 149.1	-14.0 -4.6	1,608.0 1,661.0	-104.2 -98.1
2025	156.0	160.9	4.9	1,705.8	-91.4
2026	158.1	172.9	14.8	1,742.0	-83.8
2027	160.2	185.6	25.4	1,768.4	-74.9
2028 2029	162.3 164.5	198.2 211.3	35.9 46.8	1,785.1 1,791.1	-65.7 -55.4
2029	166.7	224.9	58.2	1,785.8	-33.4 -44.1
2031	169.0	239.0	70.0	1,768.3	-31.6
2032	171.3	253.4	82.2	1,738.0	-18.1
2033 2034	173.7 176.1	268.0 282.6	94.4 106.6	1,694.4 1,637.0	-3.7 11.3
2034	178.5	297.3	118.8	1,565.6	27.2
2036	181.0	311.3	130.3	1,480.3	43.2
2037	183.6	325.3	141.7	1,380.9	59.9
2038 2039	186.2 188.8	339.3 353.4	153.1 164.6	1,267.0 1,138.0	77.4 95.8
2039	191.5	367.8	176.3	993.2	115.3
2041	194.2	382.7	188.5	831.7	136.3
2042	196.9	398.0	201.1	652.6	158.6
2043 2044	199.7 202.5	413.6 429.5	213.9 227.0	455.1 238.4	182.3 207.2
2045	205.3	445.6	240.3	1.6	233.5
2046	208.1	462.2	254.1	-256.2	261.3
2047	211.0	478.9	268.0	-535.8	290.6
2048 2049	213.8 216.7	495.8 512.8	282.0 296.2	-838.1 -1,163.8	321.3 353.4
2050	219.5	530.0	310.5	-1,513.9	387.1
2051	222.4	547.4	325.0	-1,889.1	422.3
2052	225.4	565.0	339.7 354.4	-2,290.6	459.2
2053 2054	228.3 231.4	582.7 600.3	354.4 369.0	-2,718.9 -3,174.9	497.6 537.4
2055	234.4	618.0	383.6	-3,659.5	578.9
2056	237.5	635.6	398.1	-4,173.3	622.1
2057	240.6	653.2	412.7	-4,717.3 5,202.2	666.8
2058 2059	243.7 246.9	670.8 688.2	427.1 441.3	-5,292.3 -5,898.9	713.2 761.2
2060	250.1	705.6	455.5	-6,538.1	811.0
2061	253.4	723.2	469.9	-7,211.1	862.9
2062	256.7	741.2	484.5	-7,919.2	917.0
2063 2064	260.0 263.4	759.5 777.8	499.5 514.5	-8,663.8 -9,445.8	973.6 1,032.2
2065	266.8	796.3	529.5	-10,266.5	1,093.0
2066	270.3	815.1	544.8	-11,127.4	1,156.4
2067	273.8	834.1	560.3	-12,029.9	1,222.4
2068 2069	277.4 281.1	853.4 872.1	575.9 591.1	-12,975.4 -13,964.5	1,290.8 1,361.2
2070	284.8	890.8	606.1	-14,998.5	1,434.0
2071	288.5	909.5	621.0	-16,078.7	1,509.4
2072	292.3	928.1	635.9	-17,206.4	1,587.4
2073 2074	296.1 299.9	946.8 965.4	650.7 665.5	-18,383.0 -19,609.8	1,668.1 1,751.6
2075	303.8	984.1	680.3	-20,888.5	1,838.0
2076	307.8	1002.9	695.1	-22,220.6	1,927.5
2077	311.8	1021.8	710.0 725.0	-23,607.8 -25,051.8	2,020.1
2078 2079	315.8 319.9	1040.8 1059.9	725.0 740.0	-25,051.8 -26,554.3	2,116.0 2,215.3
_5.0	010.0	1000.0	, 10.0	25,001.0	2,210.0

Based on Intermediate Assumptions of the 2004 Trustees Report.

<sup>&</sup>lt;sup>1</sup>Excludes intragovernmental transfers from provisions 4 and 9.

