

3.A Social Welfare Expenditures

Table 3.A1.—Gross domestic product and social welfare expenditures under public programs, fiscal years 1965–1995 ¹

| Item | 1965 | 1970 | 1975 | 1980 | 1985 | 1990 ² | 1992 ² | 1993 ² | 1994 ² | 1995 |
|--|--------------------------------------|-------------|-------------|-------------|-------------|-------------------|-------------------|-------------------|-------------------|-------------|
| | Amount (in millions) | | | | | | | | | |
| Gross domestic product..... | \$701,000 | \$1,023,100 | \$1,590,800 | \$2,718,900 | \$4,108,000 | \$5,682,900 | \$6,149,300 | \$6,476,600 | \$6,837,100 | \$7,186,900 |
| Total social welfare expenditures ³ | 77,084 | 145,979 | 288,967 | 492,213 | 731,840 | 1,048,951 | 1,266,504 | 1,366,743 | 1,435,714 | 1,505,136 |
| Social insurance..... | 28,123 | 54,691 | 123,013 | 229,754 | 369,595 | 513,822 | 618,938 | 659,210 | 683,779 | 705,483 |
| Public aid..... | 6,283 | 16,488 | 41,447 | 72,703 | 98,362 | 146,811 | 207,953 | 221,000 | 238,025 | 253,530 |
| Health and medical programs..... | 6,155 | 10,030 | 16,535 | 26,762 | 38,643 | 61,684 | 70,143 | 74,706 | 80,130 | 85,507 |
| Veterans' programs..... | 6,031 | 9,078 | 17,019 | 21,466 | 27,042 | 30,916 | 35,642 | 36,378 | 37,895 | 39,072 |
| Education..... | 28,108 | 50,846 | 80,834 | 121,050 | 172,048 | 258,332 | 292,145 | 331,997 | 344,091 | 365,625 |
| Housing..... | 318 | 701 | 3,172 | 6,879 | 12,598 | 19,468 | 20,151 | 20,782 | 27,032 | 29,361 |
| Other social welfare..... | 2,066 | 4,145 | 6,947 | 13,599 | 13,552 | 17,918 | 21,532 | 22,670 | 24,762 | 26,558 |
| All health and medical care ⁴ | 9,302 | 24,801 | 51,022 | 99,145 | 170,665 | 274,472 | 353,174 | 381,710 | 408,780 | 435,075 |
| | As percent of gross domestic product | | | | | | | | | |
| Gross domestic product..... | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 | 100.0 |
| Total social welfare expenditures..... | 11.0 | 14.3 | 18.2 | 18.1 | 17.8 | 18.5 | 20.6 | 21.1 | 21.0 | 20.9 |
| Social insurance..... | 4.0 | 5.3 | 7.7 | 8.5 | 9.0 | 9.0 | 10.1 | 10.2 | 10.0 | 9.8 |
| Public aid..... | .9 | 1.6 | 2.6 | 2.7 | 2.4 | 2.6 | 3.4 | 3.4 | 3.5 | 3.5 |
| Health and medical programs..... | .9 | 1.0 | 1.0 | 1.0 | .9 | 1.1 | 1.1 | 1.2 | 1.2 | 1.2 |
| Veterans' programs..... | .9 | .9 | 1.1 | .8 | .7 | .5 | .6 | .6 | .6 | .5 |
| Education..... | 4.0 | 5.0 | 5.1 | 4.5 | 4.2 | 4.5 | 4.8 | 5.1 | 5.0 | 5.1 |
| Housing..... | (5) | .1 | .2 | .3 | .3 | .3 | .3 | .3 | .4 | .4 |
| Other social welfare..... | .3 | .4 | .4 | .5 | .3 | .3 | .4 | .4 | .4 | .4 |
| All health and medical care..... | 1.3 | 2.4 | 3.2 | 3.6 | 4.2 | 4.8 | 5.7 | 5.9 | 6.0 | 6.1 |

¹ Through 1976, fiscal year ended June 30 for federal government, most states, and some localities. Beginning in 1977, federal fiscal year ended Sept. 30.

