steadily, from 52 percent in 1950 to 57 percent in 1954, to 61 percent in 1958, and to 64 percent in 1962.

As indicated by the reports of the Securities and Exchange Commission,<sup>24</sup> the portfolios of corporate pension funds have shifted from U.S. Government securities to stock and other high-yield investments. In 1962, corporate pension fund investments in common stocks (based on book value) represented 39 percent of total assets, compared with 30 percent in 1958 and only 16 percent in 1950. The amount invested in mortgages increased to 3 percent in 1962 from 1 percent in 1955 (the first year for which separate data are available).

Investments in Government securities declined from 32 percent in 1951 to 6 percent in 1962. Most of this shift occurred in the early 1950's, and by 1958 only 9 percent of corporate pension fund investments was in Government securities. Investments in corporate bonds, which increased somewhat during the early 1950's to a high of 54 percent in 1957, have dropped significantly since that year and in 1962 were only 45 percent of the total—an alltime low.

A study of the assets of the 100 largest plans<sup>25</sup> filed in compliance with the Welfare and Pension Plans Disclosure Act indicates a similar pattern and shift in assets from 1959 to 1961. Forty percent of the assets of these 100 plans (including a few welfare plans) was invested in stocks in 1961

and 34 percent in 1959. Investments in Government obligations declined from 10 percent of the total in 1959 to 7 percent in 1961 and investments in bonds from 45 percent to 41 percent.

A recent study of collectively bargained multiemployer plans<sup>26</sup> showed distinct differences in the asset holdings among plans that had a corporate trustee and those reporting individual trustees. The assets of the corporate-trusteed plans were similar to those of all noninsured plans, with most of the assets in nongovernment bonds, some in common stock, and little in Government securities. The assets of individual-trusteed plans were heavily invested in Government bonds (30 percent) and mortgages (32 percent).

Some shift in asset holdings has also occurred in the reserves of insured pension funds.<sup>27</sup> In 1951 the assets of all insurance company reserves (including pension reserves) were concentrated in nongovernment bonds (38 percent), mortgages (28 percent), and Government bonds (20 percent). The proportion invested in Government bonds declined gradually to 9 percent in 1962, and the proportion invested in mortgages increased to 35 percent. Investments in corporate bonds have fluctuated only narrowly since 1951; in 1962 they represented 39 percent of the total. All other assets equaled 17 percent (including 5 percent in stocks) in 1962 and 14 percent (including 3 percent in stocks) in 1951.

## Notes and Brief Reports

# Employers, Workers, and Earnings Under OASDI\*

In the calendar year 1962, according to preliminary estimates, 74.6 million persons had earnings of \$219 billion that were taxable under the old-age, survivors, and disability insurance program. These

totals were 2.3 percent and almost 4.5 percent higher than those in 1961. Average annual taxable earnings in 1962, estimated at \$2,940, were about 2 percent higher than the average a year earlier.

Total annual earnings (which include both taxable and nontaxable earnings) were estimated at \$288 billion, an increase of almost 5.5 percent from the 1961 total. Average annual earnings, estimated at \$3,860, were 3.2 percent higher than in the preceding year.

The changes from 1961 to 1962 in employment and earnings were the result of improvements in

 $<sup>^{24}</sup>$  Securities and Exchange Commission,  $Corporate\ Pension\ Funds$ , annual series.

<sup>&</sup>lt;sup>25</sup> Department of Labor, Welfare and Pension Statistics: The 100 Largest Plans, 1959-1961, 1963.

<sup>&</sup>lt;sup>26</sup> Joseph J. Melone, Collectively Bargained Multi-Employer Pension Plans (Richard D. Irwin, Inc., 1963), pages 69-70.

<sup>&</sup>lt;sup>27</sup> Institute of Life Insurance, *Life Insurance Fact Book* (1963), page 65.

<sup>\*</sup> Prepared by Roslyn Arnold, Division of Research and Statistics.

Estimated number of employers and workers and amount of earnings in covered employment during specified periods, 1940-63

[Data through 1950 relate to wage-and-salary employment; beginning 1951, annual data include self-employment; quarterly data exclude self-employment and, beginning 1955, agricultural labor. Data corrected to Feb. 7, 1964; preliminary, beginning 1958]