#### Table 2c--OASDI Cash Flow to General Fund--Proposal vs Theoretical OASDI

#### Low vield scenario

Estimate for Proposal

Net Amount of Cash Flow from the OASDI

Trust Funds to the General Fund of the

Treasury During the Year<sup>1</sup>

Estimate for Modified Present Law
Theoretical Social Security with PAYGO Transfers
Net Amount of Cash Flow from the OASDI
Trust Funds to the General Fund of the

	Trust Funds to the General Fund of the					Trust Funds to the General Fund of the			
	Treasury During the Year					Treasury During the Year			
V	Percent_	Cuma at C	Billions of Dollar		Percent_	C	Billions of Dollar		
Year	of payroll	Current \$	1/1/2004 PV	Constant 2004\$	of payroll	Current \$	1/1/2004 PV	Constant 2004\$	
2004 2005	1.4 1.9	65 89	63 82	65 87	1.4 1.9	65 89	63 82	65 87	
2006	0.0	1	1	1	2.0	97	85	94	
2007	0.2	10	8	9	2.0	105	87	99	
2008	0.2	14	11	12	2.0	109	86	100	
2009	0.2	10	7	9	1.8	105	78	93	
2010	0.1	9 5	6	8 5	1.7	103	73	89	
2011	0.1	5	4	5	1.6	101	67	85	
2012	-0.1	-5 -9	-3 -6	-4 -7	1.4	91 79	58 47	75 63	
2013 2014	-0.1 -0.3	-9 -21	-6 -12	- <i>1</i> -17	1.2 0.9	65	37	50	
2015	-0.5	-36	-19	-27	0.6	48	25	36	
2016	-0.6	-52	-26	-38	0.4	27	14	20	
2017	-0.7	-64	-31	-46	0.1	4	2	3	
2018	-0.9	-78	-35	-54	-0.2	-22	-10	-15	
2019	-1.0	-94	-40	-63	-0.6	-51	-22	-35	
2020	-1.1	-110	-44	-73	-0.9	-84	-34	-55	
2021 2022	-1.3 -1.4	-130 -151	-50 -54	-83 -94	-1.2 -1.5	-119 -155	-45 -56	-76 -97	
2023	-1.4	-173	-5 <del>4</del> -59	-105	-1.8	-195	-66	-97 -118	
2024	-1.7	-196	-63	-116	-2.1	-236	-76	-139	
2025	-1.8	-220	-67	-126	-2.4	-279	-85	-160	
2026	-2.0	-244	-70	-136	-2.7	-324	-93	-181	
2027	-2.0	-267	-72	-145	-3.0	-370	-100	-201	
2028	-2.1	-289	-74	-153	-3.2	-416	-106	-220	
2029 2030	-2.2 -2.2	-308 -327	-74 -74	-158 -163	-3.4 -3.6	-463 -510	-112 -116	-238 -255	
2030	-2.2 -2.2	-343	-74 -74	-167	-3.8	-510 -558	-110	-233 -271	
2032	-2.2	-358	-73	-169	-4.0	-606	-123	-287	
2033	-2.2	-371	-71	-170	-4.1	-653	-125	-300	
2034	-2.2	-380	-69	-170	-4.2	-699	-127	-313	
2035	-2.1	-387	-66	-168	-4.3	-744	-127	-324	
2036	-2.1	-392	-63	-166	-4.4	-788	-127	-334	