² Revised data.

³ Represents program and administrative expenditures from federal, state and local public revenues and trust funds under public law. Includes workers' compensation and temporary disability insurance payments made through private carriers and self-insurers. Includes capital outlay and some expenditures abroad.

⁴ Combines "health and medical programs" with medical services provided in connection with social insurance, public aid, veterans', and "other social welfare" categories.

⁵ Less than 0.05 percent.

Source: Gross domestic product data from Department of Commerce, *Survey of Current Business*. GDP figures revised in 1996 to reflect changes in the source data. Social welfare expenditures data taken or estimated from *Federal Budgets*, *Census of Governments*, and reports of administering agencies. See table 3.A3 for components of individual categories.

The series Social Welfare Expenditures Under Public Programs in the United States is undergoing review and revision. Current data should be available beginning 2002.

CONTACT: Martynas Ycas (202) 358-6215 for further information.

Table 3.A3.—Social welfare expenditures under public programs, fiscal years 1965–1995 ¹

[In millions]

| Item | 1965 | 1970 | 1975 | 1980 | 1985 | 1990 ² | 1992 ² | 1993 ² | 1994 ² | 1995 |
|---|------------|-------------|-------------|-------------|-------------|-------------------|-------------------|-------------------|-------------------|---------------|
| Total | \$77,058.0 | \$145,979.2 | \$288,966.0 | \$492,212.7 | \$731,840.1 | \$1,048,950.8 | \$1,266,502.8 | \$1,366,743.1 | \$1,435,714.3 | \$1,505,136.4 |
| Social insurance | 28,122.8 | 54,691.2 | 123,013.1 | 229,754.4 | 369,595.2 | 513,821.8 | 618,938.1 | 659,209.9 | 683,778.7 | 705,483.3 |
| OASDI ³ | 16,997.5 | 36,835.4 | 78,429.9 | 152,110.4 | 257,535.1 | 355,264.5 | 416,564.0 | 449,276.8 | 477,339.7 | 496,355.8 |
| Health Insurance (Medicare) ⁴ | ... | 7,149.0 | 14,781.4 | 34,991.5 | 71,384.3 | 109,709.0 | 132,246.3 | 148,093.5 | 161,392.7 | 164,713.3 |
| Railroad Retirement ³ | 1,128.1 | 1,609.9 | 3,085.1 | 4,768.7 | 6,275.6 | 7,229.9 | 7,737.1 | 7,920.6 | 8,025.2 | 8,106.2 |
| Public employee retirement ⁵ | 4,528.5 | 8,658.7 | 20,118.6 | 39,490.2 | 63,044.0 | 90,391.2 | 103,698.7 | 112,559.5 | 119,253.1 | 128,001.8 |
| Unemployment insurance and employment service ⁶ | 3,002.6 | 3,819.5 | 13,835.9 | 18,326.4 | 18,343.8 | 19,973.7 | 41,166.0 | 40,720.8 | 31,251.1 | 26,302.0 |
| Railroad unemployment insurance | 76.7 | 38.5 | 41.6 | 155.4 | 138.4 | 64.6 | 67.4 | 60.3 | 53.5 | 48.4 |
| Railroad temporary disability insurance | 46.5 | 61.1 | 32.9 | 68.7 | 50.6 | 40.3 | 27.5 | 25.9 | 29.3 | 30.0 |
| State temporary disability insurance ⁷ | 483.5 | 717.7 | 990.0 | 1,377.4 | 1,944.1 | 3,224.2 | 4,009.4 | 3,316.0 | 3,200.8 | 3,189.1 |
| Workers' compensation ⁸ | 1,859.4 | 2,950.4 | 6,479.1 | 13,457.2 | 22,263.6 | 37,633.4 | 45,668.0 | 45,330.0 | 44,626.0 | 43,450.0 |
| Public aid | 6,283.5 | 16,487.8 | 41,446.6 | 72,703.1 | 98,361.8 | 146,811.1 | 207,953.0 | 220,999.8 | 238,025.3 | 253,530.0 |
| Public assistance ⁹ | 5,874.9 | 14,433.5 | 27,409.4 | 45,064.3 | 66,170.2 | 105,093.8 | 152,018.2 | 160,625.0 | 171,755.1 | 187,219.0 |