Year and quarter	Employers reporting taxable wages <sup>1</sup> (in thousands)	Workers reported with taxable earnings <sup>2</sup> (in thousands)	Reported taxable earnings <sup>3</sup>		Workers	Total earnings of workers	
			Total (in millions)	Average per worker	employed during period 4 (in thousands)	Total (in millions)	Average per worker
1940 1941 1942 1943 1944 1945 1946 1946 1947 1948 1949 1950 1951 1952 1953 1953 1954 1955 1955 1956 1956 1957 1958 1960 1960 1961	5,030 5,100 5,100 5,100 5,200 5,270 5,290	35, 393 40, 976 46, 363 47, 656 46, 296 46, 392 48, 845 48, 908 49, 018 46, 796 48, 283 58, 120 59, 576 60, 839 59, 610 65, 203 67, 612 70, 699 70, 200 71, 700 72, 600 72, 900	\$32, 974 41, 848 52, 939 62, 423 64, 426 62, 945 69, 088 78, 372 84, 122 81, 808 87, 498 120, 968 128, 724 136, 003 133, 588 157, 772 170, 689 181, 421 180, 892 202, 346 207, 177 209, 886	\$932 1,021 1,142 1,310 1,392 1,357 1,414 1,602 1,716 1,748 1,812 2,081 2,161 2,235 2,241 2,420 2,525 2,526 2,580 2,850 2	35,393 40,976 46,363 47,656 46,392 48,845 48,908 49,018 46,796 48,293 58,120 59,576 60,839 59,610 65,203 67,612 70,699 70,200 71,700 72,600 72,900	\$35,668 45,463 58,219 69,653 73,349 71,560 79,260 92,449 102,255 99,989 109,804 148,000 173,000 172,000 172,000 231,000 231,000 233,000 235,000 255,000 273,000	\$1,008 1,110 1,256 1,462 1,584 1,543 1,623 1,890 2,086 2,137 2,274 2,550 2,690 2,840 2,890 2,940 3,170 3,270 3,270 3,320 3,540 3,550 3,740
January–March	5,310 3,830 3,951 3,948 3,985	74,600 46,699 48,660 49,259 44,847	219,250 38,053 38,776 35,621 28,054	2,940 815 797 723 626	74,600 46,699 48,888 50,509 50,120	288,000 39,000 41,000 43,000 46,000	3,860 840 840 850 920
1956 January–March	3,976 4,086 4,074 4,088	49,333 50,940 50,735 45,182	43,031 42,547 36,811 28,958	872 835 726 641	49,333 51,234 52,373 51,533	44,000 45,000 46,000 49,000	890 880 880 950
1957 January-March April-June July-September October-December	4,027 4,123 4,086 4,085	53,044 54,544 53,846 46,561	47,662 46,364 39,462 28,884	899 850 733 620	53,044 54,858 55,786 54,274	49,000 50,000 51,000 52,000	920 910 910 960
1958 January-March April-June July-September October-December	4,032 4,130 4,110 4,115	52,200 53,300 53,600 46,600	47,283 45,690 39,320 29,279	906 857 734 628	52,200 53,600 55,800 55,100	49,000 50,000 51,000 53,000	940 930 910 960
1959 January-March April-June July-September October-December	4,192	53,200 55,300 55,200 50,400	50,499 51,368 44,566 35,403	949 929 807 702	53,200 55,600 56,900 57,100	51,000 55,000 56,000 60,000	960 990 980 1,050
1960 January-March April-June July-September October-December	4,110 4,240 4,230 4,250	54,700 56,700 55,900 49,000	54,108 53,604 45,693 33,430	989 945 817 682	54,700 57,000 57,900 57,900	55,000 59,000 60,000 61,000	1,010 1,040 1,040 1,070
1961 January-March April-June July-September October-December	4,310 4,260	54,300 56,100 55,800 49,000	54,842 54,061 45,642 34,476	1,010 964 818 704	54,300 56,500 58,200 57,400	56,000 60,000 61,000 63,000	1,030 1,060 1,050 1,100
January–March April-June July–September October–December	4,280 4,360 4,330 4,360	55,500 58,300 57,500 49,000	59,050 58,040 47,210 33,990	1,064 996 821 694	55,500 58,600 60,300 58,400	60,000 65,000 65,000 66,000	1,080 1,110 1,080 1,130
January-March	4,290	56,400	61,500	1,090	56,400	62,000	1,100

<sup>&</sup>lt;sup>1</sup> Annual data represent number of different employers filing returns for Annual data represent number of different employers filing returns for year; quarterly data, number of returns for quarter. A return may relate to more than 1 establishment if employer operates several separate establishments but reports for concern as a whole.

2 Annual data represent unduplicated count of persons reported; quarterly data include some persons who received taxable limit in a previous quarter of the persons reported; and the previous quarter of the persons reported in the previous quarter of the persons reported in the persons reported in the persons reported to the persons reported

for 1955-58, and \$4,800 beginning 1959. Not completely adjusted for erroneously reported taxable earnings in excess of taxable limit. Averages based on unrounded estimates.

gata include some persons who received taxable mint in a previous quarter of calendar year from a different employer (a wage-and-salary worker is not reported by a given employer in quarters of calendar year following the quarter in which wages from the employer reached the taxable limit) <sup>3</sup> Wages up to the taxable limit from each employer and self-employment income. The annual taxable limit on wages from a given employer or on self-employment income was \$3,000 through 1950, \$3,600 for 1951-54, \$4,200

based on unrounded estimates.

4 Annual data represent persons reported; quarterly data include estimates of wage-and-salary workers who received taxable limit in previous quarter of calendar year from a given employer.