2037 2038	-2.0 -1.9	-395 -395	-60 -57	-163 -158	-4.4 -4.4	-831 -873	-127 -126	-343 -350	
2038	-1.9 -1.8	-395 -392	-57 -53	-153	-4.4 -4.5	-915	-126 -124	-357	
2040	-1.7	-387	-50 -50	-147	-4.5 -4.5	-956	-123	-363	
2041	-1.6	-380	-46	-140	-4.5	-1,000	-121	-369	
2042	-1.5	-371	-43	-133	-4.5	-1,045	-120	-375	
2043	-1.4	-360	-39	-126	-4.5	-1,091	-118	-381	
2044	-1.3	-347	-36	-118	-4.5	-1,139	-116	-387	
2045	-1.2 -1.1	-333	-32	-110	-4.5	-1,189	-115	-393	
2046 2047	-1.1	-317 -300	-29 -26	-102 -94	-4.5 -4.6	-1,241 -1,297	-113 -112	-399 -405	
2048	-0.9	-282	-23	-86	-4.6	-1,355	-110	-412	
2049	-0.8	-264	-20	-78	-4.6	-1,417	-109	-419	
2050	-0.7	-247	-18	-71	-4.6	-1,483	-108	-427	
2051	-0.7	-230	-16	-64	-4.6	-1,555	-107	-435	
2052	-0.6	-214	-14	-58	-4.7	-1,634	-106	-445	
2053 2054	-0.5 -0.5	-199 -186	-12 -11	-53 -48	-4.7 -4.8	-1,717 -1,805	-105 -104	-455 -465	
2055	-0.3	-174	-9	-46 -44	-4.8 -4.8	-1,805	-104	-405 -476	
2056	-0.4	-162	-8	-40	-4.9	-1,999	-103	-487	
2057	-0.3	-152	-7	-36	-4.9	-2,104	-102	-499	
2058	-0.3	-141	-6	-33	-5.0	-2,214	-102	-511	
2059	-0.3	-130	-6	-29	-5.0	-2,328	-101	-522	
2060	-0.2	-119	-5 -4	-26	-5.1	-2,447	-100	-534 -547	
2061 2062	-0.2 -0.2	-109 -101	-4 -4	-23 -21	-5.1 -5.2	-2,574 -2,709	-100 -99	-547 -560	
2063	-0.2	-94	-3	-19	-5.2	-2,854	-98	-574	
2064	-0.1	-85	-3	-17	-5.3	-3,003	-98	-587	
2065	-0.1	-74	-3 -3 -2 -2 -1	-14	-5.3	-3,157	-97	-600	
2066	-0.1	-62	-2	-12	-5.4	-3,319	-96	-614	
2067	-0.1	-50		-9 -6	-5.4	-3,489	-96	-628	
2068	-0.1	-36	-1	-6	-5.5	-3,665	-95	-641	
2069	0.0	-23	-1	-4	-5.5	-3,847	-94	-655 660	
2070 2071	0.0 0.0	-11 2	0 0	- <u>-</u> 2	-5.6 -5.6	-4,037 -4,235	-93 -92	-669 -682	
2072	0.0	13	0	2	-5.7	-4,442	-92	-696	
2073	0.0	23	Ö	3	-5.7	-4,660	-91	-710	
2074	0.0	31	1	5	-5.7	-4,888	-90	-725	
2075	0.0	38	1	6	-5.8	-5,127	-89	-740	
2076	0.0	44	1	6	-5.8	-5,377	-88	-755	
2077	0.0	49	1	7	-5.9	-5,640	-87	-770 -705	
2078 2079	0.1 0.0	53 54	1	-4 -2 0 2 3 5 6 6 7 7	-5.9 -5.9	-5,915 -6,204	-87 -86	-785 -801	
Z079 Total, 2004-7		54	-1,751	/	-5.9	-0,204	-86 -5,225	-001	
10101, 2004-7	-		.,				3,220		