| Supplemental Security Income ¹⁰ | ... | ... | 6,091.6 | 8,226.5 | 11,840.0 | 17,230.4 | 23,423.2 | 26,506.2 | 30,085.5 | 30,138.0 |
| Food Stamps | 35.6 | 577.0 | 4,693.9 | 9,083.3 | 12,512.7 | 16,254.5 | 23,232.9 | 24,496.7 | 25,273.6 | 25,319.0 |
| Other ¹¹ | 373.0 | 1,477.3 | 3,251.7 | 10,329.0 | 7,838.9 | 8,232.4 | 9,278.7 | 9,371.9 | 10,911.1 | 10,854.0 |
| Health and medical programs ¹² | 6,129.0 | 10,030.0 | 16,535.0 | 26,762.0 | 38,643.0 | 61,684.0 | 70,143.0 | 74,706.0 | 80,130.0 | 85,507.0 |
| Hospital and medical care ¹³ | 3,391.0 | 5,407.0 | 8,729.0 | 12,286.0 | 16,373.0 | 25,971.0 | 28,697.0 | 30,617.0 | 31,562.0 | 31,904.0 |
| Maternal and child health program ¹⁴ | 239.0 | 450.0 | 567.0 | 870.0 | 1,222.0 | 1,865.0 | 2,106.0 | 2,185.0 | 2,272.0 | 2,348.0 |
| Medical research | 1,227.0 | 1,684.0 | 2,648.0 | 4,924.0 | 6,903.0 | 10,848.0 | 12,599.0 | 12,779.0 | 13,988.0 | 14,982.0 |
| School health (education agencies) | 140.0 | 247.0 | 352.0 | 575.0 | 790.0 | 1,113.0 | 1,230.0 | 1,309.0 | 1,384.0 | 1,667.0 |
| Other public health activities | 614.0 | 1,312.0 | 2,727.0 | 6,484.0 | 11,223.0 | 19,354.0 | 22,976.0 | 24,772.0 | 27,685.0 | 30,808.0 |
| Medical facilities construction | 518.0 | 930.0 | 1,512.0 | 1,623.0 | 2,132.0 | 2,533.0 | 2,535.0 | 3,044.0 | 3,239.0 | 3,798.0 |
| Veterans' programs | 6,031.1 | 9,078.1 | 17,018.9 | 21,465.5 | 27,042.3 | 30,916.2 | 35,642.0 | 36,378.3 | 37,894.8 | 39,072.0 |
| Pensions and compensation ¹⁵ | 4,141.4 | 5,393.8 | 7,578.5 | 11,306.0 | 14,333.0 | 15,792.6 | 16,539.3 | 17,205.2 | 17,481.0 | 18,070.4 |
| Health and medical programs | 1,228.7 | 1,784.1 | 3,516.8 | 6,203.9 | 9,493.2 | 12,004.1 | 15,442.0 | 15,410.5 | 16,231.4 | 16,654.4 |
| Education | 40.9 | 1,018.5 | 4,433.8 | 2,400.7 | 1,170.8 | 522.8 | 772.0 | 937.7 | 1,098.3 | 1,118.2 |
| Life insurance ¹⁶ | 434.3 | 502.3 | 556.1 | 664.5 | 795.5 | 1,037.8 | 1,113.7 | 904.7 | 971.5 | 946.3 |
| Welfare and other | 185.8 | 379.4 | 933.7 | 890.4 | 1,249.8 | 1,558.9 | 1,775.0 | 1,920.2 | 2,112.6 | 2,282.7 |
| Education | 28,107.8 | 50,845.5 | 80,834.1 | 121,049.6 | 172,047.5 | 258,331.6 | 292,144.6 | 331,996.8 | 344,091.0 | 365,625.3 |
| Housing | 318.1 | 701.2 | 3,171.7 | 6,879.0 | 12,598.5 | 19,468.5 | 20,150.6 | 20,782.3 | 27,032.0 | 29,361.1 |
| Other social welfare | 2,065.7 | 4,145.4 | 6,946.6 | 13,599.1 | 13,551.8 | 17,917.6 | 21,531.5 | 22,670.0 | 24,762.5 | 26,557.7 |
| Vocational rehabilitation ¹⁷ | 210.5 | 703.8 | 1,036.4 | 1,251.1 | 1,536.7 | 2,126.6 | 2,446.8 | 2,379.1 | 2,560.1 | 2,630.3 |
| Institutional care ¹⁸ | 789.5 | 201.8 | 296.1 | 482.4 | 379.6 | 629.4 | 684.4 | 721.5 | 783.1 | 874.0 |
| Child nutrition programs ¹⁹ | 617.4 | 896.0 | 2,517.6 | 4,852.3 | 5,308.5 | 7,165.4 | 8,775.8 | 9,392.4 | 10,099.1 | 10,653.4 |
| Child welfare ²⁰ | 354.3 | 585.4 | 597.0 | 800.0 | 200.0 | 252.6 | 273.9 | 294.6 | 294.6 | 292.0 |
| Special OEO and ACTION programs ²¹ .. | 51.7 | 752.8 | 638.3 | 2,302.7 | 503.8 | 169.4 | 193.8 | 208.3 | 204.4 | 222.0 |
| Social welfare, not elsewhere classified ²² | 42.3 | 1,005.6 | 1,861.2 | 3,910.6 | 5,623.2 | 7,574.2 | 9,156.8 | 9,674.1 | 10,821.2 | 11,886.0 |