5 Annual data represent total earnings, including estimates of wages above annual taxable limit and net earnings from self-employment of workers reported. Quarterly data exclude net earnings from self-employment and, beginning 1955, agricultural wages. Beginning 1951, totals are rounded to pearest \$10. nearest billion; corresponding averages are rounded to nearest \$10.

economic conditions. The rate of change, however, is somewhat less for the second half of the year because the business decline of 1960-61 had reached a low point in January-March 1961 and the last half of that year saw an expansion of economic activity.

The number of workers with taxable earnings during January-March 1963 (excluding the self-employed and agricultural labor) was estimated at 56.4 million—1.6 percent higher than in the first quarter of 1962. Average earnings, taxable and nontaxable, were estimated at \$1,100 for the first quarter of 1963 and represented an increase of 1.9 percent from the average in the corresponding quarter of 1962. Average taxable wages in covered employment in the first quarter of 1963 (\$1,090) were 2.4 percent higher than the average in January-March 1962. These changes were in line with the increases in average weekly earnings and average hourly earnings in covered industries.

An estimated 5.3 million employers paid taxable wages in the calendar year 1962, about the same number as in 1961. In each quarter of 1962, the number of employers was from 1 percent to 2 percent larger than in the corresponding quarter of 1961, but there was practically no change from the first quarter of 1962 to the first quarter of 1963.

### Recent Publications\*

#### SOCIAL SECURITY ADMINISTRATION

DIVISION OF MANAGEMENT. Maintaining Work Flow. Washington: U. S. Govt. Print. Off., Jan. 1964. 22 pp. 25 cents.

DIVISION OF MANAGEMENT. Planning and Organizing Work. Washington: U. S. Govt. Print. Off., Jan. 1964. 23 pp. 20 cents.

Planning for the Later Years. Washington: U. S. Govt. Print. Off., 1963. 49 pp. 35 cents.

Digest of experts' opinions concerning income of the aged, nutrition, legal problems, and use of leisure time.

#### WELFARE ADMINISTRATION

Bureau of Family Services. Convalescent Leave from Mental Hospitals: Recommendations for Agreements Betuccen State Public Assistance Agencies and State Agencies Responsible for Institutions for Mental Diseases, by Iris Clark Padgett. Washington: U. S. Govt. Print. Off., 1963. 26 pp.

The first of a series on the subject of mental health in public assistance. Limited free distribution; apply to the Bureau of Family Services, Welfare Administration, Washington, D.C. 20201.

BUREAU OF FAMILY SERVICES. Public Assistance in the Counties of the United States, June 1960. Washington: The Bureau, November 1963. 179 pp.

Recipient rates and average payments in old-age assistance, aid to families with dependent children, and aid to the permanently and totally disabled. Limited free distribution; apply to the Bureau of Family Services, Welfare Administration, Washington, D.C. 20201.

#### **GENERAL**

Bernstein, Merton. "Tax Regulation of Private Pension Plans: Some Problems and Proposals." *UCLA Law Review* (University of California, Los Angeles), May 1963, pp. 808-836. \$5 a year.

Bernstein, Merton. "Employee Pension Rights When Plants Shut Down: Problems and Some Proposals." Harvard Law Review, vol. 76, Mar. 1963, pp. 952-981. \$9.50 a year.

How to protect the pension expectations of employees who are separated as a result of plant shutdowns, mergers, and consolidation.

"The Crisis in the American Trade-Union Movement." Annals of the American Academy of Political and Social Science, vol. 350, Nov. 1963, entire issue. \$2.

Daitsman, George. "Labor and the 'Welfare State' in Early New York." *Labor History*, vol. 4, Fall 1963, pp. 248-256. \$1.50.

Measures taken in New York State in 1808 because of large-scale unemployment.

Heath, Monna, and Dunham, Arthur. Trends in Community Organization: A Study of the Papers on Community Organization Published by the National Conference on Social Welfare, 1874–1960. Chicago: University of Chicago, 1963. 146 pp. (Social Service Monographs, Second Series.) \$1.75.

Heilbroner, Robert L. The Great Ascent: The Struggle for Economic Development in Our Time. New York: Harper & Row, 1963. 189 pp. \$4.

Urges rethinking of the attitudes toward the worldwide problem of underdevelopment.

HENRY, JULES. Culture Against Man. New York: Random House, 1963. 495 pp. \$7.50.

Analyzes basic contemporary American institutions and suggests remedies for some social ills.

Myers, Robert J. The Role of Social Security in Developing Countries. Washington: U. S. Department of State, Agency for International Development, Dec. 1963. 85 pp.

Report prepared for the Agency for International Development by the Chief Actuary of the Social Security Administration.

Somers, Gerald G. Labor, Management and Social Policy: Essays in the John R. Commons Tradition.

BULLETIN, APRIL 1964

<sup>\*</sup> Prepared in the Library, Department of Health, Education, and Welfare. Orders for items listed should be directed to publishers and booksellers; Federal publications for which prices are listed should be ordered from the Superintendent of Documents, U. S. Government Printing Office, Washington, D. C. 20402.