Based on intermediate assumptions of the 2004 Trustees Report.

<sup>&</sup>lt;sup>1</sup>Trust Funds are assumed to borrow from the General Fund of the Treasury. Equals net investment in special Treasury Bonds by the Trust Funds less the Amount of General Fund transfers specified in the proposal or in the theoretical plan (PAYGO transfers).

Table 2d--Change in Long-Range Trust Fund Assets/Unfunded Obligation for the "Bipartisan Retirement Security Act of 2005"

Low yiel	d scenario Present-Law OASDI					
	Trust Fund Assets	Basic	Amount	Specified	T / 101	Proposal OASDI
	or If Negative, Unfunded Obligation	Changes in OASDI	Contributed to IA by	General Fund	Total Change Through	Trust Fund Assets / Unfunded Obligation
Year	Through EOY <sup>1</sup>	Cash Flow <sup>2</sup>	Fed. Govt.	Transfers	End of Year <sup>3</sup>	Through EOY
	(1)	(2) <i>(Bi</i>	(3) Ilions of \$, Present	(4) Value as of 1-1-04)	(5)	(6) = (1) + (5)
2005 2006	1,674.6 1,759.0	0.0 6.1	0.0 85.7	0.0 0.0	0.0 -79.6	1,674.6 1,679.4
2007	1,845.5	8.3	87.5	0.7	-158.1	1,687.5
2008 2009	1,930.8 2,008.4	14.4 20.1	89.3 90.8	1.8 4.4	-231.2 -297.5	1,699.6 1,711.0
2010	2,080.8	25.7	92.1	5.4	-358.5	1,722.3
2011	2,148.0	28.9	92.7	5.8	-416.5	1,731.5
2012 2013	2,205.6 2,252.4	32.1 40.4	92.9 92.9	8.6 10.3	-468.7 -510.9	1,736.9 1,741.5
2014 2015	2,289.0 2,314.3	44.1 47.8	92.7 92.3	12.5 14.1	-547.0 -577.4	1,742.0 1,736.9
2015	2,314.3 2,327.9	52.0	91.7	13.9	-603.2	1,730.9
2017	2,329.7	58.8	91.0	13.7	-621.7	1,707.9
2018 2019	2,319.7 2,297.6	65.1 71.4	90.2 89.2	13.5 13.3	-633.3 -637.8	1,686.3 1,659.8
2020	2,263.7	77.9	88.2	13.1	-635.0	1,628.7
2021 2022	2,218.5 2,162.6	82.9 87.8	87.1 86.0	15.1 14.9	-624.0 -607.3	1,594.4 1,555.2
2023	2,096.4	92.3	84.8	14.7	-585.1	1,511.3
2024 2025	2,020.7 1,936.1	96.5 100.4	83.6 82.4	14.4 14.2	-557.8 -525.6	1,462.9 1,410.5
2026	1,843.3	104.1	81.0	13.9	-488.5	1,354.8
2027 2028	1,743.3 1,637.0	107.9 111.2	79.7 78.4	13.7 13.5	-446.7 -400.4	1,296.6 1,236.6
2029	1,525.4	114.5	77.2	13.3	-349.7	1,175.7
2030 2031	1,409.4 1,289.5	117.8 120.9	75.9 74.7	13.1 12.9	-294.8 -235.7	1,114.6 1,053.8
2032	1,166.5	124.0	73.5	12.7	-172.7	993.8
2033 2034	1,041.2 914.6	126.7 129.2	72.4 71.3	12.5 12.3	-105.9 -35.6	935.4 878.9
2035	787.2	131.5	70.1	12.1	37.8	825.0
2036 2037	659.9 533.0	133.2 134.7	69.1 68.0	11.9 11.7	113.8 192.3	773.7 725.3
2038	407.2	136.1	67.0	11.5	272.9	680.1
2039 2040	282.7 159.8	137.2 138.3	65.9 64.9	11.3 11.2	355.5 440.1	638.2 599.8
2041	38.4	139.3	63.9	11.0	526.5	564.9
2042 2043	-81.4 -199.5	140.3 141.2	62.9 61.9	10.8 10.7	614.7 704.7	533.4 505.2
2044	-316.0	142.0	61.0	10.5	796.3	480.2
2045 2046	-430.8 -544.1	142.8 143.5	60.0 59.1	12.4 12.2	891.4 988.0	460.6 444.0
2047	-655.8	144.1	58.1	12.0	1,086.0	430.2
2048 2049	-766.0 -874.8	144.6 144.9	57.2 56.3	11.8 11.6	1,185.2 1,285.4	419.2 410.6
2050	-982.4	145.2	55.4	11.4	1,386.7	404.3
2051 2052	-1,089.0 -1,194.8	145.4 145.5	54.5 53.6	11.2 11.1	1,488.9 1,591.9	399.9 397.1
2053	-1,299.7	145.5	52.7	10.9	1,695.6	395.9
2054 2055	-1,403.9 -1,507.4	145.4 145.2	51.8 51.0	10.7 10.5	1,799.9 1,904.6	396.0 397.2
2056	-1,610.3	144.8	50.2	10.4	2,009.6	399.3
2057 2058	-1,712.7 -1,814.4	144.4 143.8	49.3 48.5	10.2 10.0	2,114.9 2,220.2	402.2 405.8
2059	-1,915.3	143.2	47.7	9.9	2,325.5	410.1
2060 2061	-2,015.6 -2,115.1	142.4 141.6	46.9 46.2	9.7 9.5	2,430.6 2,535.6	415.0 420.5
2062	-2,214.1	140.8	45.4	9.4	2,640.4	426.2
2063 2064	-2,312.6 -2,410.5	140.0 139.1	44.7 43.9	9.2 9.1	2,744.9 2,849.2	432.3 438.7
2065	-2,507.7	138.2	43.2	10.8	2,955.0	447.3
2066 2067	-2,604.1 -2,699.9	137.2 136.3	42.5 41.8	10.6 10.4	3,060.3 3,165.3	456.2 465.3
2068	-2,794.9	135.3	41.1	10.3	3,269.7	474.8
2069 2070	-2,889.1 -2,982.5	134.1 133.0	40.4 39.8	10.1 9.9	3,373.5 3,476.7	484.4 494.2
2071	-3,075.0	131.7	39.1	9.8	3,579.1	504.1
2072 2073	-3,166.6 -3,257.4	130.4 129.1	38.5 37.8	9.6 9.5	3,680.6 3,781.4	514.0 524.0
2074	-3,347.3	127.8	37.2	9.3	3,881.3	534.0
2075 2076	-3,436.4 -3,524.7	126.4 125.0	36.6 36.0	9.2 9.0	3,980.3 4,078.3	543.8 553.6
2077	-3,612.1	123.6	35.4	8.9	4,175.4	563.3
2078 Totals, 20	-3,698.7	<u>122.2</u> 8,185.7	<u>34.8</u> 4,698.5	<u>8.7</u> 784.4	4,271.5	572.9
i Ulais, 20	707-2010	0,100.7	4,030.0	104.4		

Based on Intermediate Assumptions of the 2004 Trustees Report.