¹ Expenditures from federal, state, and local revenues and trust funds under public law; includes capital outlays and administrative expenditures unless otherwise noted. Includes some payments abroad. Through 1976, fiscal year ended June 30 for federal government, most states, and some localities; for federal government, beginning in 1977, fiscal year ends Sept. 30.

² Revised data.

³ Excludes financial interchange between OASDI and Railroad Retirement.

⁴ Hospital Insurance and Supplementary Medical Insurance. Included in total shown directly above.

⁵ Excludes refunds of employee contributions; includes payments to retired military personnel and survivors. Administrative expenses for federal noncontributory retirement not available.

⁶ Includes unemployment compensation under state programs, programs for federal military and civilian employees and trade adjustment and cash training allowances, and payments under extended, emergency, disaster, and special unemployment insurance programs.

⁷ Cash and medical benefits in five areas; includes private plans where applicable and state costs of administering state plans and supervising private plans. Administrative expenses of private plans and all data for Hawaii not available.

⁸ Cash and medical benefits paid under federal and state laws by private insurance carriers, state funds, and self-insurers. Beginning in 1959–60, includes Alaska and Hawaii. Administrative costs of private carriers and self-insurers not available. Beginning in 1969–70, includes federal "black lung" benefit program.

⁹ Categorical cash and medical payments under the Social Security Act, and general assistance from state and local funds. Beginning in 1968–69, includes work-incentive activities.

¹⁰ Income-maintenance payments began in Jan. 1974.

¹¹ Work relief, other emergency aid, surplus food for the needy, repatriate and refugee assistance, and work-experience training programs. Beginning 1974 includes WIC program. Beginning in 1981, includes Low-Income Home Energy Assistance.

¹² Excludes state and local expenditures for domiciliary care in institutions other than mental and tuberculosis, and services in connection with OASDI, state temporary disability insurance, workers' compensation, public assistance, vocational rehabilitation, and veterans' programs which are included in expenditures for these programs.

¹³ Civilian and Department of Defense programs (including medical care provided to military dependents).

¹⁴ Includes services for disabled children.

¹⁵ Includes burial awards. Beginning in 1964–65, includes special allowances for survivors of veterans who did not qualify under OASDI. Beginning in 1973–74, subsistence payments to disabled veterans undergoing training shifted from the pensions and compensation to the education subgroup.

¹⁶ Excludes the service persons' group life insurance program.

¹⁷ Beginning in 1973–74, excludes administrative expenses.

¹⁸ Federal expenditures represent primarily surplus food for institutions.