<sup>&</sup>lt;sup>1</sup>Negative amounts represented unfunded obligation through the end of the year.

<sup>&</sup>lt;sup>2</sup>Includes redirection of taxation of benefit revenues from HI Trust Fund to the OASDI Trust Fund (provision 9), which is not included in "Other Changes in OASDI Cash Flow" for unified budget purposes in Table b.

 $<sup>^3\</sup>text{Total}$  change through the year is the accumulation of changes in columns 2 through 4.

Table 2e--Taxable Payroll Information for the "Bipartisan Retirement Security Act of 2005"

#### Low yield scenario

	OASDI Taxa (Billions of Cur		Increase in Taxable Payroll
<u>Year</u>	Proposal	Present Law	over Present Law
2004	4,522	4,522	0.0%
2005	4,762	4,762	0.0%
2006	5,042	4,999	0.9%
2007 2008	5,329 5,639	5,244 5,502	1.6% 2.5%
2009	5,960	5,770	3.3%
2010	6,294	6,047	4.1%
2011	6,600	6,331	4.3%
2012	6,910	6,614	4.5%
2013 2014	7,227 7,555	6,901 7,213	4.7% 4.7%
2015	7,893	7,534	4.8%
2016	8,244	7,868	4.8%
2017	8,608	8,214	4.8%
2018	8,988	8,575	4.8%
2019 2020	9,376 9,780	8,944 9,329	4.8% 4.8%
2021	10,196	9,724	4.9%
2022	10,627	10,135	4.9%
2023	11,069	10,557	4.9%
2024	11,531	10,997	4.9%
2025 2026	12,009 12,509	11,453 11,930	4.9% 4.9%
2027	13,032	12,428	4.9%
2028	13,575	12,945	4.9%
2029	14,142	13,486	4.9%
2030	14,734	14,050	4.9%
2031 2032	15,353	14,639	4.9% 4.9%
2032	16,000 16,676	15,256 15,899	4.9%
2034	17,381	16,571	4.9%
2035	18,116	17,272	4.9%
2036	18,886	18,006	4.9%
2037 2038	19,690 20,529	18,771 19,570	4.9% 4.9%
2039	21,401	20,401	4.9%
2040	22,311	21,267	4.9%
2041	23,261	22,172	4.9%
2042	24,249	23,112	4.9%
2043 2044	25,278 26,350	24,091 25,111	4.9% 4.9%
2045	27,463	26,170	4.9%
2046	28,620	27,271	4.9%
2047	29,824	28,415	5.0%
2048	31,072	29,603	5.0%
2049 2050	32,368 33,715	30,835 32,116	5.0% 5.0%
2051	35,118	33,450	5.0%
2052	36,576	34,837	5.0%
2053	38,100	36,285	5.0%
2054 2055	39,686	37,793 39,359	5.0%
2056	41,333 43,047	40,990	5.0% 5.0%
2057	44,828	42,682	5.0%
2058	46,684	44,447	5.0%
2059	48,619	46,287	5.0%
2060 2061	50,632 52,726	48,202 50,193	5.0% 5.0%
2062	54,909	52,268	5.1%
2063	57,180	54,426	5.1%
2064	59,545	56,674	5.1%
2065	62,010 64,574	59,018 61,454	5.1% 5.1%
2066 2067	64,574 67,248	61,454 63,996	5.1%
2068	70,051	66,659	5.1%
2069	72,960	69,423	5.1%
2070	75,988	72,299	5.1%
2071 2072	79,143 82,426	75,296 78,414	5.1% 5.1%
2072	85,837	81,654	5.1%
2074	89,388	85,026	5.1%
2075	93,086	88,538	5.1%
2076	96,935	92,194	5.1%
2077 2078	100,941 105,112	95,998 99,958	5.1% 5.2%
2079	109,442	104,070	5.2%
	,=	,	3.270