¹⁹ Surplus food for schools and programs under National School Lunch and Child Nutrition Acts.

²⁰ Represents primarily child welfare services under the Social Security Act. Beginning in 1968–69, excludes administrative expenses.

²¹ Includes domestic programs consolidated in 1971–72 under ACTION and special Office of Economic Opportunity programs. Beginning 1988, represents ACTION funds only.

²² Federal expenditures include administrative and related expenses of the Secretary of Health and Human Services; Indian welfare and guidance, aging and juvenile delinquency, and certain manpower and human development activities. State and local expenditures include amounts for antipoverty and manpower programs, day care, child placement and adoption services, foster care, legal assistance, care of transients, and other unspecified welfare services; before 1969–70, these amounts were included with institutional care.

Source: Data taken or estimated from *Federal Budgets, Census of Governments*, and reports of administrative agencies.

The series Social Welfare Expenditures Under Public Programs in the United States is undergoing review and revision. Current data should be available beginning 2002.

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3.A Social Welfare Expenditures

Table 3.A4.—Private social welfare expenditures, by category and as a percent of gross domestic product (GDP), 1980–1994

[In millions]

| Category | 1980 | 1987 | 1988 | 1989 | 1990 | 1991 | 1992 | 1993 | 1994 |
|--|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| Private social welfare expenditures | \$251,938 | \$549,423 | \$606,377 | \$676,424 | \$729,989 | \$774,096 | \$840,192 | \$887,555 | \$924,994 |
| Health ¹ | 142,463 | 292,965 | 333,128 | 369,844 | 413,145 | 440,978 | 477,024 | 505,086 | 528,600 |
| Personal health care..... | 130,026 | 273,030 | 307,110 | 336,005 | 373,691 | 399,617 | 431,456 | 452,346 | 469,900 |
| Income maintenance..... | 53,519 | 143,359 | 148,533 | 166,885 | 164,397 | 170,307 | 186,655 | 194,119 | 204,736 |
| Private pension payments | 37,560 | 120,442 | 124,546 | 140,911 | 137,739 | 142,924 | 158,487 | 165,097 | 174,452 |
| Life insurance | 5,075 | 8,166 | 8,418 | 9,063 | 9,278 | 9,472 | 9,866 | 10,276 | 11,229 |
| Short-term sickness and disability benefits .. | 8,630 | 11,822 | 12,789 | 13,616 | 13,680 | 13,787 | 14,566 | 15,389 | 15,901 |
| Long-term disability | 1,282 | 2,293 | 2,295 | 2,892 | 2,926 | 3,172 | 3,143 | 2,900 | 2,895 |
| Supplemental unemployment | 972 | 636 | 485 | 403 | 774 | 952 | 593 | 457 | 259 |
| Education ² | 33,180 | 65,498 | 72,137 | 80,383 | 87,864 | 93,813 | 100,491 | 107,451 | 105,361 |
| Welfare and other services..... | 22,776 | 47,601 | 52,579 | 59,312 | 64,583 | 68,998 | 76,022 | 80,899 | 86,297 |
| Social welfare expenditures as a percent of GDP: | | | | | | | | | |
| Total ³ | 27.4 | 29.1 | 29.2 | 29.6 | 31.3 | 32.9 | 34.3 | 34.8 | 34.5 |
| Public ⁴ | 18.6 | 18.7 | 18.5 | 18.5 | 18.5 | 19.8 | 20.6 | 21.1 | 21.8 |
| Private ⁵ | 9.3 | 11.7 | 12.0 | 12.4 | 12.8 | 13.2 | 13.6 | 13.7 | 13.5 |

¹ Includes program administration and net cost of health insurance, research, and construction of medical facilities.

² Includes construction.

³ Represents sum of public and private expenditures as a percent of GDP, after adjustment for elimination of overlap. The overlap occurs when payments received under public or private income-maintenance programs are used to purchase medical care, educational services, or residential care.

⁴ Represents fiscal year expenditures as a percent of federal fiscal year GDP.

⁵ Represents calendar year expenditures as a percent of calendar year GDP.

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